Greer, Leslie

From: Jennifer Groves Fusco < jfusco@uks.com>

Sent: Tuesday, June 16, 2015 3:39 PM

To: User, OHCA

Subject: Radiologic Associates of Middletown

Attachments: RAM.PDF

Hi, Leslie.

Attached is a CON Determination for Radiologic Associates of Middletown. The original is in the mail.

Thanks, Jen

Jennifer Groves Fusco, Esq.
Principal
Updike, Kelly & Spellacy, P.C.
One Century Tower
265 Church Street
New Haven, CT 06510
Office (203) 786.8316
Cell (203) 927.8122
Fax (203) 772.2037
www.uks.com

www.uks.com



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Jennifer Groves Fusco (t) 203.786.8316 (f) 203.772.2037 jfusco@uks.com

June 16, 2015

VIA REGULAR & ELECTRONIC MAIL

Kimberly R. Martone, Director of Operations Office of Health Care Access 410 Capital Avenue, MS #13HCA P. O. Box 340308 Hartford, CT 06106

Re: Radiologic Associates of Middletown, P.C.

Dear Ms. Martone,

This office represents Radiologic Associates of Middletown, P.C. ("RAM"). Enclosed please find a CON Determination Form 2020 with respect to certain MRI and CT scanners owned by RAM.

Should you have any questions or require additional information, please feel free to contact me at (203) 786-8316.

Very Truly Yours,

Jennifer G. Fusco

cc: Michael Crain, M.D.



State of Connecticut Office of Health Care Access CON Determination Form Form 2020

All persons who are requesting a determination from OHCA as to whether a CON is required for their proposed project must complete this Form 2020. The completed form should be submitted to the Director of the Office of Health Care Access, 410 Capitol Avenue, MS#13HCA, P.O. Box 340308, Hartford, Connecticut 06134-0308.

SECTION I. PETITIONER INFORMATION

If this proposal has more than two Petitioners, please attach a separate sheet, supplying the same information for each Petitioner in the format presented in the following table.

The Control of State of State of the state of the same of the	Petitioner	Petitioner
		1 Cultorior
Full Legal Name	Radiologic Associates of Middletown, P.C.	
Doing Business As	West Haven Radiology/ Guilford Radiology	
Name of Parent Corporation	N/A	
Petitioner's Mailing Address, if Post Office (PO) Box, include a street mailing address for Certified Mail	57 South Main Street, Middletown, CT 06457	
What is the Petitioner's Status: P for profit and NP for Nonprofit	P	
Contact Person at Facility, including Title/Position: This Individual at the facility will be the Petitioner's Designee to receive all	Michael Crain, M.D., President and CEO	

correspondence in this matter.	
Contact Person's Mailing Address, if PO Box, include a street mailing address for Certified Mail	57 South Main Street, Middletown, CT 06457
Contact Person's Telephone Number	(860) 346-8481
Contact Person's Fax Number	(860) 346-8836
Contact Person's e-mail Address	drmichaelcrain @yahoo.com

SECTION II. GENERAL PROPOSAL INFORMATION

a.	Proposal/Project Title: Transfer of CT and MRI Equipment Into Wholly-Owned LLC(s)
b.	Estimated Total Project Cost: \$ N/A
C.	Location of proposal, identifying Street Address, Town and Zip Code:
.	687 Campbell Avenue, West Haven, CT 06516; 1591 Boston Post Road, Guilford, CT 06437
d.	List each town this project is intended to serve: Orange, West Haven, Guilford, Branford, Madison, and Durham.
e.	Estimated starting date for the project: Pending approval

SECTION IV. PROPOSAL DESCRIPTION

Please provide a description of the proposed project, highlighting each of its important aspects, on at least one, but not more than two separate 8.5" X 11" sheets of paper. At a minimum each of the following elements need to be addressed, if applicable:

1. If applicable, identify the types of services currently provided and provide a copy of each Department of Public Health license held by the Petitioner.

2.	Identify the types of services that are being proposed and what DPH licensure categories will be sought, if applicable.
3.	Identify the current population served and the target population to be served.

PROPOSAL DESCRIPTION

This Certificate of Need Determination request is being filed by Radiologic Associates of Middletown, P.C. ("RAM P.C.") to determine whether RAM P.C. may contribute some or all of its imaging equipment, including magnetic resonance imaging ("MRI") and computed tomography ("CT") scanners, into one or more separate limited liability companies in which RAM P.C. would be the sole member.

For the reasons set forth below, RAM P.C. respectfully submits that the formation of one or more separate, wholly-owned, limited liability companies to own the practice's imaging equipment does not constitute the "acquisition" of an MRI or CT scanners for which CON approval is required under Section 19a-638(10) of the Connecticut General Statutes (C.G.S.).

By way of background, RAM P.C. is a private radiology practice with 11 physician shareholders that provides radiology services, including ultrasound, CT and MRI, in Middletown, Guilford and West Haven. Specifically, RAM P.C. owns a 1.5T MRI scanner and 16-slice CT located in Guilford and a 4-slice CT located in West Haven. Upon the proposed transfer of the imaging equipment into the wholly-owned limited liability companies, beneficial ownership of the equipment will remain with RAM P.C. This limited liability company structure will provide greater flexibility and liability protection for the shareholders than the present construct where these assets are owned directly by RAM P.C. It will also provide the practice with an increased ability to raise capital.

While a CON may be necessary when an MRI or CT is "acquired" pursuant to C.G.S. § 19a-638(a)(10), the proposed transfer of RAM P.C.'s imaging equipment to one or more limited liability companies in which RAM P.C. is the sole member does not result in the acquisition of an MRI or CT. Consequently, no CON should be required.

Section 19a-630-1(1) of OHCA's Regulations defines "acquisition" as the "acquisition through purchase, lease, donation or other comparable arrangement of a computed tomography scanner... magnetic resonance imaging scanner..." No purchase, sale, lease or comparable transaction with respect to RAM P.C.'s existing equipment is taking place because beneficial ownership of the equipment will continue to remain with RAM P.C.

This analysis is consistent with OHCA's recent determination that Housatonic Valley Radiological Associates, P.C. ("HVRA PC") was not required to seek CON approval to transfer HVRA PC's MRI and CT assets to limited liability companies that were wholly-owned subsidiaries of HVRA PC under OHCA Docket #14-31970-DTR. This analysis is also consistent with the longstanding approach OHCA has taken in analogous transfers of ownership or services determinations that have involved related entities. See, e.g., OHCA Docket No. 14-31956-DTR (substituting health system parent company as sole member of wholly-owned hospital did not require a CON when parent company was replacing another corporation wholly-owned by parent); OHCA Docket No. 06-30709-DTR (transfers of surgery, endoscopy, gamma knife and radiology services from one wholly-owned subsidiary of parent health system to another did not require a CON).

For all of these reasons, we respectfully submit that OHCA should determine that the proposed transfer of the above imaging equipment from RAM P.C. to one or more limited liability companies of which RAM P.C. will be the sole member does not require a CON.

Identify the types of services that are being proposed and what DPH licensure categories will be sought, if applicable.
 Identify the current population served and the target population to be served.

SECTION V. AFFIDAVIT (Each Petitioner must submit a completed Affidavit.) Petitioner: Radiologic Associates of Middletown, P.C. Project Title: Transfer of CT and MRI Equipment into Wholly-Owned LLC(s) President and CEO Michael Crain, M.D., (Position - CEO or CFO) (Name) of Radiologic Associates of Middletown, P.C., being duly swom, depose and state that the (Organization Name) information provided in this CON Determination form is true and accurate to the best of my knowledge. Subscribed and sworn to before me on_ Notary Public Commissioner of Superior Court

My commission expires:



Office of HEALTHCARE ACCESS



June 16, 2015



Kimberly R. Martone, Director of Operations Office of Health Care Access 410 Capital Avenue, MS #13HCA P. O. Box 340308 Hartford, CT 06106

Re: Radiologic Associates of Middletown, P.C.

Dear Ms. Martone,

This office represents Radiologic Associates of Middletown, P.C. ("RAM"). Enclosed please find a CON Determination Form 2020 with respect to certain MRI and CT scanners owned by RAM.

Should you have any questions or require additional information, please feel free to contact me at (203) 786-8316.

Very Truly Yours,

Jennifer G. Fusco

cc: Michael Crain, M.D.



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If this proposal has more than two Petitioners, please attach a separate sheet, supplying the same information for each Petitioner in the format presented in the following table.

	2 - A	
	Petitioner	Petitioner
Full Legal Name	Radiologic Associates of Middletown, P.C.	
Doing Business As	West Haven Radiology/ Guilford Radiology	
Name of Parent Corporation	N/A	
Petitioner's Mailing Address, if Post Office (PO) Box, include a street mailing address for Certified Mail	57 South Main Street, Middletown, CT 06457	
What is the Petitioner's Status: P for profit and NP for Nonprofit	P	
Contact Person at Facility, including Title/Position: This Individual at the facility will be the Petitioner's Designee to receive all	Michael Crain, M.D., President and CEO	

57 South Main Street, Middletown, CT 06457
(860) 346-8481
(860) 346-8836
drmichaelcrain @yahoo.com

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a.	Proposal/Project Title: Transfer of CT and MRI Equipment Into Wholly-Owned LLC(s)
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c.	Location of proposal, identifying Street Address, Town and Zip Code: 687 Campbell Avenue, West Haven, CT 06516; 1591 Boston Post Road, Guilford, CT 06437
d.	List each town this project is intended to serve: Orange, West Haven, Guilford, Branford, Madison, and Durham.
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	, Lat DDI Licensure categories
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PROPOSAL DESCRIPTION

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For the reasons set forth below, RAM P.C. respectfully submits that the formation of one or more separate, wholly-owned, limited liability companies to own the practice's imaging equipment does not constitute the "acquisition" of an MRI or CT scanners for which CON approval is required under Section 19a-638(10) of the Connecticut General Statutes (C.G.S.).

By way of background, RAM P.C. is a private radiology practice with 11 physician shareholders that provides radiology services, including ultrasound, CT and MRI, in Middletown, Guilford and West Haven. Specifically, RAM P.C. owns a 1.5T MRI scanner and 16-slice CT located in Guilford and a 4-slice CT located in West Haven. Upon the proposed transfer of the imaging equipment into the wholly-owned limited liability companies, beneficial ownership of the equipment will remain with RAM P.C. This limited liability company structure will provide greater flexibility and liability protection for the shareholders than the present construct where these assets are owned directly by RAM P.C. It will also provide the practice with an increased ability to raise capital.

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This analysis is consistent with OHCA's recent determination that Housatonic Valley Radiological Associates, P.C. ("HVRA PC") was not required to seek CON approval to transfer HVRA PC's MRI and CT assets to limited liability companies that were wholly-owned subsidiaries of HVRA PC under OHCA Docket #14-31970-DTR. This analysis is also consistent with the longstanding approach OHCA has taken in analogous transfers of ownership or services determinations that have involved related entities. See, e.g., OHCA Docket No. 14-31956-DTR (substituting health system parent company as sole member of wholly-owned hospital did not require a CON when parent company was replacing another corporation wholly-owned by parent); OHCA Docket No. 06-30709-DTR (transfers of surgery, endoscopy, gamma knife and radiology services from one wholly-owned subsidiary of parent health system to another did not require a CON).

For all of these reasons, we respectfully submit that OHCA should determine that the proposed transfer of the above imaging equipment from RAM P.C. to one or more limited liability companies of which RAM P.C. will be the sole member does not require a CON.

- Identify the types of services that are being proposed and what DPH licensure categories will be sought, if applicable.
- 3. Identify the current population served and the target population to be served.

*
SECTION V. AFFIDAVIT
(Each Petitioner must submit a completed Affidavit.)
Petitioner: Radiologic Associates of Middletown, P.C.
Project Title: Transfer of CT and MRI Equipment into Wholly-Owned LLC(s)
I, Michael Crain, M.D., President and CEO (Name) (Position – CEO or CFO)
of Radiologic Associates of Middletown, P.C., being duly sworn, depose and state that the (Organization Name) information provided in this CON Determination form is true and accurate to the best of my
knowledge.
Muhal Cram, 15 - 6/15/15 Signature Date
Subscribed and sworn to before me on 6/15/15
Notary Public Commissioner of Superior Court

My commission-expires:

Greer, Leslie

From: Hansted, Kevin

Sent: Tuesday, July 14, 2015 11:58 AM

To: Greer, Leslie
Cc: Martone, Kim

Subject: FW: OHCA Determination #15-32004-DTR

Leslie, please add the below to the record.

Thank you,

Kevin T. Hansted Staff Attorney Department of Public Health Office of Health Care Access 410 Capitol Ave., MS #13HCA P.O. Box 340308 Hartford, CT 06134 Phone: 860-418-7044

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From: Jennifer Groves Fusco [mailto:jfusco@uks.com]

Sent: Tuesday, July 14, 2015 11:02 AM

To: Hansted, Kevin

Subject: RE: OHCA Determination #15-32004-DTR

Hi, Kevin.

1. Thank you for the opportunity to get back to you and sorry again for the delay. As described in our CON Determination request, Radiologic Associates of Middletown, P.C. ("RAM P.C.") would like to contribute some or all of its imaging equipment, including MRI and CT scanners, into one or more limited liability companies in which RAM P.C. would be the sole member.

With respect to your first question regarding what is meant by "beneficial ownership" in terms of RAM P.C.'s post-transaction ownership of the imaging equipment, we understand the definition of a "beneficial owner" to be the individual or entity that enjoys the benefits of owning an asset, regardless of whose name the title of the property is in. By contributing the equipment into one or more newly-formed LLCs, ownership of the imaging equipment would technically change; however, the economic benefit derived from the equipment would continue to accrue to RAM P.C. and ultimately its physician shareholders. As a result, the "beneficial ownership" of the equipment would remain unchanged. RAM P.C.'s accountants have confirmed that under tax principles, these LLCs would, in fact, be considered "disregarded entities" – meaning the IRS would disregard the LLC as being separate from RAM P.C.

As noted in our CON Determination request, a finding that no CON is required for RAM P.C.'s proposal is entirely consistent with OHCA's historical treatment of intercompany reorganizations of this type. As OHCA has found in the past, these types of arrangements, where imaging equipment is transferred to an affiliated entity for corporate/tax purposes, occur regularly in the industry and have never required CON approval.

With respect to your second question, upon formation of the LLC(s) what arrangement will be utilized to transfer the imaging equipment from RAM P.C. to the LLC(s), this would be accomplished through a tax-free intercompany transaction, according to the accountants.

Thanks for your consideration and please let me know if you have any further questions.

Jen

From: Hansted, Kevin [mailto:Kevin.Hansted@ct.gov]

Sent: Wednesday, July 01, 2015 2:18 PM

To: Jennifer Groves Fusco

Subject: RE: OHCA Determination #15-32004-DTR

Hi Jennifer, that will be fine. Thank you for letting me know.

Kevin T. Hansted Staff Attorney Department of Public Health Office of Health Care Access 410 Capitol Ave., MS #13HCA P.O. Box 340308 Hartford, CT 06134

Phone: 860-418-7044

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From: Jennifer Groves Fusco [mailto:jfusco@uks.com]

Sent: Wednesday, July 01, 2015 2:14 PM

To: Hansted, Kevin

Subject: FW: OHCA Determination #15-32004-DTR

Hi, Kevin. Sorry for the delay in responding – Dr. Crain passed this along and I have been tied up with another matter. Is it okay if I get back to you early next week?

From: Michael Crain [mailto:drmichaelcrain@yahoo.com]

Sent: Wednesday, July 01, 2015 2:04 PM

To: Jennifer Groves Fusco

Subject: Fw: OHCA Determination #15-32004-DTR

---- Forwarded Message -----

From: "Hansted, Kevin" < Kevin. Hansted@ct.gov>

To: "drmichaelcrain@yahoo.com" <drmichaelcrain@yahoo.com>

Cc: "Martone, Kim" < Kim" < Kimberly.Martone@ct.gov>
Sent: Wednesday, July 1, 2015 10:05 AM

Subject: FW: OHCA Determination #15-32004-DTR

Dear Dr. Crain,

Please see below and advise.

Thank you,

Kevin T. Hansted Staff Attorney Department of Public Health Office of Health Care Access 410 Capitol Ave., MS #13HCA P.O. Box 340308 Hartford, CT 06134 Phone: 860-418-7044

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From: Hansted, Kevin

Sent: Wednesday, June 24, 2015 8:57 AM

To: 'drmichaelcrain@yahoo.com'

Cc: Martone, Kim

Subject: OHCA Determination #15-32004-DTR

Dear Dr. Crain,

I am in receipt of your request for a determination regarding the transfer of certain imaging equipment currently owned by RAM P.C. to one or more LLCs. Please address the following questions:

- 1. The determination request uses the term "beneficial ownership". Please explain what is meant by "beneficial ownership" in terms of RAM P.C.'s post-transaction ownership of the imaging equipment; and
- 2. Upon formation of the LLC(s), what arrangement will be utilized to transfer the imaging equipment from RAM P.C. to the LLC(s)?

Thank you,

Kevin T. Hansted Staff Attorney Department of Public Health Office of Health Care Access 410 Capitol Ave., MS #13HCA P.O. Box 340308 Hartford, CT 06134

Phone: 860-418-7044

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STATE OF CONNECTICUT

DEPARTMENT OF PUBLIC HEALTH Office of Health Care Access

July 15, 2015

VIA FACSIMILE ONLY

Michael Crain, M.D.
President and CEO
Radiologic Associates of Middletown, P.C.
57 South Main Street
Middletown, CT 06457

RE:

Certificate of Need Determination Report Number 15-32004-DTR

Transfer of Imaging Equipment to Wholly Owned Subsidiary

Dear Dr. Staehle:

On June 19, 2015, the Office of Health Care Access ("OHCA") received your Certificate of Need ("CON") Determination request on behalf of Radiologic Associates of Middletown, P.C. ("Petitioner") with respect to the transfer of imaging equipment to a wholly owned subsidiary.

The Petitioner is a private radiology practice that provides radiology services, including ultrasound, CT and MRI, in Middletown, Guilford and West Haven. The Petitioner currently owns and operates a 1.5T MRI scanner located in Guilford and a 4-slice CT scanner located in West Haven (the "Imaging Equipment"). The Petitioner seeks to restructure its practice and transfer ownership of the Imaging Equipment to a new wholly-owned subsidiary ("NewLLC") via a tax-free intercompany transaction. NewLLC will become the owner of the Imaging Equipment with the Petitioner receiving the economic benefit.

Pursuant to Connecticut General Statutes § 19a-638(a)(10), a CON is required for the acquisition of an MRI or CT. The Petitioner currently owns the Imaging Equipment. Subsequent to the restructuring, NewLLC will own the Imaging Equipment. Consequently, the Petitioner is relinquishing ownership of the Imaging Equipment and NewLLC is acquiring ownership of the Imaging Equipment. Therefore, a *CON is required* for the Petitioner's proposal regarding the Imaging Equipment, regardless of the economic benefit bestowed upon the Petitioner.

Sincerely.

Kimlerly R. Martone

Director of Operations

C: Rose McLellan, License and Applications Supervisor, DPH, DHSR

* * * COMMUNICATION RESULT REPORT (JUL. 15. 2015 1:13PM) * * *

FAX HEADER:

TRANSMITTED/STORED FILE MODE	: JUL. 15. 2015 OPTION	1:12PM	ADDRESS	RESULT	PAGE
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REASON FOR ERROR E-1) HANG UP OR LINE FAIL E-3) NO ANSWER

E-2) BUSY E-4) NO FACSIMILE CONNECTION



STATE OF CONNECTICUT DEPARTMENT OF PUBLIC HEALTH OFFICE OF HEALTH CARE ACCESS

FAX SHEET

TO:	MICHAEL CRAIN, M.D.
FAX:	(860) 346-8836
AGENCY:	RADIOLOGIC ASSOCIATES OF MIDDLETOWN, P.C.
FROM:	ОНСА
DATE:	7/15/15
NUMBER O	F PAGES: 2 (Including transmittal sheet
Comments:	DN: 15-32004-DTR

PLEASE PHONE IF THERE ARE ANY TRANSMISSION PROBLEMS.

Phone: (860) 418-7001

Fax: (860) 418-7053

410 Capitol Ave., MS#13HCA P.O.Box 340308 Hartford, CT 06134