



Connecticut Department of Energy and Environmental Protection



AN INTRODUCTION TO AIR POLLUTION CONTROL COSTS

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Connecticut Department of Energy and Environmental Protection

Air Pollution Control Costs Summary

- This presentation outlines a **DEEP methodology** to estimate the cost effectiveness of the air pollution controls applicable to the emission units subject to a RACT case-by-case demonstration.



Air Pollution Control Costs Summary

- The methodology will enable one to conduct a cost assessment to demonstrate the economic feasibility (or infeasibility) of an air pollution control, technologically & commercially available, that may (or may not) ensure compliance with the proposed NOx limits.
- The forms required by the newly proposed Section 22e, for a case-by-case RACT demonstration will be developed based on this proposed DEEP methodology to estimate cost effectiveness of the controls.



Air Pollution Control Costs Summary

- At the beginning, the presentation includes a summary of the requirements for the emission controls applicable to the emission units subject to the newly proposed Section 22e
- In general, the emission controls identified as applicable for the emission units subject to a RACT case-by-case demonstration, ought to be:
 - Technologically feasible & commercially available
 - Economically feasible



Air Pollution Control Costs Summary

- Control's "economic feasibility" is demonstrated if the control's "cost effectiveness" calculated value, in \$/ton, is equal to or smaller than a suggested \$/ton value accepted by the commissioner.
- The control's cost effectiveness is defined as the cost in dollars per ton of NO_x removed per year.
- The control's cost effectiveness is calculated following a methodology suggested by DEEP and approved by the commissioner.



Air Pollution Control Costs Summary

- The proposed DEEP methodology , including:
 - controls' cost effectiveness calculation formulas,
 - assessment of the various cost elements, and
 - estimated “tons of NOx removed”

will follow the EPA's guidelines, and recommended methods to estimate various costs, that are detailed in published documents.



Air Pollution Control Costs Summary

- The suggested cost elements of an air pollution control are listed in detail on two slides.
- The last slides include:
 - List of the principal EPA cost documentation available
 - A proposed approach to process the diverse EPA data, and
 - Conclusion



Section 22e Requirements

- According to RCSA Section 22a-174-22e, Subsection (h)(1)(A)(i) an owner or operator of an emission unit, before requesting an emission limitation, should demonstrate that:

“The use of available emissions control technology is either technologically or economically infeasible for the emission unit that is the subject of the (RACT) demonstration”

In other words the emission control technology must be:

- Commercially available, not a pilot/research project &
- Economically feasible.



Section 22e Requirements

- RCSA Section 22a-174-22e, Subsection (h)(5)(C) requires an owner or operator of an emission unit to:

“Evaluate the control effectiveness of feasible alternatives in terms of NO_x emissions reduced.”

In other words:

- identify all technologically & commercially available NO_x emission control alternatives and
- perform a cost assessment to demonstrate the economic feasibility (or infeasibility) of an air pollution control that may (or may not) ensure compliance with the proposed NO_x limits.



Section 22e Requirements

- Per RCSA Section 22a-174-22e, Subsection (h)(5)(E):
“Evaluate the control effectiveness of each feasible control alternative on an annualized basis as the cost in US dollars per ton of NO_x reduced (\$/ton).”
- Per RCSA Section 22a-174-22e, Subsection (h)(1)(A)(iii) a control alternative is “**presumed economically feasible**”, if any **\$/ton** determined value is:
 - ≤ **\$13,118/ton NO_x** – for Phase 1 determination, or
 - ≤ **\$13,635/ton NO_x** – for Phase 2 determination.



Section 22e Requirements

- RCSA Section 22a-174-22e, Subsection (h)(5) states:

“A case-by-case RACT demonstration submitted pursuant to this subsection shall be made on forms provided by the commissioner and performed according to procedures identified by the commissioner.”

Consequently:

- DEEP will provide **forms** using the methodology to estimate cost effectiveness index, in \$/ton, in terms of NO_x emissions reduced for commercially available air pollution controls.



Cost Effectiveness [\$/ton NO_x (R)]

Cost Effectiveness is defined as:

$$\$/\text{ton NO}_x \text{ (reduced)}/\text{period} = \frac{\text{TOTAL ANNUAL COST, [$/yr]}}{\text{NO}_x \text{ (reduced), [tons/period]}}$$

where:

Period = time frame considered, defined in RCSA Section 22a-174-22e, Subsection (h)(5) (D) as, either:

- 8760 hours/year – full load basis*, or
- hours of operation of the emission unit subject to a practicably enforceable limitation defined by:
 - permit or
 - consent order

**Note: 8760 hours/year is the “period” selected default value included in the DEEP methodology*



Cost Effectiveness [\$/ton NO_x (R)]

Total Annual Costs and other subsequent terms required to assess controls' Cost Effectiveness are defined as:

$$\begin{aligned} \text{TOTAL ANNUAL COST, [$/yr]} &= \\ &= \text{ANNUALIZED CAPITAL COST, [$/yr]} + \text{ANNUAL OPERATING COST, [$/yr]} \end{aligned}$$

$$\begin{aligned} \text{ANNUALIZED CAPITAL COST, [$/yr]} &= \\ &= \text{TOTAL CAPITAL INVESTMENT, [\$]} \times \text{CAPITAL RECOVERY FACTOR} \end{aligned}$$

$$\text{CAPITAL RECOVERY FACTOR} = \left(\frac{i(1+i)^n}{(1+i)^n - 1} \right)$$

where:

- i = interest rate
- n = air pollution control book life value



Cost Effectiveness [\$/ton NO_x (R)]

Notes:

TOTAL CAPITAL INVESTMENT and **ANNUAL OPERATING COST**, may be estimated based on available data either by using:

- Control specific cost, in \$/MW and the unit nominal MW capacity,
- EPA’s formulas proposed in the 2015 updates of the Cost Manual and in IPM v5.13 (items 1, 2 & 3 in the “List of references” slide below), or
- EPA’s methodology detailed in the 2002 Cost Manual and in ACT documents (items 4, 5, 6 & 7 in the “List of references” slide below)



Cost Effectiveness [\$/ton NO_x (R)]

TOTAL CAPITAL INVESTMENT and ANNUAL OPERATING COSTS

Assessment Using Controls' Specific Costs

$$\begin{aligned} \text{TOTAL CAPITAL INVESTMENT, [\$]} &= \\ &= \text{CONTROL TCI}_{\text{specific}} \text{ COST, [\$ / MW]} \times \text{SOURCE NOM CAPACITY, [MW]} \end{aligned}$$

$$\begin{aligned} \text{ANNUAL OPERATING COST, [\$ / yr]} &= \\ &= \text{CONTROL OP}_{\text{specific}} \text{ COST, [\$ / MW]} \times \text{SOURCE NOM CAPACITY, [MW]} \end{aligned}$$

Note:

CAUTION should be exercised when using Controls' specific costs:

- Verify if data is applicable to the type of control and size (nominal capacity),
- Past years “specific costs” may be used, corrected to the current year by using Consumer Price Index (CPI) published by the U.S Bureau of Labor Statistics:

http://www.bls.gov/data/inflation_calculator.htm

- Always provide the “cost specific” source reference data, for verification.



Costs Elements

The next two slides display the cost elements of the control's **TOTAL CAPITAL INVESTMENT** and **TOTAL ANNUAL COSTS** in a graphical representation based on the EPA's approach.

- Specific factors/multipliers for various items shown in the tables attached, first proposed in ACT documents and in the 2002 Cost Manual remain unchanged in the latest cost manual revisions and in IPM; only specific costs of water, electricity, reagent, and other similar items have been updated.
- If data is not available, an older year specific cost \$\$ amount may be used; however the result should be corrected for a current year using Consumer Price Index (CPI) published by the U.S. Bureau of Labor Statistics:

http://www.bls.gov/data/inflation_calculator.htm



TOTAL ANNUAL COST ELEMENTS' DEFINITION

[1] [2]

TOTAL ANNUAL COST

| DIRECT COSTS [5] | | | INDIRECT COSTS | | | RECOVERY CREDITS | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|--|----------|---------------------------------|---------------------------------|----------|-----|-------------------|--|--|---------------------------|----|-----|----------|--|-----|--------------|----|-----|-------------|----|-----|---------------|--------|---------|---------|--|--|--------------------------|----|-----|------------------|--|--|----------------------|----|-----|-------------------------------------|----|-----|--|--|--|---------------------------------------|----|-----|--|--|--|----------------------------|----------|--|---------------------------------|----------|--|---|--|--|-------------------|----|-----------------|---|----|---------------------------------|---------------------|----|----------------|----------------------------|----------|--|---|--|--|--------------|----|--|-----------|----|--|-------------------------------|----------|------|
| <table border="1"> <thead> <tr> <th colspan="2">VARIABLE COST</th> <th></th> <th colspan="2">SEMIVARIABLE COST</th> <th></th> </tr> </thead> <tbody> <tr> <td>1. Raw Material / Reagent</td> <td>A1</td> <td>[3]</td> <td>1. Labor</td> <td></td> <td>[7]</td> </tr> <tr> <td>2. Utilities</td> <td rowspan="4">A2</td> <td rowspan="4">[4]</td> <td>— Operating</td> <td rowspan="3">B1</td> <td rowspan="3">[8]</td> </tr> <tr> <td>— Electricity</td> </tr> <tr> <td>— Fuel</td> </tr> <tr> <td>— Steam</td> </tr> <tr> <td>— Water</td> <td></td> <td></td> <td>2. Maintenance Materials</td> <td>B2</td> <td>[8]</td> </tr> <tr> <td>— Compressed Air</td> <td></td> <td></td> <td>3. Replacement Parts</td> <td>B3</td> <td>[9]</td> </tr> <tr> <td>3. Water Treatment / Waste Disposal</td> <td>A3</td> <td>[5]</td> <td></td> <td></td> <td></td> </tr> <tr> <td>4. Performance Loss / Production Loss</td> <td>A4</td> <td>[6]</td> <td></td> <td></td> <td></td> </tr> <tr> <td>Total Variable Cost</td> <td>A</td> <td></td> <td>Total Semi-Variable Cost</td> <td>B</td> <td></td> </tr> </tbody> </table> | | | VARIABLE COST | | | SEMIVARIABLE COST | | | 1. Raw Material / Reagent | A1 | [3] | 1. Labor | | [7] | 2. Utilities | A2 | [4] | — Operating | B1 | [8] | — Electricity | — Fuel | — Steam | — Water | | | 2. Maintenance Materials | B2 | [8] | — Compressed Air | | | 3. Replacement Parts | B3 | [9] | 3. Water Treatment / Waste Disposal | A3 | [5] | | | | 4. Performance Loss / Production Loss | A4 | [6] | | | | Total Variable Cost | A | | Total Semi-Variable Cost | B | | <table border="1"> <tbody> <tr> <td>1. Plant Overhead</td> <td>C1</td> <td>60%(B1+B2) [10]</td> </tr> <tr> <td>2. General and Administrative Property Taxes Insurance Administrative Charges</td> <td>C2</td> <td>1% TCC 1% TCC 2% TCC [11]</td> </tr> <tr> <td>3. Capital Recovery</td> <td>C3</td> <td>CRF x TCC [12]</td> </tr> <tr> <td>Total Indirect Cost</td> <td>C</td> <td></td> </tr> </tbody> </table> | | | 1. Plant Overhead | C1 | 60%(B1+B2) [10] | 2. General and Administrative Property Taxes Insurance Administrative Charges | C2 | 1% TCC 1% TCC 2% TCC [11] | 3. Capital Recovery | C3 | CRF x TCC [12] | Total Indirect Cost | C | | <table border="1"> <tbody> <tr> <td>1. Materials</td> <td>E1</td> <td></td> </tr> <tr> <td>2. Energy</td> <td>E2</td> <td></td> </tr> <tr> <td>Total Recovery Credits</td> <td>E</td> <td>[13]</td> </tr> </tbody> </table> | | | 1. Materials | E1 | | 2. Energy | E2 | | Total Recovery Credits | E | [13] |
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| 1. Raw Material / Reagent | A1 | [3] | 1. Labor | | [7] | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2. Utilities | A2 | [4] | — Operating | B1 | [8] | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| — Electricity | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| — Fuel | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| — Steam | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| — Water | | | 2. Maintenance Materials | B2 | [8] | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| — Compressed Air | | | 3. Replacement Parts | B3 | [9] | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 3. Water Treatment / Waste Disposal | A3 | [5] | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 4. Performance Loss / Production Loss | A4 | [6] | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Total Variable Cost | A | | Total Semi-Variable Cost | B | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 1. Plant Overhead | C1 | 60%(B1+B2) [10] | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2. General and Administrative Property Taxes Insurance Administrative Charges | C2 | 1% TCC 1% TCC 2% TCC [11] | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 3. Capital Recovery | C3 | CRF x TCC [12] | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Total Indirect Cost | C | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 1. Materials | E1 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2. Energy | E2 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Total Recovery Credits | E | [13] | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

NOTES:

- [1] Total Annual Cost layout, cost items definitions and estimates or assessment factors are based on following EPA documents:
 - [SNCR Cost Manual Chapter 1 - Selective Noncatalytic Reduction - 06/05/2015 - Draft for Public Comment](#), providing a straightforward methodology for utility boilers' SNCR cost based on the latest available data.
 - [SCR Cost Manual Chapter 2 - Selective Catalytic Reduction - 6/5/2015 - Draft for Public Comment](#), providing a straightforward methodology for utility boilers' SCR cost based on the latest available data.
 - Documentation for EPA's application of the [Integrated Planning Model \(IPM\) v5.13](#) referring to: Emission Control Technology - Ch. 5, including Utility Boilers' SCR and SNCR Cost Methodology, and Financial Assuptions, Ch. 8.
 - [EPA Air Pollution Control Cost Manual - Document No.: EPA/452B-02-001, 6th Ed. Jan 2002](#), including the above graphical representation on page 2-6 (pdf file page #20), and also laying out the basis of controls costs methodologies, including the SCR's procedure used since then in all subsequent SCR cost assessment documentation to the latest 2015 cost updates and IPM tool.
 - [Alternative Control Techniques Document - NOx Emissions from Stationary Gas Turbines - EPA ACT Document No.: EPA-453/R-93-007, Jan 1993](#), providing methodology, cost factors and guidelines for assessing annual cost of the Water Injection controls and SCR applied to combustion turbines.
- [2] The above graphical representation and EPA's assessment factors of various cost items may be used to perform a leveled cost analysis for air controls RACT assessment. In general, specific factors/multiplies for various items included in the above graphical representation, first proposed in ACT documents and in the 2002 Cost Manual remain **unchanged** in the latest cost manual revisions and in IPM; only specific costs of water, electricity, reagent, and other similar have been updated. However, if data is not available, an old year specific cost \$\$ amount may be used and the result **should be corrected for a current year** using Consumer Price Index (CPI) published by the U.S. Department of Labor, Bureau of Labor Statistics, http://www.bls.gov/data/inflation_calculator.htm
- [3] If the variable direct annual cost account for purchase of a reagent (A1) is small, such as water (for HPWI systems), it may not be considered; However ammonia or urea costs should be included. The latest update of cost manual includes reference to such costs.
- [4] Utilities also may account; If available, the current values should be used in lieu of the EPA proposed values. Data available for equipemnt operating half time or other period less than full year should be adjusted to entire year. In addition the result should be corrected for a current year using the Consumer Price Index (see note 2, above).
- [5] For combustion turbines, if current data is nor available, water treatment for HPWI cost may be estimated using ACT - EPA-453/R-93-007, page 6-226; Also combustion turbines' catalyst disposal cost may be assessed using EPA proposed methodology in ACT - EPA-453/R-93-007, page 6-238.
- [6] Performance loss is calculated for combustion turbines per Ref. 2 - EPA-453/R-93-007, page 6-238.
- [7] Labor cost is determined per Ref. 2 - EPA-453/R-93-007, page 6-238. Supervisory costs accounts for 15% of operating hours. Since per Ref. 2 - EPA-453/R-93-007 proposed a Maintenance factor based on a small turbines, the cost factor is assumed to be included in the maintenance materials.
- [8] Maintenance materials cost and maintenance labor can be determined using factor proposed per EPA/452B-02-001, page 2-45 as a fraction (1.5%) of TCI and adjusted to actual operating hours vs. 4000 hrs per document example.
- [9] Replacement parts may be significant for SCR's only. For utility boilers it can be used the methodology outlined in the latest revision of thge cost manual (note 1). For cobustion turbines use data from 2002 cost manual - EPA/452B-02-001, page 2-50, considering a 1998 cost factor, adjusted with Inflation factor (CPI) and a Capital Recovery Factor (CRF) calculated based on replacement cycle $Y = (24,000 / \text{Yearly Operating Hours})$. The cost is negligible if Y is more than 40 years.
- [10] Indirect Overhead cost factor is proposed to 60% labor and maintenance materials without including replacement parts cost, per EPA documents listed in note 1.
- [11] General and Administrative, property, insurance and other administrative charges) may be calculated together as 4% of TCC. Note the TCC should not include retrofit and other higher costs due to congested sites, EPA estimates did not included these conditions;
- [12] Capital recovery accounts for more than 70% of the total annual costs and is a fraction of the TCI adjusted by the CRF. For Capital Recovery assessment, TCI should include the retrofitting and other additional costs
- [13] For Connecticut's TA&O units recovery credits are considered negligible



Air Pollution Control Costs – List of Principal References

- **SNCR Cost Manual: Chapter 1 - Selective Noncatalytic Reduction - 6/5/2015 - Draft for Public Comment.**
http://www.epa.gov/ttn/ecas/models/SNCRCostManualchapter_Draftforpubliccomment-6-5-2015.pdf
- **SCR Cost Manual: Chapter 2 - Selective Catalytic Reduction - 6/5/2015 - Draft for Public Comment.**
http://www.epa.gov/ttn/ecas/models/SCRCostManualchapter_Draftforpubliccomment6-5-2015.pdf
- **Documentation for EPA's application of the Integrated Planning Model (IPM) v5.13,**
<http://www2.epa.gov/airmarkets/power-sector-modeling-platform-v513>
<http://www2.epa.gov/airmarkets/documentation-base-case-v513-emission-control-technologies>
including:
 - Chapter 5: Emission Control Technologies
 - Attachment 5-3: SCR Cost Methodology
 - Attachment 5-4: SNCR Cost Methodology
 - Chapter 8: Financial Assumptions
- **EPA Air Pollution Control Cost Manual - Document No.: EPA/452B-02-001, 6th Ed. January 2002.**
http://www3.epa.gov/ttn/catc1/dir1/c_allchs.pdf
- **Alternative Control Techniques Document - NOx Emissions from Stationary Gas Turbines – EPA ACT Document No.: EPA-453/R-93-007, January 1993,** <http://www3.epa.gov/ttn/catc1/dir1/gasturb.pdf>
- **Alternative Control Techniques Document - NOx Emissions from Utility Boilers - EPA ACT Document No.: EPA-453/R-94-023, March 1994,** <http://www3.epa.gov/ttn/catc1/dir1/utboiler.pdf>
- **Alternative Control Techniques Document - NOx Emissions from Stationary Reciprocating Internal Combustion Engines EPA ACT Document No.: EPA-453/R-93-032, July 1993**
http://www3.epa.gov/ozonepollution/SIPToolkit/ctg_act/199307_nox_epa453_r-93-032_internal_combustion_engines.pdf



DEEP Methodology Outline

- A cost assessment method will be developed for each of the following types of air pollution controls:
 - SCR
 - SNCR
 - Water Injection
 - Combustion Control

Note: Other controls may be considered
- The methodology will follow the EPA's approach to assess the cost effectiveness of the air pollution controls, developed during several years and found in multiple documents.



DEEP Methodology Outline

- The EPA methodology is described in detail in 2002 EPA Air Pollution Control Cost Manual
- The two 2015 Cost Manuals, published on June 6, as well as the Integrated Planning Model (IPM) v5.13 include a “condensed/compact” version of the 2002 methodology; only the “\$ values” of various cost elements were updated.
- Unfortunately the 2015 revisions are limited to SNCR and SCR for utility boilers on coal, oil & natural gas, only.



DEEP Methodology Outline

- The 2002 Air Pollution Control Cost Manual includes a detailed version of the 2015 SNCR and SCR methodology, applicable to utility boilers as well as to combustion turbines.
- Water Injection Systems have not been updated for years. The only available data are found in Alternative Control Techniques (ACT) documents from 1993-94. Consequently a method similar to the other controls should be developed, using available data



Conclusions

- The DEEP methodology will be developed based on the EPA's approach to assess the cost effectiveness of the air pollution controls, developed during several years.
- The methodology is necessary for Case-by-Case RACT Demonstrations.
- The proposed methodology establishes a uniform cost analysis and cost effectiveness determination, and will put everyone on a level basis.
- The presentation provides an introduction to the type of information needed for Case-by-Case RACT demonstrations.
- The method will be released shortly for you to review.



Questions?

For any questions or concerns , please contact:

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