

In The Matter Of:
STATE OF CONNECTICUT
CONNECTICUT SITING COUNCIL

Docket No. 483
July 24, 2018

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STATE OF CONNECTICUT
CONNECTICUT SITING COUNCIL

Docket No. 483

Application from The United Illuminating Company
for a Certificate of Environmental Compatibility
and Public Need for the Pequonnock Substation
Rebuild Project that entails construction,
maintenance, and operation of a 115/13.8 kilovolt
gas insulated replacement substation facility
located on an approximately 3.7 acre parcel owned
by PSEG Power Connecticut, LLC at 1 Kiefer Street,
Bridgeport, Connecticut

Continued Hearing held at the Connecticut
Siting Council, Ten Franklin Square, New Britain,
Connecticut, on Tuesday, July 24, 2018, beginning
at 1:02 p.m.

H e l d B e f o r e :
ROBERT STEIN, Chairman

1 A p p e a r a n c e s :

2 Council Members:

3 ROBERT HANNON,

4 Designee for Commissioner Robert Klee

5 Department of Energy and

6 Environmental Protection

7 LARRY P. LEVESQUE, ESQ.,

8 Designee for Chair Katie Dykes

9 Public Utilities Regulatory

10 Authority

11

12 ROBERT SILVESTRI

13 DANIEL P. LYNCH, JR.

14 DR. MICHAEL W. KLEMENS

15 MICHAEL HARDER

16

17 Council Staff:

18 MELANIE BACHMAN, ESQ.

19 Executive Director and

20 Staff Attorney

21

22 Siting Analysts:

23 MICHAEL PERRONE

24 IFEANYI NWANKWO

25

1 A p p e a r a n c e s : (Cont'd.)

2

3 For the Applicant:

4 MURTHA CULLINA LLP

5 One Century Tower

6 265 Church Street

7 New Haven, Connecticut 06510-1220

8 BY: BRUCE McDERMOTT, ESQ.

9 SAMUEL R. VOLET, ESQ.

10

11 THE UNITED ILLUMINATING COMPANY

12 180 Marsh Hill Road

13 Orange, Connecticut 06477

14 BY: NICHOLAS CICALÉ, ESQ.

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1 THE CHAIRMAN: Good afternoon. I'd
2 like to call to order this hearing of the
3 Connecticut Siting Council today, Tuesday, July
4 24, 2018, at approximately 1 p.m. My name is
5 Robin Stein. I'm chairman of the Siting Council.

6 This evidentiary session is a
7 continuation of the public hearing held on June
8 14, 2018 at the Council Chambers of Bridgeport
9 City Hall in Bridgeport. It is held pursuant to
10 the provisions of Title 16 of the Connecticut
11 General Statutes and of the Uniform Administrative
12 Procedure Act upon an application from UI for a
13 Certificate of Environmental Compatibility and
14 Public Need for the Pequonnock Substation Rebuild
15 Project which entails construction, maintenance
16 and operation of a 115/13.8 kilovolt gas insulated
17 replacement substation facility to be located on
18 an approximately 3.7 acre parcel owned by PSEG
19 Power Connecticut, LLC, at 1 Kiefer Street in
20 Bridgeport. This application was received by the
21 Council on April 26, 2018.

22 A verbatim transcript will be made of
23 the hearing and deposited with the City Clerk's
24 Office in the Bridgeport City Hall for the
25 convenience of the public.

1 We'll proceed in accordance with the
2 prepared agenda, copies of which are available
3 over by the door.

4 I wish to call to your attention those
5 items shown on the hearing program marked Roman
6 numeral ID, Items 1 through 91.

7 Does the applicant or intervenor have
8 an objection to Items 17, 18, 41, 42, 63, 68, 81
9 highlighted in the hearing program that the
10 Council has administratively noticed?

11 MR. McDERMOTT: No objection.

12 THE CHAIRMAN: Hearing and seeing none,
13 the Council hereby administratively notices these
14 items.

15 We will begin the hearing with the
16 appearance of the applicant, UI, to swear in their
17 new witness, Beth Quinlan, and verify new exhibits
18 marked as Roman numeral II, Item B-5 and 6 on the
19 hearing program.

20 I guess we'll start by swearing in of
21 Ms. Quinlan, if you'd please rise.

22 E L I Z A B E T H Q U I N L A N,

23 called as a witness, being first duly sworn
24 by Ms. Bachman, was examined and testified on
25 her oath as follows:

1 MS. BACHMAN: Thank you.

2 THE CHAIRMAN: Attorney McDermott,
3 would you verify the new exhibits, please?

4 MR. McDERMOTT: Thank you,
5 Mr. Chairman. Bruce McDermott from Murtha
6 Cullina. I'm joined by Sam Volet, also of Murtha
7 Cullina, and Nick Cicale from UIL Holdings
8 Corporation.

9 So the company has two new exhibits, as
10 you noted.

11 D A V I D B R A D T,
12 R O N A L D R O S S E T T I,
13 R O B E R T S A Z A N O W I C Z,
14 R I C H A R D P I N T O,
15 T O D D B E R M A N,

16 called as witnesses, being previously duly
17 sworn, were examined and continued to testify
18 on their oaths as follows:

19 DIRECT EXAMINATION

20 MR. McDERMOTT: Mr. Pinto, regarding
21 Applicant Exhibit No. 5, which is the company's
22 responses to the Council's second set of
23 interrogatories, dated July 17, 2018. As the
24 project manager, did you oversee or prepare the
25 responses to those interrogatories?

1 THE WITNESS (Pinto): Yes, I did.

2 MR. McDERMOTT: And do you have any
3 changes to the responses that were submitted to
4 the Council?

5 THE WITNESS (Pinto): No, I do not.

6 MR. McDERMOTT: And do you adopt those
7 interrogatories?

8 THE WITNESS (Pinto): Yes, I do.

9 MR. McDERMOTT: And Ms. Quinlan,
10 Applicant's Exhibit 6 has been identified as your
11 resume that was filed with the Council on July
12 17th as part of the Council's prehearing
13 submission. Are you familiar with that Exhibit
14 No. 6?

15 THE WITNESS (Quinlan): Yes.

16 MR. McDERMOTT: And do you have any
17 changes or revisions to it?

18 THE WITNESS (Quinlan): No, I don't.

19 MR. McDERMOTT: And do you adopt it
20 here today?

21 THE WITNESS (Quinlan): Yes, I do.

22 MR. McDERMOTT: Thank you. With that,
23 Mr. Chairman, I'd move that Applicant's Exhibit 5
24 and 6 be admitted into evidence.

25 THE CHAIRMAN: Okay. Does the

1 intervenor have any objection?

2 (No response.)

3 THE CHAIRMAN: Well, I don't see any
4 objection. I'm not sure who it is I'm supposed to
5 be looking for.

6 MR. McDERMOTT: I will say for your
7 ease that they're not here so --

8 THE CHAIRMAN: Okay. So the exhibits
9 are admitted.

10 (Applicant's Exhibit Numbers 5 and 6:
11 Received in evidence - described in index.)

12 THE CHAIRMAN: Attorney McDermott, do
13 you have any, before we go on to
14 cross-examination, anything based on the
15 assignments we have given from the last session?

16 MR. McDERMOTT: Yes, Mr. Chairman.
17 Thanks. We can take care of a few of the, as I
18 like to term them, homework assignments that we
19 were given. And Mr. Chairman, as part of those
20 assignments, we thought it necessary to add Ms.
21 Quinlan to the panel to help answer some of the
22 interrogatories, but also, I'm sure, some of the
23 fall-on questions that the Council will have
24 today. Ms. Quinlan is a project scientist at
25 Black & Veatch with 40 years of experience

1 specializing in coastal flooding, storm surge and
2 wave run-up, sea level rise, and environmental
3 permitting, so we think she'll be helpful in
4 answering some of the questions that the Council
5 has about some of the elevation issues or concerns
6 with the substation.

7 I'll also mention that her recent work
8 for the company included the post Sandy and Irene
9 evaluation of flooding potential of the coastal
10 substations that the company undertook using the
11 NOAA storm surge model to determine the maximum
12 water levels under various hurricane scenarios, as
13 well as looking at the potential for wave activity
14 to increase the flood depth. So Ms. Quinlan is
15 here to help, like I said, address some of the
16 flooding questions, or the potential flooding
17 questions that the Council had.

18 MR. McDERMOTT: So Ms. Quinlan, just as
19 background, did you participate in the company's
20 flood mitigation analysis that took place
21 following Storm Sandy and Irene; and if so, can
22 you describe for the Council what you did in
23 connection with that analysis?

24 THE WITNESS (Quinlan): Yes. Good
25 afternoon, first of all. I started work with UI

1 after Sandy -- or after Irene. Sorry. That was
2 first. After Irene. There was concern that Irene
3 would hit Connecticut as a tropical storm and not
4 a hurricane and caused significant flooding.
5 There was a concern about, well, what happens if
6 we get a category 2 hurricane or worse, what could
7 potentially happen. So I started looking at
8 various scenarios of hurricanes and what kind of
9 flood elevations we would get from that.

10 Then, the second year, the next year,
11 we had Sandy, which, again, hit Connecticut. It
12 was not a hurricane at that time, but caused a
13 significant amount of flooding. So we looked at
14 that, looked at what kind of storm surge we got
15 from that, how much worse it could have been if
16 the storm surge had been coincident with high
17 tide, which in Connecticut it was not. So again,
18 looking at that and looking at scenarios for
19 planning what should we be planning for, what is
20 the design condition that we should be planning
21 for.

22 Then, the following year, FEMA came up
23 with new flood maps for the area for all of
24 coastal Connecticut. And in some of the
25 substation locations, the flood elevations rose by

1 2 to 4 feet at the Pequonnock station, the flood
2 elevation, the 100-year elevation, or 1 percent
3 annual chance flood elevation rose by 4 feet. So
4 we were looking at that and what do the new maps
5 mean and how did they come up with those
6 elevations and what was considered and doing a lot
7 of research into that.

8 Subsequent to that, we also did an
9 investigation of sea level rise. There are a lot
10 of different projections of sea level rise. So we
11 were looking at different scenarios that could be
12 used, looking from the basic just what would sea
13 level rise be based on what's happened in the
14 past, to looking at different kinds of scenarios
15 where you're incorporating climate change.

16 So we looked at a lot of different
17 cases and, you know, thinking about is there some
18 other situation or scenario that should be the
19 design condition, but really what it came down to
20 is there's no guidance for that. There's no
21 guidance that says you need to design for a
22 certain type of a category 2 hurricane or
23 whatever. So it really comes back to the FEMA
24 maps. I mean, that is the sort of the official
25 flood elevation. So the FEMA maps, plus some

1 extra, has been adopted, but that's been my role
2 so far.

3 MR. McDERMOTT: Thank you.

4 THE CHAIRMAN: We just have a
5 follow-up.

6 Mr. Lynch.

7 CROSS-EXAMINATION

8 MR. LYNCH: Just to follow up to the
9 flooding part of it, what part, if any, does wind
10 play, excessive winds play in all this?

11 THE WITNESS (Quinlan): Wind is
12 included indirectly. The first factor that goes
13 into looking at the flood maps is to look at the
14 historical tide gauge data. So when you get winds
15 and you get storm surge, that raises up the water
16 level. So to get the stillwater elevation for the
17 100-year or the 500-year, they look at the gauge
18 data and extrapolate it out to 100-year. So if
19 you are getting those surge events, they are part
20 of calculating --

21 MR. LYNCH: So you say it's already
22 incorporated?

23 THE WITNESS (Quinlan): Yes.

24 MR. LYNCH: Thank you.

25 Thank you, Mr. Chairman.

1 THE CHAIRMAN: Apparently you sparked a
2 whole host of interest by the Council. Mr. Hannon
3 and then Dr. Klemens.

4 MR. HANNON: Thank you. I just want to
5 try and get it on the record. The 100-year flood
6 elevation is 14 feet?

7 THE WITNESS (Quinlan): Yes, at the
8 Pequonnock site, yes.

9 MR. HANNON: 500-year flood elevation
10 is 15.3 feet?

11 THE WITNESS (Quinlan): We estimate it
12 at 15.9 feet.

13 MR. HANNON: Okay. Thank you. That's
14 all I have at this time.

15 THE CHAIRMAN: Dr. Klemens.

16 DR. KLEMENS: These elevations, do they
17 also include the proximity, the problem you also
18 have from rivery flooding simultaneously? You
19 have a view of several different rivers, creeks
20 that are coming in there. In a high storm event,
21 they're going to be discharging water. Do these
22 calculations take into account that water coming
23 off the land at the same time incoming tide and
24 storm surge. How do you account for that?

25 THE WITNESS (Quinlan): Essentially,

1 during the 100-year flood or during the 500-year
2 flood, the elevation is such that the surge from
3 Long Island Sound would reach at least to the
4 Connecticut turnpike, and the effect really is
5 that Long Island Sound is pushing back the river
6 water upstream. So that's how it's taken into
7 account. This area is no longer -- there's really
8 no longer any floodway of the Pequonnock River
9 during this storm. The floodway is all to the
10 north of -- or upstream of the Connecticut
11 turnpike.

12 DR. KLEMENS: Interesting. So you're
13 saying the fact that it's near the Pequonnock
14 River there, it's actually being held back
15 considerably upstream --

16 THE WITNESS (Quinlan): Yes.

17 DR. KLEMENS: -- to this flooding
18 upstream, but it's not affecting these
19 calculations. And then when the water goes out
20 when the tide recedes, obviously it's going to be
21 lower water, not higher. Correct?

22 THE WITNESS (Quinlan): Yes.

23 DR. KLEMENS: Very interesting. Thank
24 you.

25 MR. McDERMOTT: Ms. Quinlan, actually

1 to follow up on a question that Dr. Klemens asked
2 at the June hearing, he asked also what the effect
3 would be of the enclosed area, and I think by that
4 he meant the PSEG facility because he identified,
5 Dr. Klemens, a large structure within that area.
6 And the question was, what would the effect of
7 that enclosed area, that island, as the water
8 moves around it, would you artificially raise the
9 water levels around your structure? Do you have a
10 response to Dr. Klemens' June question?

11 THE WITNESS (Quinlan): Yes. I think
12 really that given the site that's at the
13 waterfront location, flooding to adjacent
14 properties really would not occur because of this
15 project, and that's because the water level really
16 is controlled by Long Island Sound and ultimately
17 the Atlantic Ocean. So this site being there is
18 not removing flood storage capacity, which is a
19 concern you would have if it was more upstream and
20 rivery.

21 DR. KLEMENS: You're talking about the
22 PSEG site or your site?

23 THE WITNESS (Quinlan): I'm talking
24 really specifically about the Pequonnock site, but
25 I think that same would for the PSEG site.

1 DR. KLEMENS: I think the question was
2 basically you have this enclosed structure just
3 below this one with a 20 foot concrete wall.
4 Would it in any way exacerbate flooding of your
5 site, or is it such a de minimis amount of water
6 displaced that it makes no difference? That's the
7 question.

8 THE WITNESS (Quinlan): I think it
9 makes no difference because, again, its flooding
10 from Long Island Sound that is controlled by a
11 much bigger area than just that one little site,
12 yes.

13 DR. KLEMENS: Thank you.

14 MR. McDERMOTT: Mr. Bradt, in Ms.
15 Quinlan's response to my first question, she noted
16 that there was no kind of existing guidance, I
17 believe her term was, to help determine the
18 appropriate level for the substation. And one of
19 the Council member's questions in the June hearing
20 was about the efforts that the company made to
21 identify a guidance. Can you follow up and
22 elaborate on those efforts, please?

23 THE WITNESS (Bradt): Yes. So after we
24 established the needs that we had along the coast
25 that were the substation flood risk that we had

1 between Bridgeport and New Haven, we proceeded to
2 talk about what design standard are we going to
3 use in our solution so we know what the issue is,
4 what criteria are we going to use. And
5 historically, the design standard used by the
6 industry was essentially the 100 plus 1, 100 year
7 plus 1. And in our research and investigation
8 that's what we found that virtually all utilities
9 that we reached out to and polled on this issue
10 was the 100 year level plus 1.

11 We wanted to make sure that we -- that
12 we understood this was going to be a substantial
13 undertaking. We wanted to make sure that whatever
14 standard we applied was reasonably conservative
15 but still defensible. We had cost recovery
16 consideration. So we polled a lot of utilities,
17 Northeast Utilities specifically. We actually
18 traveled to some different utilities in the
19 northeast that were impacted by Sandy. We spoke
20 with our New England peers, New England states.
21 We actually worked with the State of Connecticut,
22 the Deep. We worked with DEEP, had multiple
23 meetings with DEEP. And ultimately we were able
24 to -- our proposal was accepted.

25 What our proposal was after all this

1 research is that we have a design standard that
2 was recently developed, this ASCE 24 design
3 standard, that said for these class -- an
4 electrical substation is actually -- there's a
5 footnote in that standard that actually says it
6 should be deemed, this, I'll call it, the highest
7 criticality facility, which is a design class 4
8 facility, and that is because this particular
9 substation supplies emergency facilities, and
10 that's what makes it a design class 4 facility in
11 our interpretation. So we said, okay, we have
12 this. This makes it the highest flood class, so
13 it deserves that highest level of protection. And
14 then, of course, we got into the issue of sea
15 level rise. That standard does not take into
16 account sea level rise.

17 So we sought guidance on that. We
18 actually engaged Ms. Quinlan. And ultimately we
19 found that their predictions were -- there was a
20 lot of variation in the predictions for sea level
21 rise. And we had concern, since we were already
22 deviating from a standard that had been
23 historically 100 plus 1, how much higher could we
24 go where we would be accepted, our design standard
25 would be accepted as reasonable and not too

1 conservative. So we found this FEMA document that
2 said, well, recognizing that some predictions are
3 from inches to several feet, we said, well, FEMA
4 says you should at least use -- you should at
5 least provide 1 foot if you don't have a site
6 specific sea level rise prediction.

7 So we use that language as our defense
8 to add at least another foot to this ASCE
9 standard. So we came to this 100 plus 3 standard,
10 which is a significant deviation from the historic
11 100 plus 1. Again, we worked with our New England
12 stakeholders. Of course, we need their buy-in, we
13 need their acceptance. We need the state's
14 acceptance when it comes to the cost recovery
15 issue. And ultimately it was accepted as being
16 prudent. And we never got an official document.
17 From New England actually there's a later process.
18 There's a transmission cost allocation process
19 that comes in down the road. But ultimately in
20 preparation for that we wanted to make sure that
21 we were transparent with our selection of a design
22 criteria. And ultimately we got -- we essentially
23 gained consensus from all the stakeholders.

24 So with 100 plus 3 being a deviation,
25 being substantially more conservative than what we

1 had done in the past, we also found that in our
2 research that we're on the leading edge of
3 conservatism for flood design for electric
4 utilities. We did not find any electric utilities
5 that were designing above 100 plus 3. It doesn't
6 mean they're not out there. It's just that's what
7 our research found. So we landed on that, and, of
8 course, that included the 1 foot of sea level
9 rise.

10 So that all said, if ordered, we are
11 willing to go up an additional 1 or 2 feet beyond
12 our proposal. So I just wanted to make that
13 point. We don't have an objection to going up an
14 additional 1 or 2 foot on the site.

15 THE CHAIRMAN: There's several more
16 questions.

17 THE WITNESS (Bradt): Sure.

18 THE CHAIRMAN: Why, if you're being
19 conservative -- and sometimes I'm not even sure
20 what that means anymore in this day and age -- but
21 why aren't you using the 500? Why are we using
22 the 100? Am I correct then if you're talking
23 about 100 plus 3 -- I saw the numbers. You
24 mentioned 500 plus 1 plus, is that --

25 THE WITNESS (Bradt): That's a good

1 opportunity for clarification. The ASCE standard
2 that I referenced actually says you should use the
3 greater of the 100 plus. For this design class 4
4 facility, it uses both the 500 year and 100 year
5 flood elevation. And it says that you should use
6 the one that is most limiting. So for this design
7 class 4 facility, it's the 100 year plus 2 feet or
8 the 500 year plus 0, the 500 year flood level.

9 So in our case, the 100 year plus 2 at
10 Pequonnock is approximately equal to the 500 year
11 flood level. So for simplicity, we've been just
12 referencing the 100 year reference point, 100 year
13 plus 2, which is approximately equal to the 500
14 year plus 0. So essentially, we are meeting that
15 500 year elevation level, and we're still adding a
16 1 foot of sea level rise to that. That is
17 equivalent to the 100 year plus 3.

18 Is that clear?

19 THE CHAIRMAN: Yes.

20 MR. McDERMOTT: Mr. Bradt, I don't know
21 if you mentioned it, but "ASCE"?

22 THE WITNESS (Bradt): American Society
23 of Civil Engineers, I believe.

24 THE CHAIRMAN: I'll start with
25 Mr. Lynch.

1 (Whereupon, Mr. Harder entered the
2 hearing room.)

3 MR. LYNCH: Mine is more of a curiosity
4 question. In your discussion with other
5 utilities, I guess, throughout New England, did
6 you ever run across -- did they ever tell you
7 about a situation that they had where 100 plus 1
8 was not sufficient?

9 THE WITNESS (Bradt): So I would say I
10 don't remember any specific conversations on
11 whether or not 100 plus 1 was not sufficient. But
12 we went in having concerns about it, obviously,
13 with the FEMA maps changing substantially. So, no
14 specific conversations I can remember about anyone
15 saying that it was not sufficient.

16 MR. LYNCH: Ms. Quinlan, do you know of
17 anything that wasn't sufficient throughout the US
18 or from FEMA?

19 THE WITNESS (Quinlan): I'm not --

20 MR. LYNCH: I'm thinking mainly of
21 Katrina and down in that area.

22 THE WITNESS (Quinlan): I'm not aware.
23 I haven't worked in that area as much, so I'm not
24 aware of anything.

25 MR. LYNCH: Thank you.

1 Thank you, Mr. Chairman.

2 THE CHAIRMAN: Mr. Hannon.

3 MR. HANNON: Thank you, Mr. Chairman.

4 I'm looking at this issue more from a
5 numbers perspective. And we got on the record
6 earlier that the 100-year flood elevation is 14,
7 and I believe you said that the 500-year is 15.9.
8 If I'm not mistaken, I believe that Senate Bill 7
9 that was passed this year talks about anticipating
10 a 2 foot rise in water levels between now and
11 2060. So using the numbers that we have, if we
12 happen to have a 500-year flood, which I think is
13 probably more like a 100-year flood now, because
14 the 100-year flood, we seem to get three or four a
15 year, that puts the elevation at the site at 17.9
16 feet. And 14 plus 3 is 17, so you could
17 theoretically be a foot below flood level just
18 based on numbers whether what you presented or
19 what the Legislature was telling people to
20 calculate when they're looking at flooding. So
21 I'm just kind of curious how you reconcile that.

22 THE WITNESS (Bradt): Do you want to
23 take that?

24 THE WITNESS (Quinlan): I think that's
25 more in your area.

1 THE WITNESS (Bradt): So, let me just
2 make sure I understand what you're getting at. Is
3 it that you believe that more than -- we've only
4 accounted for 1 foot of sea level rise. Is your
5 question around why did we not account for 2 foot
6 of sea level rise?

7 MR. HANNON: No. I'm saying based on
8 Senate Bill 7 this year where the Legislature said
9 state agencies are supposed to be looking at 24
10 inches of sea rise between now and 2060.

11 THE WITNESS (Bradt): Okay.

12 MR. HANNON: I'm saying that if you use
13 the 500 year flood elevation, which is 15.9,
14 should you have that situation, and add the 2 feet
15 of increased water height, you're now at 17.9
16 feet. What's being proposed at this site is 17
17 foot elevation for the equipment and the building.

18 THE WITNESS (Bradt): Right.

19 MR. HANNON: So I'm just asking how you
20 reconcile that difference because you may be
21 building a plant that should we get a 500 year
22 flood, which I think is more common that one would
23 think, and you have that 2 foot rise, you're
24 already building into the site maybe a foot below
25 water level. So how does that tie in with the

1 design if this is such a critical facility?

2 THE WITNESS (Bradt): So does anyone
3 have any familiarity with that bill?

4 MR. McDERMOTT: I think you can answer
5 the question without regard to the bill.

6 THE WITNESS (Bradt): Okay. So I'm
7 still interpreting this as is that we're
8 essentially 9 inches or point .9 feet below. So I
9 think from your math, 17.9 feet is a design
10 standard that could have been used. We're
11 currently, our proposal is at 17 feet. So we are
12 .9 feet below where we might be according to this
13 bill.

14 So, I previously explained how we got
15 to where we are and that we are also willing to go
16 higher, but this is over the -- this discussion
17 that I had has really occurred over the period of
18 the last two to three years.

19 MR. HANNON: Understood.

20 THE WITNESS (Bradt): So there's a lot
21 of history behind it, but this is newer
22 information from what I understand this senate
23 bill.

24 MR. HANNON: The bill was just passed,
25 what, in May, like May?

1 MR. McDERMOTT: Mr. Hannon, and I have
2 found the right person to address the bill. I'm
3 sorry I failed to look behind me.

4 THE WITNESS (Berman): Well, although
5 Dave captured it perfectly in his last phrase, one
6 of the reasons for a little bit of a perceived
7 disconnect is the timing. Right? So the
8 information was developed over 2016 and 2017. The
9 CIRCA study, Dave O'Donnell study, wasn't even
10 published until 2018. Right? So it's sort of
11 incorporating the newest and latest information on
12 a perpetually, you know, on a moving target, and I
13 think Dave captured it. That's sort of how the
14 original design elevation and how they connect to
15 Public Act 18-82. That's the reason why there may
16 be a gap.

17 MR. HANNON: But I think the key point
18 that was raised is that there appears to be an
19 amenable solution on this in that if we need to go
20 up perhaps one more foot or something like that.
21 I mean, again, this is all sort of pie in the sky
22 numbers, I realize that, because nobody can
23 predict what is -- I've seen other numbers.
24 They're talking 34 inches by 2060. So we have
25 something that the Legislature has sort of

1 dictated.

2 And just looking at what the
3 circumstances are on the site, I just want to make
4 sure that what's being proposed, we're not going
5 to have an issue in 20 years saying, hey, we've
6 got a foot of water outside, it's salt water, it's
7 creating all kinds of problems with the equipment.
8 That's kind of where I'm coming from. So just
9 trying to make sure that with the resiliency that
10 we're trying to build into the state system that
11 we do that.

12 THE WITNESS (Rossetti): So as Mr.
13 Bradt alluded to, the company is willing to, as
14 you mentioned, go up an extra foot or two, if
15 directed to do so.

16 MR. HANNON: Thank you very much. I
17 appreciate that.

18 THE CHAIRMAN: I mean, I think -- and I
19 don't know the details of this senate bill which
20 is passed by the Legislature and signed by the
21 Governor -- but I think if that's the policy for
22 state facilities, as a state regulatory agency I
23 think we would be derelict if we didn't require
24 the same thing. And I'm gathering that obviously
25 it would be somewhat more costly, but it's not

1 beyond the realm of possibility for UI to meet
2 that. So I just want to make sure that's on the
3 record.

4 Mr. Silvestri.

5 MR. SILVESTRI: Thank you,
6 Mr. Chairman.

7 Mr. Quinlan, from both Irene and Sandy,
8 I know flooding occurred in areas of Atlantic
9 Street and Russell, Main Street, Whiting Street
10 area, southern areas of Broad Street, and a number
11 of buildings, commercial and otherwise, and areas
12 were flooded out during those occasions.

13 Do you know if these were the result of
14 flooding from Long Island Sound or flooding from
15 the City of Bridgeport storm sewer system?

16 THE WITNESS (Quinlan): My
17 understanding is that it was -- I'll put it this
18 way: The tide gauge measurements, which are out
19 in Bridgeport Harbor, showed elevations high
20 enough to flood those areas. With Irene, it was
21 unfortunate that the peak of the storm surge
22 occurred coincident with high tide. With Sandy it
23 was not, so Sandy could have been worse. There
24 could have been maybe a couple more feet in that
25 area.

1 MR. SILVESTRI: So this would be from
2 water coming into the storm sewer system?

3 THE WITNESS (Quinlan): I'm sorry. I
4 didn't understand that.

5 MR. SILVESTRI: The flooding that
6 occurred for those areas, that would be from water
7 that's coming in through the outfalls of the storm
8 sewer system?

9 THE WITNESS (Quinlan): My
10 understanding was that it was flooding from the
11 Sound.

12 MR. SILVESTRI: So as a follow-up,
13 could such flooding affect the Kiefer Street
14 location at some point in time in the future from
15 a similar or worse storm?

16 THE WITNESS (Quinlan): I'm not really
17 familiar with the Kiefer -- that's the new site.
18 Sorry. Sorry. Well, as we've talked about, the
19 flood elevation now, the FEMA maps have the flood
20 elevation at 14 feet. The flooding we saw
21 previously from those other storms was well below
22 14 feet. And then the design is 17 feet, and
23 that's NAVD88. So I don't think, you know, if we
24 had those similar storms at this new design
25 elevation, we would not have flooding of the

1 building, equipment, anything like that.

2 MR. SILVESTRI: What I'm trying to get
3 at is we're thinking in previous questions and
4 answers of water coming in from Pequonnock or from
5 the bend where you have Long Island Sound. What
6 I'm looking at is water coming in the opposite
7 direction from the roads behind it, if that's a
8 possibility.

9 THE WITNESS (Quinlan): Through the --
10 I'm sorry, I'm just not visualizing this. You're
11 talking about just water coming down the streets,
12 things like that?

13 MR. SILVESTRI: Yes.

14 THE WITNESS (Quinlan): I would say at
15 that point, the flood that we're talking about,
16 the water level was already above the streets.

17 MR. SILVESTRI: Let me try to simplify
18 it more. In your opinion, is the current grade
19 for streets like Main, Broad Whiting, Atlantic,
20 are they at 14 feet or thereabouts? Do you know
21 the elevation at all?

22 THE WITNESS (Quinlan): I do not know
23 the exact elevation, but if you look at the FEMA
24 flood maps, that whole area appears to be
25 submerged during the 1 percent annual chance

1 flood.

2 MR. SILVESTRI: Again, what I was
3 trying to get at, if you're protecting one side,
4 if you will, but you get a rise in water that's
5 coming from inland area, could that water
6 eventually affect where you're going to build the
7 substation?

8 THE WITNESS (Quinlan): I think that
9 that whole area around the site that we're talking
10 about is during this flood that we're talking
11 about would be in Long Island Sound, essentially,
12 or under the influence of Long Island Sound
13 because there's also waves that are included in
14 the flood. And that goes quite ways inland so --

15 THE WITNESS (Rossetti): Mr. Silvestri,
16 we have a witness that might be able to help
17 answer that question.

18 THE WITNESS (Sazanowicz): Hi. We did
19 do some preliminary investigation of the areas
20 around Main Street. And there are, you know,
21 based on rough contours that are available in the
22 Bridgeport GIS, those streets range anywhere from
23 8 to 12 feet in elevation. So just to confirm her
24 suggestion that that is part of the 100 year flood
25 zone, and we do expect that that area would be

1 under water.

2 MR. SILVESTRI: Great. Thank you.

3 MR. McDERMOTT: Mr. Chairman, if I may?
4 It took Mr. Volet and me a few minutes to catch up
5 on Mr. Hannon's questions on Senate Bill 7, which
6 I now realize is Public Act 18-82. And perhaps
7 I'll save this for the brief, but I would like
8 just to mention that in the DEEP letter to the
9 Council of June 6, 2018, DEEP at least made a
10 determination that the proposed substation design
11 is consistent with and, in fact, exceeds the
12 design requirements of Section 9 of Public Act
13 18-82, which I believe is what Mr. Hannon was
14 referring to. But rather than engage in a back
15 and forth with, Mr. Hannon, we'll save that for
16 the brief. And I think we know what he was
17 driving at, and we'll address it, but I wanted to
18 note that for the record.

19 MR. LYNCH: Mr. McDermott, are you
20 going to make that an exhibit?

21 MR. McDERMOTT: This is the letter that
22 the DEEP sent the Council in response to the
23 application request.

24 THE CHAIRMAN: Dr. Klemens.

25 DR. KLEMENS: Now I'm really confused.

1 Because hearing Mr. Hannon's discussion, you're
2 about a foot below what is required. And now
3 you're saying you have a letter from DEEP saying
4 it complies with that standard?

5 MR. McDERMOTT: So again, I was trying
6 to avoid this, but I'm happy to have the
7 discussion. So the Council received comments from
8 DEEP on the application. So it is part of the
9 record. And if I may, "Though the recently
10 enacted Public Act 18-82, An Act Concerning
11 Climate Change, Planning and Resiliency, is
12 applicable to the facilities, hazard mitigation
13 plans and evacuation plans of municipalities, we
14 note that the proposed substation design, which
15 elevates all substation components 3 feet above
16 the base flood elevation of 14 feet, is consistent
17 with, and in fact exceeds, the design requirements
18 of Section 9 of Public Act 18-82," which I believe
19 is what Mr. Hannon was referring to.

20 So I perhaps erred in bringing this up,
21 but I just wanted to note that it was in the
22 record. And as I said, I was going to try to
23 address some what I feel you're suggesting maybe
24 some inconsistencies in the brief but --

25 DR. KLEMENS: Well, actually what my

1 question was, assuming that following Mr. Hannon's
2 extra foot, which made sense to me, I know we're
3 talking about 2060. And as I understand it, we're
4 almost at 2020. So we have something that's
5 looking to 2060, which is 30 years of a substation
6 with a design life of half a century. Correct?
7 So I'd like to know what's happening in those
8 additional 20 years from 2060 to 2080. What are
9 the predictions? Is sea level rise supposed to
10 continue? Is it tapering off? Because where I'm
11 going with, being very conservative, is that if
12 you're willing to go 2 feet, maybe there's another
13 foot there for the precautionary principle for the
14 next two decades beyond 2060 with this station
15 will be operational. So maybe you can enlighten
16 me as to what's happening after -- I mean, as we
17 all know, this is all very hypothetical, but I
18 would like you to talk about the precautionary
19 principle and what would be achieved as it relates
20 to that next 20 years.

21 MR. McDERMOTT: Okay. And since we're
22 not talking about the Public Act 18-82, I'll turn
23 it back to the witness. Ms. Quinlan can answer
24 that, I believe.

25 THE WITNESS (Quinlan): Yes. I have

1 looked at the work done by UConn in the most
2 recent study that they published looking at sea
3 level rise, specifically for Connecticut. And if
4 you look up to 2070, I believe is what we're
5 talking about, 2070, so 50 years, sea level rise
6 is predicted to be just over 2 feet. There are
7 different scenarios, and what I'm looking at there
8 is not the highest one and not the lowest one, but
9 the middle two scenarios that sort of come
10 together. And they just so happen to be almost
11 identical at 2070, and it is just a little over 2
12 feet is what's predicted.

13 DR. KLEMENS: What is the worst
14 scenario because I'm a pessimist? What is the
15 worst scenario going to give us?

16 THE WITNESS (Quinlan): The worst
17 scenario, I don't remember the number right
18 offhand. All of the scenarios that are used,
19 typically different groups use, the worst
20 scenarios assume that all of the glaciers on earth
21 melt, so everything is gone. That's the basis of
22 that worst case scenario. That's the one where
23 people talk, you know, 7 feet in 2100 or
24 something. I think most groups, at least most of
25 the groups that I have been working with, and most

1 other groups that are looking at incorporating sea
2 level rise are kind of looking at some
3 intermediary. And they still include the effects
4 of climate change. It's not strictly based on
5 what's happened in the past will just continue on.
6 It's looking at increases in greenhouse gas
7 emissions and then possibly tapering off,
8 different scenarios, different models. But the
9 UConn study says that by 2070 we're expecting a
10 little bit over 2 feet of sea level rise.

11 DR. KLEMENS: A little over 2 feet?

12 THE WITNESS (Quinlan): A little over 2
13 feet. I think it's 2.2.

14 DR. KLEMENS: So as a follow-up to
15 that, what is the actual cost differential? I'm
16 making people that are pessimistic or conservative
17 happy. What is the -- oh, it's in there. That's
18 the cost differential? No, it's not. That's 100
19 year. We're talking 100 year plus 6 feet now; are
20 we not? We're doing a 100 plus 4 now. Right?

21 THE WITNESS (Quinlan): We're doing 100
22 plus 3 now.

23 DR. KLEMENS: Okay. It's in there. I
24 see it's in the interrogatory.

25 MR. McDERMOTT: Exactly. And you also

1 asked us 100 year plus, if you go up an additional
2 1 and 2 feet, and those are those numbers.

3 DR. KLEMENS: Thank you, Mr. Chairman.

4 MR. McDERMOTT: For the record,
5 Ms. Quinlan, if I could, if the company were to go
6 to 2 feet, how does that compare to the elevation
7 of the Pequonnock Substation to the PSEG
8 generating facility?

9 THE WITNESS (Quinlan): If we were at
10 base foot elevation plus 4, is that what you're
11 asking?

12 MR. McDERMOTT: Yes.

13 THE WITNESS (Quinlan): Okay. Sorry.
14 That would put us at 18 feet at NAVD88, and the
15 PSEG is 18.5 NAVD88.

16 MR. McDERMOTT: Thank you.

17 Mr. Chairman, I had some more kind of
18 homework assignments that are not necessarily
19 related to the elevation. And I wonder, rather
20 than stopping the momentum of this discussion,
21 I'll just save those questions for redirect, and
22 we can deal with things like SF6 and bird issues
23 and some other unanswered questions at the end
24 rather than taking away from the pretty, I think,
25 enlightening discussion we're having here.

1 THE CHAIRMAN: Okay. We can do that.
2 What we'll do then is just go through starting
3 with staff. Are there any additional questions?

4 MR. PERRONE: Thank you, Mr. Chairman.

5 Mr. Bradt, earlier you mentioned how
6 the proposed substation would supply emergency
7 facilities. Specifically, what type of
8 facilities?

9 THE WITNESS (Bradt): We considered
10 firehouses, police stations, hospitals, all those
11 emergency facilities.

12 MR. PERRONE: And back to the Public
13 Act 18-82, I understand we have the DEEP comments
14 that says the project would comply, and at the
15 last hearing UI testified that they agree with
16 that. Could you tell us specifically how it
17 complies; in other words, would compliance rely on
18 the UConn's marine scientist division forecast?

19 THE WITNESS (Bradt): I'm not familiar
20 with that.

21 THE WITNESS (Berman): So one of the
22 tricks whenever we're comparing compliance to the
23 UConn standard, there has to be a temporal
24 component. Right? Because the correspondence
25 from UConn could indicate for the next 40 years

1 it's going to be, you know, it complies with their
2 model, but at some point in the future, you know,
3 at 80 or 100 years out, it might trip out. So
4 whenever we're talking about compliance with the
5 Public Act 18-82, we have to put a time stamp on
6 it to understand what compliance with that
7 standard means. That's all.

8 MR. PERRONE: And UConn forecast data
9 that's associated with that, is the data that you
10 relied upon is it draft or final?

11 THE WITNESS (Berman): To the best of
12 my knowledge, that data is still draft.

13 MR. PERRONE: And just a quick --

14 THE WITNESS (Berman): And let me
15 clarify that.

16 MR. PERRONE: Sure.

17 THE WITNESS (Berman): To the best of
18 my knowledge, the report from CIRCA it's still in
19 draft. It has not been finalized yet.

20 MR. PERRONE: And that approximately 2
21 feet of sea level rise by 2070, did that come from
22 that source as well?

23 THE WITNESS (Quinlan): That came from
24 that source, yes, the UConn report.

25 MR. PERRONE: And that's draft data?

1 THE WITNESS (Quinlan): Yes.

2 MR. PERRONE: I understand that the
3 projected service life of the substation is 40
4 years. What does UI think would be an appropriate
5 end point, if you will, to use for sea level rise
6 data?

7 THE WITNESS (Bradt): So we've been
8 floating the 50 year typical substation life, so
9 that's generally what we use.

10 MR. PERRONE: So if we round to say
11 2020, you're close to 2070?

12 THE WITNESS (Bradt): 2070.

13 MR. PERRONE: I'm going to turn to the
14 ISO New England presentation. It's in the second
15 set of interrogatories under response to question
16 34. On page 7 of the ISO presentation, it
17 mentions that the International Building Code
18 refers to the ASCE 24. My question is, how does
19 the Connecticut State Building Code play into
20 this? Does that refer to the IBC, or is it silent
21 on flood design?

22 THE WITNESS (Rossetti): It is related.
23 The Connecticut codes are related to that ASCE 24
24 standard -- IBC standard.

25 MR. PERRONE: So, as proposed, would

1 the proposed project comply with the state
2 building code?

3 THE WITNESS (Rossetti): Yes, it would.

4 MR. PERRONE: And we'll turn to page 8
5 of the ISO presentation. Would the proposed
6 project comply with ISO's recommendations with
7 regard to flood design?

8 THE WITNESS (Bradt): Yes.

9 MR. PERRONE: And also towards the
10 bottom of that page, the discussions about the
11 control house floor and bottom of transformer, so
12 when we say 17 feet for top of concrete, just to
13 be absolutely clear, we're looking at the tops of
14 any foundations of freestanding structures and the
15 floors of any buildings?

16 THE WITNESS (Bradt): Yes.

17 MR. PERRONE: So it's fair to say that
18 the bottoms of any equipment, as proposed, would
19 be at about 17 feet?

20 THE WITNESS (Bradt): Correct.

21 THE CHAIRMAN: Mr. Hannon.

22 We're continuing to play musical chairs
23 without the music. If one of you wants to sit
24 over there.

25 MR. McDERMOTT: I will exile myself to

1 the island.

2 MR. HANNON: My question ties into this
3 subject matter, because I think one of the issues
4 I raised at the initial meeting is that some of
5 the diagrams that are depicted in the plans
6 actually only show a foot, but there are others
7 where it's 3 feet of concrete. So I had a
8 question as to is there consistency on those.
9 Because if you're talking about a 14 foot
10 elevation on the ground and then only 1 foot of
11 concrete, you're looking at 15 feet. So I just
12 want to, so if you can, when you answer, tie in
13 with the diagrams that are also in the plans.
14 Thank you.

15 THE WITNESS (Sazanowicz): So I can
16 clarify both those questions actually. When we
17 talk about design elevation of the substation,
18 we're generally talking about the finished floor
19 elevation of the enclosures, the GIS enclosure and
20 the power distribution center enclosure. So the
21 intent of the top of the concrete elevations, for
22 example, for the GIS enclosure, will be
23 essentially the same because the finished floor is
24 the top of the concrete elevation.

25 For the power distribution center,

1 which I believe is the question going back to the
2 last hearing that you had, on that particular
3 sketch that you were looking at, we unfortunately
4 were a little bit confusing with what we showed.
5 The base of that, since that is a prefabricated
6 building, it's a prefabricated metal building, or
7 anticipated to be so, the base of that is actually
8 steel channel. And what was shown on that drawing
9 was actually the anticipated 1 foot width steel
10 channel that would be a part of that prefabricated
11 enclosure.

12 Now, that would actually then be
13 sitting on top of a concrete foundation. So in
14 that case, for example, the top of the concrete of
15 that elevation would be potentially around 2 feet
16 above grade. The steel channel would be an
17 additional 1 foot above that. And the finish
18 floor of that enclosure would then be at the plus
19 3 feet, in that area. Of course, this can vary as
20 the grade elevation of the stone around the
21 equipment may not be exactly at that same
22 elevation in all locations.

23 When we design to that proposed flood
24 elevation, we are looking at making sure that all
25 of our equipment is protected. Any potential

1 piece of equipment, so there's a control cabinet
2 on the switch or on a transformer, it needs to be
3 elevated above that limit. So we talk about it in
4 terms of having one elevation, and that is the
5 proposed site elevation, and that means that we
6 are making sure all of our equipment and our
7 enclosures are above that margin, whatever we
8 determine it to be.

9 THE CHAIRMAN: Mr. Silvestri has a
10 follow-up.

11 MR. SILVESTRI: I need to visualize
12 this better. Let's assume that the floor in front
13 of us is Kiefer Street right now. You need to
14 raise that up to whatever you're proposing for
15 your level, which would be 100-foot flood plus 3.
16 How would you do that?

17 THE WITNESS (Sazanowicz): So if we
18 were inside the GIS enclosure, I believe is what
19 you're asking?

20 MR. SILVESTRI: No. Looking at the
21 floor, this is the Kiefer Street lot right here.

22 THE WITNESS (Sazanowicz): Okay.

23 MR. SILVESTRI: What would be the first
24 step to try to raise that up?

25 THE WITNESS (Sazanowicz): So the first

1 thing that we would look at is can we add fill and
2 raise the grade, the base grade of the site. So
3 the design elevation of the station, when we're
4 talking about that, that is the floor elevation of
5 the enclosures or essentially the lower limit of
6 the equipment elevations, any equipment that's
7 outside, like the transformer, the control
8 cabinets on the transformer.

9 MR. SILVESTRI: That's where I've got
10 to stop you there. So you're not necessarily
11 going to raise the floor up to 100 plus 3?

12 THE WITNESS (Sazanowicz): Correct.
13 Outside the stone, for example, will not be at 100
14 plus 3.

15 MR. SILVESTRI: Okay. So it could be
16 lower?

17 THE WITNESS (Sazanowicz): Yes.

18 MR. SILVESTRI: But what you're saying
19 is that the tops of your foundations would be at
20 100 plus 3?

21 THE WITNESS (Sazanowicz): For the
22 enclosures. For the GIS enclosure, that's
23 correct. For the power distribution center
24 enclosure, the top of concrete would likely be
25 somewhat below that because then there's a steel

1 channel that sits on top of that which is between
2 the floor of the enclosure and the concrete.

3 MR. SILVESTRI: So if I understand
4 correctly, there would be a possibility that the
5 area could still get flooded, but your equipment
6 would be high enough on the tops of the
7 foundations that it wouldn't --

8 THE WITNESS (Sazanowicz): That it
9 wouldn't be harmed, correct.

10 MR. SILVESTRI: So if I compare it to a
11 beach front property, you're kind of putting it on
12 stilts?

13 THE WITNESS (Sazanowicz): In a way,
14 yes.

15 MR. SILVESTRI: Okay. Now I have it.
16 Thank you.

17 MR. PERRONE: And before I move on, I
18 know we have a lot of clarification on the
19 building elevations, but this would also include
20 freestanding structures like transformer pads?

21 THE WITNESS (Sazanowicz): (Nodding
22 head in the affirmative.)

23 MR. McDERMOTT: I think the record
24 should reflect a head nod there.

25 THE WITNESS (Sazanowicz): Sorry. I

1 apologize. For the transformer specifically we
2 would ensure that the sensitive locations on that
3 transformer, such as the control cabinet, would be
4 elevated. So, in other words, the base of the
5 transformer, the very bottom of it, that could be
6 submerged, but we don't believe that would cause
7 undue harm to that piece of equipment.

8 THE WITNESS (Bradt): Can we just talk
9 for one second?

10 (Off the record discussion.)

11 MR. McDERMOTT: I feel like the umpire
12 that goes over to push the pitcher and the catcher
13 along.

14 THE WITNESS (Bradt): And I'll just let
15 you know that this subject of confusion is, in the
16 ISO presentation there's discussion about existing
17 NU facilities. So this clarification that we just
18 talked about was this is a new facility, so the
19 base of the transformer will be dry at 100 plus 3.

20 MR. PERRONE: Great.

21 THE WITNESS (Bradt): Okay. There is a
22 different discussion for existing facilities so --

23 MR. PERRONE: As far as the
24 transmission interconnections, I understand we
25 have some overhead connections and underground

1 connections. Just looking at the FEMA map, is it
2 fair to say that all of the transmission
3 interconnections would be in the 100-year flood
4 zone?

5 THE WITNESS (Pinto): That is correct.

6 MR. PERRONE: Is flooding a concern for
7 the overhead structures, or do you have to design
8 anything differently for that?

9 THE WITNESS (Pinto): Those structures
10 are roughly 80 to 95 feet tall. The foundations,
11 you know, it's okay for them to sit in water.

12 MR. PERRONE: What about the
13 underground lines, are there any flooding concerns
14 for the underground interconnections?

15 THE WITNESS (Pinto): No. The manholes
16 typically retain water, so that would be the same
17 scenario here.

18 MR. PERRONE: And lastly, back to the
19 substation itself, I understand buildings and
20 structures are all elevated. Do you have any
21 concerns about your access drives being flooded or
22 you can't get trucks to it during a storm?

23 THE WITNESS (Pinto): We had trucks and
24 vehicles during Sandy and Irene at our facilities.
25 We managed to get through the water to get there.

1 MR. PERRONE: So you have trucks that
2 could make it across the access, even if the
3 access roads were flooded?

4 THE WITNESS (Pinto): If UI doesn't, we
5 have National Guard and everybody assisting us to
6 get us there.

7 MR. PERRONE: Okay. I understand the
8 draft circuit data of 2 feet, but I do need to ask
9 about a couple of other sea level rise models for
10 the record. In the FEMA document, which is
11 included in the second set of interrogatories,
12 there is on page 8 there is a sea level rise
13 projection for The Battery in New York. Are you
14 familiar?

15 THE WITNESS (Quinlan): I have not seen
16 that paper.

17 MR. McDERMOTT: Mr. Perrone, maybe you
18 can just give her a second.

19 MR. PERRONE: Absolutely.

20 THE WITNESS (Quinlan): Okay.

21 MR. PERRONE: I understand it's for New
22 York, but would that be a reasonable approximation
23 for this area of Connecticut?

24 THE WITNESS (Quinlan): This is based
25 on a NOAA projection of sea level rise. I have

1 not read all of this, but NOAA does do sea level
2 rise projections for many locations with tide
3 gauges. And they have done them also for
4 Bridgeport. And at Bridgeport right now it's
5 about 4 millimeters per year, just based on the
6 historical trend. That is consistent with what is
7 also in the UConn report.

8 MR. PERRONE: Okay. I'll move on from
9 that.

10 And lastly, one other sea level rise
11 model. In the Quadrennial Energy Review -- and
12 this was administratively noticed, ad min notice
13 Item No. 9. And I'll pull that up -- on page
14 2-10, there are some predictions of, if we use
15 2060, of 32 inches. I was wondering, would this
16 be applicable to this area, or would it be more
17 related to the gulf coast or the nation in
18 general?

19 THE WITNESS (Quinlan): I think that
20 because we have the UConn study, and it is looking
21 at the -- it starts with some of the international
22 models and the national models and looking
23 specifically at situations in Connecticut, that is
24 probably the better one to use. They all are
25 somewhat interrelated. They all look at different

1 scenarios that different agencies have developed
2 and different models that other agencies have
3 done, but I think that one is probably the better
4 one to use, yes.

5 MR. PERRONE: Okay. A couple other
6 conceptual questions. For a given hypothetical
7 sea level rise, let's say 2 feet, would that
8 translate into a certain rise of the 100-year
9 flood elevation and 500, or is that an
10 oversimplification?

11 THE WITNESS (Quinlan): I believe that
12 that is how most people are looking at it, exactly
13 like that.

14 MR. PERRONE: And looking at the FEMA
15 document, it appears that they took the 100 and
16 the 500 for what it is and then recommend 1 foot
17 or more of freeboard on top of that. In your
18 opinion, is it more appropriate to leave the 100
19 and 500-year elevations alone, not try to project
20 them into the future, and just do freeboard on
21 top, or does it make sense to try to project those
22 into the future?

23 THE WITNESS (Quinlan): If I understand
24 what you're asking correctly, I don't think we can
25 really project the 100 and 500 very easily into

1 the future. So I think that what FEMA is doing --
2 well, FEMA is not really looking at sea level rise
3 as much as some other agencies. But what most
4 agencies are doing is they're looking at the level
5 for whatever the storm is and then adding you can
6 call it an allocation for sea level rise, which
7 would be like a freeboard type of allocation.

8 MR. PERRONE: My last question on that
9 thought. If you tried to project the 100 and the
10 500 into the future based on some sea level rise,
11 and then you had sea level rise freeboard on top
12 of that, would you be double counting in a way?

13 THE WITNESS (Quinlan): Yes. I think
14 if you looked at projecting the flood elevation
15 with sea level rise and then adding it on top,
16 yeah, I think you would be double counting.

17 MR. PERRONE: I understand, if approved
18 and if required by the Council, UI could go up 1
19 foot or 2 feet. Do you have any numbers on how
20 much more fill you would need to go up 1 or 2
21 feet? If you don't, it's okay.

22 THE WITNESS (Sazanowicz): I don't have
23 those numbers with me right now. It would be a
24 combination of additional fill and additional
25 concrete.

1 MR. PERRONE: That's okay.

2 And lastly, in the high pressure gas
3 filled cables, do you have a cooling system for
4 the nitrogen? How do you deal with the heat from
5 the cables?

6 THE WITNESS (Pinto): There is no
7 cooling system on the nitrogen. There is today an
8 existing forced cooling system that just blows
9 cool air through a spare pipe in between the two
10 existing, but when we relocate we'll be
11 disassembling and abandoning that type of cooling
12 system.

13 MR. PERRONE: Thank you very much. I'm
14 all set.

15 THE CHAIRMAN: Now we'll have questions
16 from the Council. Mr. Silvestri.

17 MR. SILVESTRI: Thank you,
18 Mr. Chairman.

19 Going back to raising the elevation, if
20 the substation were to be constructed at -- I
21 called it the 500-foot plus 2 foot elevation,
22 which I guess would be 100 plus 4, pretty close?

23 THE WITNESS (Quinlan): Correct.

24 MR. SILVESTRI: Okay. What effect
25 would that have on the retaining walls that were

1 proposed on the north and south sides?

2 THE WITNESS (Pinto): The retaining
3 wall --

4 MR. McDERMOTT: You're talking about
5 UI's retaining walls or the PSEG?

6 MR. SILVESTRI: The proposed retaining
7 walls for this new substation.

8 THE WITNESS (Sazanowicz): So I'd like
9 to clarify one thing. With the additional 1 foot
10 or 2 foot elevation, we would have to engage in
11 some redesign of the site versus what is shown in
12 the application. We expect there would be
13 additional retaining walls within the site itself,
14 and the retaining walls there would potentially
15 be, you know, equal distantly higher to the grade,
16 so potentially 1 foot or 2 feet, depending on
17 where we are. It all depends on our ability to
18 grade up to those locations.

19 MR. SILVESTRI: So potentially if they
20 have to go up, your slopes that are on the east
21 and west side would have to go up as well?

22 THE WITNESS (Sazanowicz): Correct.

23 MR. SILVESTRI: So the related
24 question, is the footprint of the property
25 sufficiently large enough to accomodate the

1 additional slopes, if you will, to get equipment
2 in and out?

3 THE WITNESS (Sazanowicz): Yeah. So
4 with redesigning the site to accomodate the
5 additional elevation, we would essentially be
6 leaving the access drive at basically a maximum
7 elevation of around 12 and a half feet. And then
8 we would be utilizing a combination of additional
9 fill and retaining walls to bring the transformer
10 and PDC location and the GIS enclosure location up
11 to that higher level.

12 MR. SILVESTRI: So you're going to
13 access from Ferry Access Road, and I forgot what
14 the other one was, I guess Kiefer itself would
15 still be feasible if you had to raise it up?

16 THE WITNESS (Sazanowicz): That's
17 correct.

18 MR. SILVESTRI: Counsel, I'm going to
19 go back to some of the blanks that we missed last
20 time because they're on my list.

21 MR. McDERMOTT: Okay. I'll follow
22 along and make sure you get them all.

23 MR. SILVESTRI: We mentioned SF6. The
24 question that remained was, we talked about
25 approximately 20,000 pounds based on, I believe,

1 the Grand Avenue Substation that you currently
2 have. And the follow-up question I had on that,
3 would that amount trigger any special regulatory
4 reporting or planning such as tier 2, risk
5 management plans, release response measures, et
6 cetera?

7 THE WITNESS (Berman): So following up
8 on the internet, I did go back and look at that.
9 So SF6, sulfur hexafluoride, it's not reportable
10 under any of the risk-based programs, EPCRA,
11 CERCLA, 112(r) of the Clean Air Act. However, it
12 is reportable under 40 CFR Part 98, Subpart DD,
13 relating to greenhouse gas.

14 MR. SILVESTRI: Thank you. The other
15 follow-up, or another follow-up I had, was going
16 back to the diesel generator. We thought that
17 might be about a 250 kW?

18 THE WITNESS (Sazanowicz): Yes.

19 MR. SILVESTRI: Okay. And the question
20 I had related to that was approximate size of what
21 you saw for a fuel tank.

22 THE WITNESS (Sazanowicz): So based on
23 a similar generator that we had at another
24 substation, we anticipated that the size of that
25 tank to be 700 gallons.

1 MR. SILVESTRI: Thank you.

2 Mr. Pinto, you mentioned that the tank
3 would be self-contained. Could you explain what
4 that means?

5 THE WITNESS (Pinto): Yes. Our
6 existing back-up service generators, they sit on a
7 foundation with a steel enclosure frame, and the
8 fuel tank sits below this frame and the generator
9 is on top. So basically a fuel tank surrounded by
10 a steel frame and then the mechanical goes to the
11 generator sitting on top of the tank.

12 MR. SILVESTRI: So the frame kind of
13 acts as secondary containment?

14 THE WITNESS (Pinto): It's part of the
15 fuel tank.

16 MR. SILVESTRI: Okay. I think the last
17 follow-up I had goes back to the petro barriers.
18 And the two questions that were still open was,
19 where will the water be drained to, and if a
20 permit was required.

21 THE WITNESS (Berman): So, right now
22 United Illuminating in all -- this is referring to
23 the rainwater that might be collected in a
24 secondary containment vessel. Am I understanding
25 that correct?

1 MR. SILVESTRI: Yes.

2 THE WITNESS (Berman): So right now UI
3 deploys multiple different technologies and
4 systems, but the cornerstone of the system is
5 based on frequently inspecting those sumps for the
6 presence of any hydrocarbons and then pumping out
7 any water associated with that. But there are
8 either mechanical or filter barriers to keep any
9 of the hydrocarbons from mixing with the water.

10 MR. SILVESTRI: But where does the
11 water go?

12 THE WITNESS (Berman): The water is
13 typically discharged out to the substation ground.

14 MR. SILVESTRI: And is a permit needed
15 to do that?

16 THE WITNESS (Berman): It's not
17 currently done pursuant to any permitting
18 standard, and that's the same standard for all
19 substations.

20 MR. SILVESTRI: I would think that
21 there would be something to cover a discharge to
22 the ground, a general permit, or stormwater, or
23 something to that effect.

24 THE WITNESS (Berman): Well, all the
25 construction-related activities would be obviously

1 covered under the stormwater construction general
2 permit.

3 MR. SILVESTRI: This would be
4 operational?

5 THE WITNESS (Berman): Right. The
6 operational component, that has typically not been
7 done pursuant to a permit.

8 MR. SILVESTRI: I'll talk with Mr.
9 Hannon afterwards.

10 I want to change gears for a couple
11 minutes. And I'd like to talk about 375 Main
12 Street which is one of the alternate sites that
13 you mentioned. If I read correctly, the property
14 is probably the same grade or so as the Kiefer
15 Street property so, in effect, you'd have to raise
16 that up if you were going to use that property.
17 Correct?

18 THE WITNESS (Sazanowicz): Correct.
19 It's either at the same grade or we believe in
20 some cases at some portion of the site lower.

21 MR. SILVESTRI: If you were to build
22 there, would the 115 kV tap occur right in the
23 vicinity of 375 Main Street to the railroad lines,
24 or would you have to bring the 115 down near the
25 building at Ferry Access Road where you're

1 proposing that Kiefer Street will be tapped into?

2 THE WITNESS (Pinto): Are you referring
3 to the existing underground 115 or the overhead?

4 MR. SILVESTRI: Overhead on the
5 railroad lines.

6 THE WITNESS (Pinto): Yeah. So the
7 ones that currently terminate coming from the east
8 at Pequonnock would have to be extended down the
9 railroad to get to 375 Main Street, and the ones
10 that are coming from the west would actually be
11 cut back and then swung into 375 Main Street. So,
12 in essence, the proposed property we'd just move
13 it a block and a half to the west. So anything
14 coming from the east would be extended that far
15 and then coming from the west would be shortened
16 up by that much.

17 MR. SILVESTRI: Okay. And then if I
18 read correctly, with the cost estimates in
19 Interrogatory 2-30, if the substation were to be
20 built at 375 Main, the estimated costs you have
21 don't include architectural enhancements. Is that
22 correct?

23 THE WITNESS (Pinto): There are some
24 enhancements that would be included in that
25 estimate.

1 MR. SILVESTRI: In the estimate they
2 have the 190 --

3 THE WITNESS (Pinto): The 195?

4 MR. SILVESTRI: Yes.

5 THE WITNESS (Pinto): There's Footnote
6 3. In Footnote 3 it says the estimated additional
7 costs would include the HPGF extensions, XLPE
8 rebuild, site development, some architectural
9 enhancements, distribution duct line extensions,
10 and additional complexities due to construction
11 crossing the 345kV duct banks. So that's included
12 in that number.

13 MR. SILVESTRI: Then how much of a
14 concern is the underground connections to the
15 cross river lines that you have going from 375?
16 You said there might be other lines that are in
17 the way?

18 THE WITNESS (Pinto): Well, we would
19 have to cross extending the 115kV HPGF. Those are
20 the ones that actually cross the harbor. Those
21 would have to cross the existing 345kV XLPE duct
22 banks that run north and south up Main Street.

23 MR. SILVESTRI: Okay.

24 THE WITNESS (Pinto): Along with the
25 existing 115kV XLPE that currently ties into the

1 existing Pequonnock. That would be rebuilt. So
2 we may be able to avoid that one, depending on how
3 we bring it into the new site, but we definitely
4 have conflicts with the 345kV that's currently in
5 Main Street.

6 MR. SILVESTRI: Conceptually would you
7 go down Kiefer Street to --

8 THE WITNESS (Pinto): Likely the
9 shortest path would be straight down Kiefer Street
10 if there's no obstructions in there. We'd have to
11 look at the underground surveys that we did and
12 find the best route to get there.

13 MR. SILVESTRI: And the overlap, if you
14 will, with the 345 is heat a concern?

15 THE WITNESS (Pinto): One is heat and
16 two is depth. So we'd either have to go -- we'd
17 probably likely go below them. And if I recall
18 correctly, from putting those 345 kV cables in,
19 they're pretty deep already. So it just makes
20 construction a lot more difficult. But we would
21 evaluate that and determine what would be the best
22 way to go, either above or below.

23 MR. SILVESTRI: That's all I have,
24 Mr. Chairman. Thank you.

25 THE CHAIRMAN: Thank you. Mr. Hannon.

1 MR. HANNON: Thank you, Mr. Chairman.
2 I do have some questions, and they're pretty much
3 all related to drawing PEQ-PR01. That's the
4 preliminary concept preliminary plan that shows
5 some of the grading on site.

6 THE WITNESS (Pinto): Okay.

7 MR. HANNON: I may have missed it, but
8 I didn't see anything in the document regarding
9 erosion and sedimentation control plans, diagrams
10 with any type of structures that may be used,
11 things of that nature. Did I miss it, or is it
12 not there?

13 THE WITNESS (Pinto): Erosion control
14 during construction?

15 MR. HANNON: Yes -- not so much during
16 construction, but typically there might be
17 diagrams which would show -- for example, what I'm
18 more concerned about or interested in are the
19 slopes. You're showing a 3 to 1 slope, grades
20 anywhere from 9 feet up to 14 feet in a couple
21 different areas. There is no detail in terms of
22 how those slopes will be dressed. There's nothing
23 in the narrative that identifies how those slopes
24 will be dressed. So, for example, are you
25 proposing to go in and put in like erosion control

1 mats and soil and seed it that way, or are you
2 proposing to go in and put in some type of heavier
3 riprap?

4 THE WITNESS (Pinto): Right. The
5 details of that erosion control would be developed
6 in our detailed engineering and also included in
7 our D&M plan.

8 MR. HANNON: Here's my concern. I get
9 complaints from lake owners that they get a lot of
10 erosion on their property because of motor boats
11 going by. Here I have no clue what you're
12 proposing to do on the slopes where we could have
13 wave action from the ocean, which to me is a lot
14 more significant than a single motor boat going up
15 and down the lake. So I'm just trying to get a
16 better understanding as to how you plan on
17 stabilizing the site.

18 THE WITNESS (Pinto): Right. The site
19 will not be lawn. It's crushed rock and stone,
20 you know, that's our typical substation yard.

21 MR. HANNON: I understand that for the
22 flat surface. That's standard. But I'm getting
23 at the slopes. So are you proposing that you're
24 going to put in some type of larger riprap so that
25 the slopes are stabilized that way? That's kind

1 of where I'm going. I just want to make sure that
2 we're not going to have any type of wave action,
3 which might start undermining the slopes, which
4 might start undermining the equipment. So I'm
5 just trying to make sure that we have a nice
6 stable site.

7 THE WITNESS (Pinto): We don't have
8 those drawings with us.

9 MR. HANNON: But you have some idea
10 what you're proposing to do. That's all I'm
11 asking. I understand you don't have the drawings
12 here but --

13 THE WITNESS (Pinto): From an
14 engineering perspective, I believe it would be,
15 you know, our typical substation yard is created
16 with, I don't want to call riprap, but some bigger
17 stone getting up into some more finer grade -- not
18 grades, but, you know, 1 inch, 2 inch type trap
19 rock. So it would start off, the top layer would
20 be 2 inch trap rock, and then as you get deeper,
21 it's larger type trap rock to stabilize the trap
22 rock from moving around. We actually roll it as
23 well to compact it.

24 MR. HANNON: So if I understand what
25 you're saying, should this project go forward and

1 there is a D&M plan that comes in to the Siting
2 Council, then at that point in time we should be
3 showing arbored slopes on this site so that it is
4 not going to be subject to severe erosion based on
5 sea level waves and whatnot.

6 THE WITNESS (Rossetti): We will make
7 sure that when we submit the D&M plan, we will
8 make sure we have the proper erosion controls
9 necessary so that we don't have that type of
10 erosion, especially on the slopes. We will do
11 that.

12 MR. HANNON: That's my primary concern.

13 MR. McDERMOTT: What Mr. Rossetti meant
14 was yes.

15 MR. HANNON: That's how I took it.
16 Thank you. I have no more questions.

17 THE CHAIRMAN: Mr. Lynch.

18 MR. LYNCH: Yes. Just a couple of
19 clarifications on questions I could not hear at
20 the original hearing because of the acoustics and
21 stuff. And the first one is just a clarification
22 on the DEEP in their letter was talking about the
23 nesting of peregrine falcons and other coastal
24 birds. How are you going to address this?

25 THE WITNESS (Berman): I'm not sure.

1 Could you -- I'm disconnected a little bit. So
2 you sort of started with bird -- or you ended with
3 the bird question. Could you reask again, please?

4 MR. LYNCH: The DEEP, in their letter
5 to us, addressed the fact that they had the
6 nesting birds in that area, you know, and they
7 specified the falcon. My question is, why is or
8 is that not a problem?

9 THE WITNESS (Berman): Oh. Well, we
10 certainly -- we acknowledge that the falcon has
11 been identified as a species of special concern.
12 We've had correspondence back to -- back and forth
13 with DEEP and have come up with a plan to make
14 sure that we're not going to impact any falcons.
15 It includes utilizing an ornithologist to come out
16 and consult. There are special protocols should a
17 nesting falcon be identified within -- I think
18 it's 500 feet of the site. So we have a very
19 robust dialogue with DEEP on protection and
20 mitigation plans for potential interactions with
21 peregrine falcons.

22 MR. LYNCH: Would that also include
23 other birds that are coastal birds?

24 THE WITNESS (Berman): Well, to
25 clarify, we do not have any protocols set up with

1 DEEP relating to any other coastal species. The
2 National Fish and Wildlife Service flagged the Red
3 Knot to us as part of the record, but in that same
4 correspondence they indicate that on our site
5 there's no habitat that's suitable for the
6 species, and it's not -- we don't really need to
7 take it into account.

8 MR. LYNCH: Thank you. It's probably a
9 question I should have left to Dr. Klemens.

10 DR. KLEMENS: You can do it.

11 MR. LYNCH: Now, I also want to get a
12 clarification on cost. Because, again, I didn't
13 hear much of what -- if you go to the
14 interrogatory, and it's Siting Council 2-30, you
15 outline all the different costs. And my question
16 is, I'm still confused. You've got 171 and 269
17 million. Which one is the total on the project?

18 THE WITNESS (Pinto): Item A in that
19 table is the proposed solution. That's what we've
20 been talking about. And that is the \$171.3
21 million.

22 MR. LYNCH: All right. Then what's --

23 THE WITNESS (Pinto): The 269, which is
24 Item B on there, is one of the alternatives that
25 the company looked at that was rebuilding on site.

1 That was essentially trying to replace or rebuild
2 the facility on the existing site with trying to
3 keep it energized and reworking and rebuilding on
4 that existing site.

5 MR. LYNCH: Now I understand it. Thank
6 you. The 171, that includes the total
7 construction cost, upgrading, so on and so forth?

8 THE WITNESS (Pinto): I didn't catch
9 the last part of that.

10 MR. LYNCH: The 171, that includes the
11 upgrade to the site, as well as any construction
12 costs?

13 THE WITNESS (Pinto): That is total
14 project cost.

15 MR. LYNCH: Now, explain to me, too,
16 why the project -- and if it's in there and I
17 didn't get it -- why it isn't socialized and why
18 the ratepayers are bearing the cost, the total
19 cost?

20 THE WITNESS (Bradt): Right. So, in
21 New England the way that transmission is paid for,
22 the transmission is paid for based on since it's
23 an interconnected grid, that the entire grid for
24 New England benefits from --

25 MR. LYNCH: I understand.

1 THE WITNESS (Bradt): So for
2 transmission specifically that serves the bulk
3 electric system, ISO New England will evaluate
4 transmission project costs, and they'll check
5 first that it has no adverse impact to the system,
6 and secondly that it truly benefits the entire New
7 England grid. If they rule that it does benefit
8 the New England grid, then they allow it to be
9 socialized across all New England ratepayers.

10 MR. LYNCH: So essentially you're
11 saying this isn't going to impact all of New
12 England?

13 THE WITNESS (Bradt): No. Actually,
14 we're saying that about three-quarters of -- the
15 majority of the costs of this project of the 171
16 million, 128 million of it is considered
17 transmission, and we believe that it benefits all
18 of New England. So we are expecting ISO New
19 England to rule that that 128 million does benefit
20 New England and therefore it should be socialized.
21 So, of course Connecticut will pay its share of
22 that socialization but --

23 MR. LYNCH: How long before the ISO
24 makes their decision on socialization?

25 THE WITNESS (Bradt): It could be --

1 it's going to be at the point that we have a plus
2 minus 10 percent quality estimate, which is a much
3 further, much more refined detailed design.

4 And I would ask one of the project
5 folks to estimate when that would be but --

6 THE WITNESS (Pinto): Typically we
7 wouldn't file a TCA with the ISO until we have
8 contracts in place with specific vendors, whether,
9 you know, the GIS vendor, the civil contractor,
10 the electrical contractor. Until we've got a good
11 handle on numbers, we don't want to go to the ISO
12 and request a number that's not valid. I believe
13 there's a bandwidth on, you know, what we've
14 proposed a number to the ISO, there's a bandwidth
15 on that. And if we're outside of that bandwidth,
16 then we'd have to start the process all over
17 again.

18 MR. LYNCH: So the bottom line is
19 there's a possibility that some of this project
20 would be socialized?

21 THE WITNESS (Pinto): It's very likely.
22 There's no guarantees. But like David said, we
23 believe that, like he said, the reference \$128
24 million, we believe that was in the ballpark of
25 what we anticipate to be socialized.

1 MR. LYNCH: Thank you.

2 Thank you, Mr. Chairman.

3 THE CHAIRMAN: Thank you. Dr. Klemens.

4 DR. KLEMENS: Thank you, Mr. Chairman.

5 A lot of my questions have been
6 answered. But now looking at this diagram that
7 Mr. Hannon got me looking at, I have more
8 questions.

9 First is, I notice that we have these
10 two raised areas, one at 14, and one at 12. And
11 the 12 foot transformers that are at 12, they're
12 going to be elevated above the base flood still,
13 correct, plus?

14 THE WITNESS (Sazanowicz): That's
15 correct.

16 DR. KLEMENS: So they're going to be
17 higher. All right. I get that. So tell me, I'm
18 looking at these swinging gates that you have to
19 access your site. How do those gates work when
20 you've got, looking at the elevations there, 842?
21 I'm looking at elevations that are, you know, 6, 7
22 feet of water potentially. How do you open those
23 gates to get to your facility if you need to get
24 there in times of high water?

25 THE WITNESS (Pinto): Those gates,

1 they're not solid gates. Those are, you know,
2 fence gates.

3 DR. KLEMENS: Correct.

4 THE WITNESS (Pinto): The elevation is
5 the same, you know, for the swing of the gate. I
6 believe what you're getting at is water on both
7 sides of the fence, how do they open it up?

8 DR. KLEMENS: That would be right, 6
9 feet of water, how do you get into your site? Are
10 they automatic gates? Does someone get out and
11 walk through the water or take a boat and pull it,
12 or how do you get in?

13 THE WITNESS (Pinto): Right. Most
14 likely we would not have to access the site. We
15 would not try to access the site unless we really
16 had to with that kind of water. We would wait for
17 the storm surge to recede and then access the
18 property.

19 DR. KLEMENS: But you had testified
20 earlier that you have equipment that could get up
21 the roads to the site.

22 THE WITNESS (Pinto): I said --

23 DR. KLEMENS: Through water you said.

24 THE WITNESS (Pinto): We have large
25 vehicles, trucks that --

1 DR. KLEMENS: And you said the National
2 Guard.

3 THE WITNESS (Pinto): And we've also
4 utilized the National Guard.

5 DR. KLEMENS: How do you actually open
6 up a chain-link gate that's submerged in 6 feet of
7 water and get inside if you need to?

8 THE WITNESS (Pinto): I don't
9 anticipate a problem opening up a chain-link gate.
10 The water will flow through the gate. It's not
11 like it's a solid wall.

12 DR. KLEMENS: I understand that.

13 THE WITNESS (Pinto): You unlock the
14 gate, and you proceed and pull it with a winch on
15 the truck, if had you to, or you push that gate.
16 Our typical gate is on rollers.

17 DR. KLEMENS: It wouldn't make sense to
18 have a gate that raised then, is what you're
19 saying. You can get in with all that weight? I
20 understand that water goes through the chain-link,
21 but there's still, to move the structure of the
22 gate -- oh, you're saying they roll laterally?

23 THE WITNESS (Pinto): They typically,
24 either they swing like these are being shown, or
25 we also have other fences where they slide on

1 rollers.

2 DR. KLEMENS: I can see the sliding on
3 the rollers.

4 THE WITNESS (Pinto): On the rollers,
5 you know, on the length of the fence.

6 DR. KLEMENS: Which is it, swinging or
7 rollers?

8 THE WITNESS (Pinto): This design right
9 now is showing gates that swing open, but we've
10 incorporated both of them depending on the
11 property.

12 DR. KLEMENS: I understand.

13 THE WITNESS (Pinto): We'll take that
14 into consideration and evaluate whether a rolling
15 gate would be beneficial, and we could change that
16 design.

17 DR. KLEMENS: If you were to raise it 2
18 more feet, would we start to see -- and I know you
19 testified that it will be a combination of
20 concrete and fill. But we could see a grade line
21 going to 15 feet here? That would be one
22 possibility. This mound would get taller.

23 THE WITNESS (Sazanowicz): That is
24 possible. With respect to the access gates and
25 the access drive, we believe realistically due to

1 limitations on the site and with the equipment
2 that we would need to be able to maintain access
3 through there with. We would probably have a
4 capped height of that driveway around 12 and a
5 half feet. And the methods used to further raise
6 the enclosures or the transformer area, that could
7 be a combination of additional fill, additional
8 retaining walls, or, you know, more robust
9 foundation for those enclosures that's taller as
10 well.

11 So we would look at a site redesign
12 once we identify what the final elevation is that
13 we're going to design to, and we'll essentially
14 make the best determination using good engineering
15 practice to find how we're going to get to that
16 point.

17 DR. KLEMENS: But even now you are
18 planning to raise the driveways higher than their
19 elevations?

20 THE WITNESS (Sazanowicz): Not shown
21 here. Not at the current height. We would
22 probably be up near -- I think we're showing a 10
23 foot elevation on this sketch currently. The gray
24 elevations are the existing site elevations that
25 are kind of hidden beneath those, so you can see

1 where -- even where the driveway is, there is some
2 grading that will take place throughout the whole
3 site.

4 DR. KLEMENS: And I guess just more of
5 a comment is that I would, you know -- I know you
6 can create all these designs for the erosion
7 control in the D&M plan. I sure would like to
8 see -- I'd like to have something before the D&M
9 plan. Personally I hate the idea of saying -- we
10 had an application like that -- well, we're going
11 to solve all of that in the D&M phase. I mean,
12 I'd like to see that this actually can be
13 engineered and not wait till the D&M phase to say,
14 gee, oh, we can't do that structurally.

15 Can this be done structurally with
16 riprap and addressing Mr. Hannon's concerns of
17 stability? Is engineering feasible, you just
18 haven't shown it?

19 THE WITNESS (Sazanowicz): We have
20 confidence that this is a feasible design.

21 DR. KLEMENS: How is that confidence --
22 from, what, just from engineering practice?

23 THE WITNESS (Sazanowicz): Yes.

24 DR. KLEMENS: Okay. No further
25 questions, Mr. Chairman. Thank you.

1 THE CHAIRMAN: Okay. Mr. Perrone.

2 MR. PERRONE: Thank you, Mr. Chairman.
3 Staff has one or two questions left.

4 As far as the cost total of about 171
5 million, does that include decommission of the old
6 substation, or no?

7 THE WITNESS (Pinto): No, it does not.

8 MR. PERRONE: Do you have a rough
9 estimate of the decommission costs?

10 THE WITNESS (Pinto): At this time we
11 had not looked at and nailed down numbers for
12 decommissioning.

13 MR. PERRONE: But at any rate, you
14 would expect it would still come out out less than
15 that of a rebuild?

16 THE WITNESS (Pinto): Correct.

17 MR. PERRONE: Or the other two
18 alternatives?

19 THE WITNESS (Pinto): Correct.

20 MR. PERRONE: Thank you. One more
21 staff question.

22 MR. NWANKWO: I would like to ask, has
23 ground settlement been considered in the design of
24 the foundation of this facility and the base for
25 the elevation?

1 THE WITNESS (Sazanowicz): We believe
2 that is the case, yes.

3 MR. NWANKWO: Thank you. No more
4 questions.

5 THE CHAIRMAN: Mr. Levesque.

6 MR. LEVESQUE: If you had to design it
7 for 100 year plus 4 feet or 100 year plus 5 feet,
8 can you make the argument to the ISO that some of
9 that would be pool transmission facilities?

10 THE WITNESS (Bradt): We'll go through
11 the transmission cost allocation, TCA, process
12 with New England. And part of the form that we
13 have to fill out, they will ask us if we were
14 directed to do anything based on local siting
15 authority. So we will, if anything is added,
16 there's just a line item that we report on, and
17 then ultimately they take that away. And we
18 basically give the rationale for whatever
19 additional costs there were, and they'll put it
20 out there to stakeholders, get feedback, and then
21 ultimately they'll give us an answer. So we don't
22 know what their answer will be. We will submit
23 the entire cost.

24 MR. LEVESQUE: Because one of the
25 arguments would be future sea rises which --

1 THE WITNESS (Bradt): If sea level rise
2 were that additional cost, we would explain why we
3 were ordered to add, that were the case, and we
4 would see what their response would be.

5 MR. LEVESQUE: Thank you.

6 THE CHAIRMAN: Mr. Harder.

7 MR. HARDER: Thank you, Mr. Chairman.

8 One question -- I guess two questions,
9 actually, one a follow-up. I'm assuming it's safe
10 to say that the extra cost you've indicated that
11 would be associated with raising the elevation of
12 the facility would be almost all due to the
13 physical materials, the physical requirements to
14 bring it up, fill, concrete, stone, maybe some
15 steel, whatever, the physical stuff required to
16 actually raise it up, whatever, 1 foot, 2 feet.
17 Is that correct?

18 THE WITNESS (Sazanowicz): Yes, the
19 materials, as well as the construction costs.

20 MR. HARDER: So there's nothing
21 significant in terms of the station equipment that
22 would go on top of that fill or go along with that
23 fill that would be required as a result of the
24 whole thing going up in elevation?

25 THE WITNESS (Sazanowicz): The

1 additional heights, it could require an increase
2 in steel, for example, for platforms for access,
3 the entryways, or it could also mean an increase
4 in the amount of concrete used in the foundation
5 for that enclosure. But we don't anticipate any
6 major changes to the GIS equipment or the
7 transformers, if that is your question.

8 MR. HARDER: Yes. So you indicated, I
9 think, the 1 foot of elevation increase added cost
10 was about 1.2 million; 2 feet was about 1.7
11 million, so at least those two figures, anyway,
12 are no more than 1 percent of the estimated cost
13 of the whole facility. For whatever reason,
14 whether it was something the Council required or
15 your own decision, if you increase the elevation
16 more than that, would you anticipate that the cost
17 would roughly increase along the same line, or
18 would it get to the point where you'd see a
19 significant ramping up of cost because it just --
20 as a kind of an outgrowth of that added elevation?

21 THE WITNESS (Pinto): Right. We
22 believe once you go above the 2 foot additional
23 elevation there that the cost would significantly
24 go up. There's a lot more complications. On that
25 property, you know, once you start to go up above

1 2 foot, referring to what Rob said, the concrete,
2 more concrete, more steel, raise in elevation,
3 slopes, grading, all those things need to be taken
4 into consideration. It would be likely a total
5 redesign of what we already have on paper.

6 MR. HARDER: So can you give us an
7 idea? Do you have an idea of if you went to 3
8 feet or something higher, based on what you were
9 just saying, could you give us at least a ballpark
10 of what that increased cost would be?

11 THE WITNESS (Pinto): I'm not sure I
12 could put a number on it, you know, but it would
13 likely require a complete redesign of what we have
14 today, just because of the slope, the elevation,
15 the size of the property, east to west width, you
16 know, trying to get to a higher elevation. So
17 you're talking 6 or 7. That's pretty significant.

18 MR. HARDER: Does it get to the point
19 at some point --

20 THE WITNESS (Pinto): I don't know
21 where that curve is, you know, but it will
22 escalate rather quickly.

23 MR. HARDER: I'm just wondering if you
24 have a feel for, if it gets to the point where
25 your choice for this location becomes infeasible,

1 or, you know, you have to look seriously at
2 something else, I mean, would that be 3 feet or 4
3 feet, or are you only talking -- you know, you're
4 still within the ballpark, more expensive,
5 granted, but within the ballpark, you know, much
6 higher than that.

7 THE WITNESS (Pinto): I don't think
8 it's all about cost. I think it's about
9 operational issues as well, you know, trying to --
10 you know, you may end up getting to a point where
11 you start needing ladders and stuff like that to
12 get into your facilities and significant steps.
13 And, you know, with the width of the property and
14 the staircase, to actually get to that elevation,
15 you've got to get workers and equipment in and out
16 of the building, you know, not on a daily basis,
17 but they do go in there and test and monitor and
18 carrying equipment in there. So we try to keep it
19 as accessible as, you know, possible.

20 MR. HARDER: Okay. Thank you.
21 Thank you, Mr. Chairman. That's all I
22 have.

23 THE CHAIRMAN: Mr. Silvestri has one.

24 MR. SILVESTRI: When Mr. Perrone was
25 talking about decommissioning, a little light went

1 off in my head. Based on your experience with
2 other substations that you've retired, is the cost
3 of decommissioning kind of a break even, you know,
4 getting rid of equipment that you have to pay for
5 but getting money back in copper or aluminum or
6 steel?

7 THE WITNESS (Pinto): There are places
8 that will come in and decommission a facility and
9 whether it be a net zero or, you know, you can
10 work out contracts with them where they get the
11 scrap value and they commit to do the
12 decommissioning. You know, we don't make money on
13 it, you know, but it is helpful, you know, there's
14 a lot of contractors out there that do that type
15 of work.

16 MR. SILVESTRI: Thank you.

17 THE CHAIRMAN: As long as you're not
18 intending to ship it to China.

19 THE WITNESS (Pinto): Very true.

20 THE CHAIRMAN: I just want to make sure
21 we're on the same page because we're starting to
22 throw out a lot of 1 foot, 2 feet, 5 feet, 4 feet.
23 So I just want to make sure everybody has it
24 straight. And using the 100-year flood as a base,
25 you're suggesting 100 foot plus 2. Is that what

1 you're --

2 THE WITNESS (Pinto): FEMA plus 3.

3 That's 17 foot NAVD88 elevation.

4 THE CHAIRMAN: FEMA plus 3. And that's
5 what your proposal --

6 THE WITNESS (Pinto): Correct.

7 THE CHAIRMAN: Okay. And we talked
8 about, based on that new legislation, although
9 DEEP either didn't read it or what, talking about
10 an additional foot I think I heard, and then I've
11 heard, you know, 4 or 5 feet. But I just want to
12 make sure, because we have to have findings of
13 fact, and I want to make sure we're talking about
14 the same thing. And your FEMA plus 3 sounds like,
15 although there's additional cost, you could live
16 with up to an additional 2 before it gets
17 really --

18 THE WITNESS (Sazanowicz): That is
19 correct.

20 THE CHAIRMAN: -- dicey as far as cost
21 and operational?

22 THE WITNESS (Pinto): That is correct.

23 THE CHAIRMAN: Okay. I just want to
24 make sure that's on the record. Okay.

25 Staff have anymore questions?

1 MR. PERRONE: No, Mr. Chairman.

2 THE CHAIRMAN: Oh, you had something on
3 redirect?

4 MR. McDERMOTT: Unfortunately, Mr.
5 Silvestri did not finish all my questions, so I do
6 have a few. But if I could just have two minutes
7 just to make sure nothing has come up that the
8 panel thinks I should do redirect on, just based
9 on today's testimony, I can probably do it as a
10 rest in place in two minutes, if that's okay?

11 THE CHAIRMAN: Rest in place. That
12 sounds interesting, but sure.

13 (Off the record discussion.)

14 THE CHAIRMAN: Okay.

15 MR. McDERMOTT: Thank you, Mr.
16 Chairman.

17 REDIRECT EXAMINATION

18 MR. McDERMOTT: Mr. Sazanowicz, at the
19 June hearing you were asked by Mr. Perrone about
20 the forecast loading or whether UI had loading on
21 the station forecast numbers for 2017 and 2018.
22 At the time you responded no. Do you now have
23 that information that you can provide the Council?

24 THE WITNESS (Sazanowicz): I do. So in
25 2017 and 2018 the original forecast data for both

1 years was approximately 38.3 and 38.5 MVA. The
2 actual data for -- actual peaks for 2017 and 2018
3 were 25.5 and 25.9 MVA respectively.

4 MR. PERRONE: Thank you.

5 MR. McDERMOTT: And then, Mr. Berman,
6 you were asked by Mr. Perrone about the Stratford
7 Great Meadows to the east. Would that important
8 bird area be impacted by the project and its
9 structures? And you have an update to your
10 answer.

11 THE WITNESS (Berman): We did go back
12 and look at that, and the Great Meadows, the
13 Stratford Great Meadows National Wildlife Refuge
14 area, is almost a mile to the east, slightly to
15 the south. We do not anticipate any impacts on
16 the bird populations would typically inhabit that
17 area.

18 MR. McDERMOTT: Thank you. Mr. Berman,
19 you were also asked by Mr. Silvestri, you said the
20 City of Bridgeport maintains stormwater, sewers
21 and catch basins on Main Street and Kiefer Street.
22 Do you know if any of those flow through the
23 proposed project out to the harbor?

24 THE WITNESS (Berman): In fact, we do.
25 We've done extensive utility surveys at the site.

1 The existing storm drainage system within and
2 adjacent to Ferry Access Road conveys stormwater
3 from Main Street into Bridgeport Harbor there.
4 Based on the plans currently, the stormwater
5 conduit may be encumbered and likely will have to
6 be relocated. There may be other utilities that
7 have to be located depending on the final layout.

8 MR. SILVESTRI: Thank you.

9 MR. McDERMOTT: Thank you. And then
10 today, Ms. Quinlan, we've talked a lot about the
11 recently passed legislation. Based on your review
12 of that bill, does the bill say the sea level rise
13 of 2 feet is above the 100 or the 500-year flood
14 level?

15 THE WITNESS (Quinlan): It is my
16 understanding that that 2 foot rise is above the
17 base flood elevation, which would be the 100 year
18 flood elevation, which is 14 feet NAVD88.

19 MR. McDERMOTT: Thank you very much.
20 With that, Mr. Chairman, I have no further
21 redirect for the panel.

22 THE CHAIRMAN: Before closing the
23 evidentiary record of this matter, the Siting
24 Council announces that briefs and proposed
25 findings of fact may be filed with the Council by

1 obviously any party or intervenor no later than
2 August 23, 2018. The submission of briefs or
3 findings of fact are not required, rather we leave
4 it to the choice of the parties and intervenors.

5 Anyone who has not become a party or
6 intervenor, but who decides to make his or her
7 views known to the Council, may file written
8 statements with the Council within 30 days of the
9 date hereof.

10 The Council will issue draft findings
11 of fact, and thereafter parties and intervenors
12 may identify errors or inconsistencies between the
13 Council's draft findings of fact and the record.
14 However, no new information, no new evidence, no
15 argument, and no reply briefs without our
16 permission will be considered.

17 Again, copies of the transcript for
18 this hearing will be filed at the Bridgeport City
19 Clerk's Office. And I hereby declare this hearing
20 adjourned. Thank you all for your participation.
21 Drive home safely.

22 (Whereupon, the witnesses were excused,
23 and the above proceedings were adjourned at 2:51
24 p.m.)

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CERTIFICATE

I hereby certify that the foregoing 89 pages are a complete and accurate computer-aided transcription of my original stenotype notes taken of the Continued Hearing in Re: DOCKET NO. 483, APPLICATION FROM THE UNITED ILLUMINATING COMPANY FOR A CERTIFICATE OF ENVIRONMENTAL COMPATIBILITY AND PUBLIC NEED FOR THE PEQUONNOCK SUBSTATION REBUILD PROJECT THAT ENTAILS CONSTRUCTION, MAINTENANCE, AND OPERATION OF A 115/13.8 KILOVOLT GAS INSULATED REPLACEMENT SUBSTATION FACILITY LOCATED ON AN APPROXIMATELY 3.7 ACRE PARCEL OWNED BY PSEG POWER CONNECTICUT, LLC AT 1 KIEFER STREET, BRIDGEPORT, CONNECTICUT, which was held before ROBERT STEIN, Chairman, at the Connecticut Siting Council, Ten Franklin Square, New Britain, Connecticut, on July 24, 2018.



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1 A p p e a r a n c e s (Cont'd):

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3 APPLICANT'S EXHIBITS

4 (Received in evidence)

5 EXHIBIT DESCRIPTION PAGE

6 II-B-5 Applicant's responses to Council's 8
7 interrogatories, Set Two, dated
8 July 17, 2018

9 II-B-6 Witness resume, received 8
10 July 17, 2018, Beth Quinlan

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