### STATE OF CONNECTICUT CONNECTICUT SITING COUNCIL

RE:

APPLICATION BY T-MOBILE

DOCKET NO. 393

NORTHEAST, LLC FOR A

CERTIFICATE OF ENVIRONMENTAL COMPATIBILITY AND PUBLIC NEED

FOR A TELECOMMUNICATIONS FACILITY AT 61-1 BUTTONBALL ROAD IN THE TOWN

OF OLD LYME, CONNECTICUT

Date: January 19, 2010

#### PRE-FILED TESTIMONY OF MICHAEL P. LIBERTINE

#### Q1. Please state your name and profession.

A1. Michael P. Libertine and I am the Director of Environmental Services employed by Vanasse Hangen Brustlin, Inc. ("VHB"). VHB is located at 54 Tuttle Place in Middletown, Connecticut. My responsibilities at VHB include managing and overseeing the environmental science and engineering projects, including telecommunications projects, undertaken by VHB's Middletown office.

#### Q2. What kind of services does VHB provide?

A2. Among many other services, VHB provides a full array of services for the permitting of telecommunications facilities, including visual impact analyses, wetlands compliance and environmental assessments under the National Environmental Policy Act of 1969 ("NEPA").

#### Q3. Please summarize your professional background in telecommunications.

A3. I have a B.S. in natural resources management from the University of Connecticut and a B.A. in marketing from Stonehill College. I am also a licensed

Environmental Professional in Connecticut. I have served as the project manager for more than 1,600 environmental site assessments and field investigations for property transfers in Connecticut, Rhode Island, New Hampshire, Massachusetts, New Jersey, New York, Florida and Canada.

My background includes eighteen years of consulting in the environmental field. The scope of my consulting services includes visual resource analyses, environmental assessments for NEPA compliance, site screenings, land use evaluations, wetland assessments, vegetative surveys and noise analyses. I have assisted in the permitting of over 500 telecommunications projects in New England over the past eleven years. My responsibilities include the coordination and oversight of site screenings and environmental assessments in accordance with the NEPA, visual impact analyses and regulatory permitting support.

### Q4. What services did VHB provide T-Mobile regarding the proposed Facility?

A4. T-Mobile retained VHB to perform a Visual Resource Evaluation ("Evaluation") and provide a Visual Resource Evaluation Report ("VRE Report"), a wetlands compliance analysis and a coastal consistency analysis for the proposed telecommunications facility at 61-1 Buttonball Road, Old Lyme, Connecticut (the "Facility"). I oversaw these activities associated with the proposed Facility.

## Q5. Please describe the process for conducting the Visual Resource Evaluation.

A5. The Evaluation consists of a predictive computer model and in-field analysis.

The predictive computer model assesses the potential visibility of the Facility within a

two mile radius ("Study Area"), including private property and/or otherwise inaccessible areas for field verification. The in-field analysis consists of a "balloon float" and drive though reconnaissance of the Study Area. This in-field investigation allows VHB to obtain location and height representations, back-check the initial predictive computer model results and assess the visibility of the proposed Facility from areas accessible to the public. VHB assesses the results of the predictive computer model and the in-field analysis and incorporates these results into the final viewshed map. In this case, VHB had the opportunity to review in-field conditions via a balloon float on May 5, 2009. The completed VRE Report and viewshed map are included in Exhibit M of the Application.

## Q6. Please describe how VHB prepared the viewshed analysis for the VRE Report.

A6. VHB uses a computer modeling tool called ERSI's ArcView® Spatial Analyst, to calculate the areas within the Study Area where the Facility would be visible. This software is based upon data such as the height of the Facility, the Facility's ground elevation, the surrounding topography and existing vegetation. VHB first constructs a digital elevation model, which is derived from Connecticut LiDAR-based digital elevation data produced by the University of Connecticut Center for Land Use Education and Research, to develop a three dimensional topographic layer of the Study Area. A forest canopy layer is then created by hand-tracing (digitizing) mature trees and woodland areas (as depicted on 2006 aerial photographs), converting this into a geographic data layer, and assigning an average height value. During the initial analysis, VHB omits the tree canopy so the only visual constraint is topography. This initial analysis provides a reference point useful in understanding areas that may provide direct lines of sight and

determining seasonal visibility fluctuations. Subsequent to the initial analysis, VHB adds the existing vegetation data (in this case, a height of 60 feet was assigned to this data layer). VHB also includes an additional data layer, obtained from the Connecticut State Department of Environmental Protection, depicting significant resource areas such as State forests and parks, recreational facilities, registered historic sites, open space lands and other sensitive visual receptors. VHB depicts on the view shed map any state-or locally-designed scenic roads and Connecticut blue-blazed hiking trails that exist in the Study Area.

### Q7. Please describe how VHB conducted the balloon float.

A7. On May 5, 2009, VHB raised and maintained a four-foot diameter helium filled weather balloon at the location of the proposed Facility at a height of 100 feet to conduct the initial in-field analysis. After stabilizing the balloon, VHB traveled the local public thoroughfares within the Study Area to verify the computer generated viewshed map and inventory areas of visibility. In conducting the drive-by reconnaissance, VHB focused its evaluation on nearby residential areas and other potential sensitive visual receptors. While the balloon was aloft, VHB took photographs from a variety of locations, settings and vantage points to assist in evaluating where the balloon was visible. VHB also recorded the latitude and longitude of each photograph using a handheld global positioning system (GPS) receiver unit. The photographs were taken using a NIKON D-80 digital camera body and NIKON eighteen to 135 millimeter lens. VHB set the lens to fifty millimeters, which most accurately represents the unaided human eye.

### Q8. How did VHB select the locations for the photographs during the in-field investigation?

A8. VHB selected several of the photograph locations using a preliminary version of the viewshed map to identify areas adjacent to public roads within the Study Area from where the proposed Facility might be visible. VHB selects other locations based on infield observations made during the time of the balloon float.

### Q9. Please describe the estimated visibility of the proposed Facility.

A9. The areas from which the Facility would be partially visible year round comprise approximately 289 acres, which is 3.6 percent of the entire Study Area. Approximately 91 percent of this area consists of the Great Island Tidal Marsh, located 1.25 to two miles southwest of the Facility, and/or open water on the Long Island Sound to the south. Aside from these more distant, open water views, some areas near the Facility may have year round partial views including portions of Buttonball Road near the Facility, select portions of Smith Neck Road 1.25 miles to the southwest, and several open areas of the Black Hall Golf Course immediately adjacent to the Facility. Overall, the Facility would be partially visible year round to only seven residential properties within the Study Area, which would include four properties on Buttonball Road and three locations on Smith Neck Road. Areas of seasonal visibility would comprise of approximately thirty-nine additional acres, comprised largely of the Black Hall Golf Course. There are two additional residential properties along Buttonball Road that may have limited seasonal views of the Facility from select portions of those parcels.

### Q10. Please describe any features that would reduce potential visual impact of the proposed Facility.

A10. The generally rolling topography and forested nature of the site vicinity help to reduce the potential visual impacts of the proposed Facility. The existing vegetation in the Study Area consists of mixed deciduous hardwood species with an average estimated height of sixty feet. The tree canopy covers nearly 5,041 acres of the 8,042 acre Study Area — with much of the remaining acreage consisting of portions of the Long Island Sound.

The Facility is set back approximately 1,000 feet from Buttonball Road, with adequate screening mature trees. The Black Hall Golf Course abuts the Property to the south and a large track of undeveloped, forest is located immediately to the north across the railroad tracks. The few residential properties within 0.25 mile of the site are located to the west/southwest, along Button Ball Road. Ultimately, the majority of views would be confined to the immediate vicinity of the Facility because of the relatively low height of the tower, the existing mature vegetation, and the tower's placement on somewhat lower ground elevation than that of the surrounding area.

# Q11. Will the proposed Facility have any visual impact on any sensitive visual receptors such as scenic, historic or recreational sites, hiking trails or parks?

A11. No views of the Facility are anticipated from historic resources or hiking trails. Portions of the adjacent golf course will have views of the Facility, primarily limited to the northwest corner of the property. The southern-most portion of the Great Island Wildlife Area may also have some views of the Facility from over 1.5 miles away; these views would be limited to the upper ten to twenty feet of Facility.

Sworn and subscribed to before me this 19<sup>th</sup> day of January, 2010.

Notary Public

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My Commission expires
NO TARY PUBLIC
MY COMMISSION EXPIRES JAN. 31, 2014