

In The Matter Of:
Application of NTE Connecticut, LLC v.

Closed Evidentiary Proceeding
December 15, 2016
Redacted

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STATE OF CONNECTICUT
CONNECTICUT SITING COUNCIL

Docket No. 470

Application of NTE Connecticut, LLC for a
Certificate of Environmental Compatibility and
Public Need for the Construction, Maintenance and
Operation of a 550-megawatt Dual-Fuel Combined
Cycle Electric Generating Facility and Associated
Electrical Interconnection Switchyard Located at
180 and 189 Lake Road, Killingly, Connecticut

Closed Evidentiary Proceeding held at the
Connecticut Siting Council, Ten Franklin Square,
New Britain, Connecticut, Thursday, December 15,
2016, beginning at 1:02 p.m.

H e l d B e f o r e :
ROBERT STEIN, Chairman

1 A p p e a r a n c e s :

2
3 Council Members:

4 SENATOR JAMES J. MURPHY, JR.,

5 Vice Chairman

6 PHILIP T. ASHTON

7 ROBERT HANNON

8 LARRY P. LEVESQUE, ESQ.

9 DANIEL P. LYNCH, JR.

10 ROBERT SILVESTRI

11
12 Council Staff:

13 MELANIE BACHMAN, ESQ.,

14 Executive Director and

15 Staff Attorney

16 MICHAEL PERRONE,

17 Siting Analyst

18
19 For NTE Connecticut, LLC:

20 ROBINSON & COLE LLP

21 280 Trumbull Street

22 Hartford, Connecticut 06103

23 BY: KENNETH C. BALDWIN, ESQ.

24 JAMES P. RAY, ESQ.

25

1 A p p e a r a n c e s: (Cont'd.)

2

3 For Not Another Power Plant and the Wyndham
4 Land Trust:

5 REID AND RIEGE, P.C.

6 One Financial Center

7 Hartford, Connecticut 06103

8 BY: MARY MINTEL MILLER, ESQ.

9 JOHN BASHAW, ESQ.

10

11 For the Sierra Club, Connecticut Chapter:

12 SIERRA CLUB

13 50 F Street N.W.

14 Washington, D.C. 20001

15 BY: JOSHUA BERMAN, ESQ.

16

17 For the Connecticut Fund for the Environment:

18 CONNECTICUT FUND FOR THE ENVIRONMENT

19 900 Chapel Street

20 Upper Mezzanine

21 New Haven, Connecticut 06510

22 BY: JOHN LOONEY, ESQ.

23

24

25

1 A p p e a r a n c e s : (Cont'd)

2

3 Closed Proceeding Participant List:

4 STEPHANIE CLARKSON

5 CHUCK CORSEY

6 TIM EVES

7 ROBERT FAGAN

8 LYNN GRESOCK

9 DAVID GROLEAU

10 JOHN GULLIVER

11 MARK MIRABITO

12 MARY MINTEL

13 ETHAN PATERNO

14 CHRIS POLLAK

15 CHRIS REGA

16 FRED SELLARS

17 SETH SHORTLIDGE

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1 CONFIDENTIAL SESSION

2 2:01 P.M.

3 M I C H A E L B R A D L E Y ,

4 E T H A N P A T E R N O ,

5 called as witnesses, being previously duly
6 sworn, were examined and continued to testify
7 on their oaths as follows:

8 THE CHAIRMAN: Good afternoon, ladies
9 and gentlemen. This closed hearing is called to
10 order, today, Thursday, December 15, 2016, at
11 approximately 2 p.m.

12 This closed evidentiary hearing is a
13 supplement to the public hearings held on October
14 20, 2016; November 3, 2016; November 15, 2016; and
15 December 15, 2016 for the parties who have
16 executed a nondisclosure agreement pursuant to the
17 protective order issued on November 1, 2016 to
18 cross-examine NTE on the responses to NAPP's
19 interrogatories 1, 3, 4, 5, 8, 10, and 11,
20 consistent with the Council's response to Question
21 4 of NAPP's request for clarification dated
22 October 31, 2016. And rebuttal testimony of Ethan
23 Paterno; and the rebuttal testimony of Michael
24 Bradley, both dated December 8, 2016. And to
25 cross-examine NAPP's expert, Mr. Fagan, on

1 portions of his prefiled testimony, dated November
2 15, 2016, related to the confidential information
3 that is subject to the protective order issued on
4 November 1, 2016.

5 Pursuant to Connecticut General
6 Statutes 1-210(b), the information to be discussed
7 is confidential and exempt from public disclosure.
8 No participant in this closed hearing shall use or
9 disclose the confidential information for purposes
10 of business or competition, or for any other
11 purpose, other than for the purpose of preparation
12 for and conduct of this proceeding, and then
13 solely as contemplated herein, and shall in good
14 faith take all reasonable precautions to keep the
15 confidential information secure in accordance with
16 the purposes and intent of the order.

17 A verbatim transcript will be made of
18 this hearing, but is subject to NTE's protective
19 order issued on November 1, 2016.

20 And I'll ask Attorney Bachman to add
21 some clarification.

22 MS. BACHMAN: Thank you, Mr. Chairman.

23 With regard to the transcript for this
24 protected session, it's inevitable that perhaps
25 some public responses to questions may pop up for

1 which some of the parties and intervenors, and
2 even the Council, may want to cite to in briefs in
3 our final decision.

4 So in thinking about that, I devised
5 somewhat of a plan that perhaps what we could do
6 is, we've asked that this particular hearing
7 session transcript be expedited, so that we can
8 get it as soon as possible. And then with the
9 indulgence of Attorney Bashaw's witness, Mr.
10 Fagan, and also Attorney Baldwin's consultants
11 from PA Consulting, could go through the
12 transcript and redact the portions of the
13 transcript that those entities, whose information
14 is to remain confidential, should be confidential,
15 and then submit the redacted portion to all the
16 parties and intervenors that signed the
17 nondisclosure agreement, that they could review
18 it.

19 And then at a subsequent hearing --
20 possibly January 10th might be a little early,
21 given the holidays -- but at the January 26th
22 hearing, if we could just get everyone on the
23 record to indicate that they've agreed that the
24 transcript from this proceeding, as redacted by
25 their respective consultants, is acceptable. And

1 what we'll do is we'll take those redacted
2 portions, we'll post them on our web site, and
3 make it available to everyone else with the
4 redactions, and retain the actual unredacted
5 transcript here in our office. And, of course,
6 anyone who signed the nondisclosure agreement is
7 entitled to have a copy of the confidential
8 transcript. If that seems to reasonable to
9 everyone, or if anyone has any objections, please
10 let me know.

11 Thank you, Mr. Chair.

12 THE CHAIRMAN: Thank you. We'll now
13 begin the cross-examination of the applicant,
14 first starting with Council staff, Mr. Perrone.

15 CROSS-EXAMINATION

16 MR. PERRONE: Thank you, Mr. Chairman.
17 Beginning with the unredacted version
18 of the NTE responses to NAPP interrogatories,
19 Question 1 has attachment 1 towards the end where
20 it has the additions and retirement data. The
21 first question, is COD the commercial operation
22 date?

23 THE WITNESS (Paterno): That is
24 correct.

25 MR. PERRONE: Approximately when was

1 the data in these two tables gathered?

2 THE WITNESS (Paterno): It would have
3 been around the time the application was filed,
4 which would have been mid August.

5 MR. PERRONE: Summer capability data
6 for plants, that changes monthly, generally?

7 THE WITNESS (Paterno): It can, yes.

8 MR. PERRONE: Turning to the
9 retirements table, further down, I see Bridgeport
10 Harbor 3 has a projected retirement date of May
11 2020. Are you aware that pursuant to a community
12 environmental benefits agreement that Bridgeport
13 Harbor 3 could operate until July 2021?

14 THE WITNESS (Paterno): Yes, we are.
15 And we've since taken that into consideration and
16 moved Bridgeport Harbor's retirement date to a
17 likely -- based on the agreement there, of July of
18 2021. However, I would note that Bridgeport
19 Harbor is one of the 6,000 megawatts of at-risk
20 retirements, as identified by ISO New England, and
21 is, in fact, the only one that is a retirement
22 within the PA analysis.

23 MR. PERRONE: But would the one-year
24 difference make a material difference in your
25 model?

1 THE WITNESS (Paterno): All else equal,
2 no, I don't think it would. And here's why. So
3 all else equal, 400 extra megawatts, which is
4 basically what happens if you remove the
5 retirement from the analysis, would add more
6 capacity, all else equal, and decrease the need
7 for Killingly. However, we know that there were
8 1,622 megawatts that submitted after the
9 application -- I believe that was in mid
10 October -- what's called a static De-list bid, or
11 price sensitive De-list bid. And that, in
12 layman's terms, is their indication that at a
13 given capacity price they would be willing to drop
14 out of the market or retire. Those 1,622
15 megawatts are not reflected. And because of that,
16 all else equal, if you added the 1,622 megawatts,
17 it would increase the need for Killingly.

18 MR. PERRONE: In terms of the KEC
19 projected net CO2 reductions, if you assume that
20 Bridgeport Harbor retires a year early, if it
21 actually runs for another year, how does that
22 affect your net CO2 reduction?

23 THE WITNESS (Paterno): It would
24 actually increase them slightly. Bridgeport
25 Harbor Unit 3 doesn't run a lot, to be honest.

1 Its capacity factor is very low, certainly less
2 than 20 percent, and probably less than 10 percent
3 of the time. But to the extent that Bridgeport
4 Harbor 3 remains in the market for one additional
5 year, it would be displaced or operate less for
6 one additional year and would increase the CO2
7 emission savings from Killingly.

8 MR. PERRONE: So with that, you could
9 say your savings are a little bit conservative or
10 slightly understated with that?

11 THE WITNESS (Paterno): Yes, I would
12 agree with that statement.

13 [REDACTED]

14 [REDACTED]

15 [REDACTED]

16 [REDACTED]

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13 So we take into account the individual
14 load forecasts on behalf of the individual
15 independent system operators. ISO New England,
16 PJM, CAISO, and the like, that at the end of the day
17 PA's clients rely on us to come up with our view
18 of what we view is a reasonable net peak demand
19 forecast over time.

20 MR. PERRONE: Is Block Island the only
21 currently approved offshore wind project that
22 you're aware of in the area?

23 THE WITNESS (Paterno): Subject to
24 check, yes, I believe so. But I can say it is the
25 only operating wind project in the U.S.

1 MR. PERRONE: Mr. Bradley, on November
2 3rd, I believe you testified that the at-risk
3 plants have a high probability of retiring by
4 2020. Would you have anything more to add to
5 that? Could you be more specific about the
6 probability or any further information on that?

7 THE WITNESS (Bradley): Really the
8 further information that we would have would be
9 based on projections from ISO New England. And
10 ISO New England does very detailed studies looking
11 at the economics, and therefore they are the ones
12 who have performed the detailed study and labeled
13 those at risk. I would say just from a knowledge
14 of ISO New England's rationale for them to be on
15 that list of at risk, there is a very high
16 probability from a reliability standpoint that
17 those units will retire.

18 MR. PERRONE: Is the KEC project
19 necessary for the development of a competitive
20 market for electricity?

21 THE WITNESS (Paterno): Most certainly,
22 yes, in my professional opinion it is.

23 MR. PERRONE: Could you elaborate on
24 that and tell us why?

25 THE WITNESS (Paterno): Absolutely. I

1 mean, KEC is the type of project the competitive
2 markets were developed to create. And the
3 competitive markets stretch back to the late 1990s
4 and really go back to an idea by an MIT professor,
5 Paul Joskow, in the late eighties where he said
6 maybe we can reduce electricity costs by opening
7 them up to competition, similar things, what
8 you've seen with railroads and the like. And why
9 that is, is because KEC is not relying on
10 contracts with electric utilities in order to get
11 built. It is relying on market signals primarily
12 for capacity and energy, as well as ancillary
13 services. And it is responding to those market
14 signals and identifying a need to build the plant.
15 And it's, again, to reemphasize, not relying on
16 electric utility contracts, which is what these
17 markets look like before the wholesale construct
18 took into effect in the late nineties.

19 THE CHAIRMAN: Could I just -- I'm not
20 clear. So you said the competition would allow
21 for reduction in prices?

22 THE WITNESS (Paterno): That was the
23 idea behind it when the wholesale markets were
24 originally created. And I'm paraphrasing here,
25 but it was Professor Joskow who hypothesized that

1 deregulation efforts in other industries leading
2 up to the late eighties had resulted in
3 competition and lower pricing within that
4 particular market. And he hypothesized that if
5 you were to do that within the electricity market,
6 you could see a similar effect.

7 THE CHAIRMAN: Has that, in fact,
8 happened in Connecticut?

9 THE WITNESS (Paterno): I haven't done
10 the analysis, Mr. Chairman, so I cannot say
11 definitively one way or the other. It's difficult
12 to say what that would actually result in, because
13 when you run an economic analysis to identify a
14 particular change in a variable, you try and hold
15 all else equal. But unfortunately, you're not in
16 an environment where you can hold all else equal.
17 You've got fluctuations in commodity prices from
18 year to year, gas, oil, and the like, you know,
19 fluctuations in peak demand from year to year. So
20 it is not easily discernable whether it has or
21 not, but I would say within the framework of how
22 the wholesale markets were created, it was exactly
23 created to attract facilities like Killingly and,
24 in particular, transfer the financial burden and
25 risk of power generating plants from ratepayers to

1 private developers.

2 THE CHAIRMAN: I understand that. I
3 guess where I'm stuck is -- and I don't know
4 where -- well, I've seen it a number of times. I
5 think Connecticut is somewhere like in the top
6 three from cost of electricity among the 50
7 states. So it doesn't seem to have been a very
8 successful result or the hypothesis was -- I can
9 understand the hypothesis, but I'm just somewhat
10 at a loss as to why --

11 THE WITNESS (Paterno): Why prices are
12 so high?

13 THE CHAIRMAN: Yes.

14 THE WITNESS (Paterno): It's a great
15 question. So to use Mr. Bradley's home state of
16 Georgia which enjoys, I believe, some of the
17 lowest electricity prices in the United States, a
18 big reason of that is coal, I would say. And, in
19 particular, if you look at the resource mix within
20 Georgia, as opposed to, let's say, Connecticut,
21 obviously, Connecticut has very low coal capacity.
22 In fact, it's Bridgeport Harbor Unit 3. However,
23 Georgia enjoys, or realizes, a tremendous amount
24 of coal generation with very low variable
25 operating costs, which contributes to the low

1 electricity prices realized by Mr. Bradley and
2 other ratepayers in Georgia. That's not the sole
3 answer, but that is but one component of talking
4 about the electricity price differences in
5 Connecticut versus other regions that you've heard
6 of with cheaper costs.

7 THE CHAIRMAN: So this is not a
8 question, but I can't resist. So we should
9 welcome the resurgence of coal --

10 Mr. Silvestri.

11 MR. SILVESTRI: Thank you,
12 Mr. Chairman.

13 The price of electricity is very
14 lucrative. You know, the way I look at a utility
15 bill, it's generation, it's transmission, it's
16 distribution, it's add-on costs for community
17 benefit, if you will, and there's also a base
18 price that's there. The focus of late has really
19 been on reducing generator cost, as opposed to
20 doing anything with transmission and distribution.

21 So you have this much of a pie that's
22 there, and we're kind of working on this part
23 that's already going down because of the price of
24 natural gas and other types of factors that are
25 involved. So I have a hard time struggling to get

1 an overall, yes, this is beneficial, because it's
2 only affecting that little part of the pie.

3 THE WITNESS (Bradley): To add a little
4 bit to Mr. Paterno's as well, kind of going back
5 to the New England versus other region example.
6 If you look at has it been effective, I think if
7 you look at where pricing would have been without
8 ISO New England, I think it is. Because when you
9 look at a bilateral market design, such as Mr.
10 Paterno mentioned in Georgia, you have individual
11 utilities operating as a stand-alone system, where
12 in New England you've got -- the utilities now are
13 under a total dispatch. So I think if you took
14 all of the generating resources that are in ISO
15 New England, and just from a pure economic
16 dispatch perspective, dispatched those resources
17 in their inherent control areas, you're not going
18 to have as an efficient dispatching utilization of
19 those resources as you do in the combined pool.

20 Now, going back to, say, to the Georgia
21 example, if you look at why is that not the case
22 there, well, it's an economy of scale situation,
23 because ISO New England, when everything is
24 combined, is around 30 megawatts -- 30,000
25 megawatts. And approximately the one incumbent

1 utility that covers, say, Georgia, for example,
2 Southern Company, is about 30,000 megawatts. So
3 even though it's stand-alone, you've still got
4 that economy of scale. So you're much better off
5 with the joint dispatch.

6 MR. ASHTON: I think you made a mistake
7 in referring to Southern Georgia's 35 megawatts.
8 It's 35 gigawatts.

9 THE WITNESS (Bradley): It's 35,000
10 megawatts.

11 MR. SILVESTRI: But the point, when you
12 get to ISO dispatch, it's economic.

13 THE WITNESS (Bradley): It is economic.

14 MR. SILVESTRI: Right. So reference
15 was made to Bridgeport 3, for example, which is a
16 very labor intensive unit to run. It's probably
17 operational on a day like today, possibly because
18 the demand is there, and normally that would run
19 on a very, very cold day, I think, at this point.
20 The forecast will be there. But again, that's
21 incrementally more expensive than some of the new
22 units, particularly the gas ones, that have come
23 in. So, again, I think you're looking at Georgia
24 as being economically dispatched, but ISO is as
25 well.

1 THE WITNESS (Bradley): Absolutely.

2 MR. SILVESTRI: So why is there the big
3 difference in prices?

4 THE WITNESS (Bradley): I think, as Mr.
5 Paterno mentioned, a lot of reason for the big
6 differential in pricing is fuel cost and
7 availability of fuel. As Mr. Paterno mentioned,
8 there's a lot of coal in the southeast, the
9 midwest. The new resources that are coming in
10 have a natural gas price, even though there are
11 natural gas fired resources, that is significantly
12 lower than a natural gas price that you would get
13 in New England. And so that, as well, is another
14 major driver.

15 For example, a facility that NTE is
16 building in North Carolina in the wintertime is
17 going to have a projected natural gas price of,
18 right now, \$3 to \$4 an MMBTU. The natural gas
19 price that we're seeing in New England for
20 Killingly for that exact same winter month is as
21 high as \$8 or \$9 an MMBTU simply because of the
22 supply and demand and the deliverability
23 difference. So that's a big piece.

24 I think the question going back to the
25 do the competitive markets work or not, I think

1 you really need to look at the joint dispatched
2 and the joint planning for resources compared to a
3 number of individual small utilities planning
4 those on a separate basis. Your overall asset
5 utilization is more efficient.

6 MR. ASHTON: Could it also be affected
7 by the fact that we tend to have a lot of small
8 units in New England versus the larger units that
9 are, my perception is, on the Georgia system 500
10 megawatts, typical, 300 common; we're 400 and
11 below?

12 THE WITNESS (Bradley): Yes, sir, that
13 is true.

14 MR. ASHTON: So they're getting thermal
15 efficiencies -- working on it. There's a number
16 of belt and suspenders, at least.

17 THE WITNESS (Bradley): That is another
18 good point to finish up that comparison. We won't
19 belabor the point. But, for example, Killingly
20 here in New England is a 1-on-1 combined cycle
21 that fits this market size. The coal units here
22 in New England are fairly small. Going back to
23 the southeast units, as a partial example, there
24 are two generating units within probably 30 miles
25 of where I live. One is a coal unit that's

1 approximately 4,000 megawatts, and the other is a
2 combined cycle unit using technology similar to
3 Killingly. Where Killingly has 1-on-1 combined
4 cycle, this has six units for about 2,000 to 3,000
5 megawatts. So the economy of scale, because of
6 the much larger market, is significantly different
7 as well.

8 MR. ASHTON: They also can buy some
9 power from TVA, can't they?

10 THE WITNESS (Bradley): Yes, they can.

11 MR. ASHTON: And that's subsidized by
12 New England.

13 (Laughter.)

14 THE CHAIRMAN: Okay. Mr. Perrone.

15 MR. PERRONE: Beyond what you have here
16 in your addition summary, are there any other
17 projects proposed for construction in the ISO
18 region that would increase capacity?

19 THE WITNESS (Paterno): I have not
20 reviewed their interconnection queue as of
21 yesterday. However, as of the time of our
22 analysis, which, again, concluded mid August when
23 the application was filed, there were no other
24 projects, in our view, that were likely to come
25 into the market.

1 MR. PERRONE: In the 2016 regional
2 electricity outlook -- and I'll refer to that a
3 few times -- on page 10 there's a chart for
4 existing and proposed wind, existing and proposed
5 solar, and existing and proposed energy
6 efficiency. Would any of those three, or a
7 combination of those three, be able to meet the
8 6,000 megawatts of at-risk retirement, or some
9 portion of it?

10 THE WITNESS (Paterno): It certainly
11 could. But without knowing what facilities are
12 behind these propositions, it's tough to speculate
13 as to how well or at what cost that need could be
14 fulfilled at the end of the day. In particular,
15 some of PV or EE could be prohibitively expensive,
16 just hypothetically and, in fact, the proposed
17 wind as well, and not be deemed to be a cost
18 effective reliable resource based on the FCA
19 mechanics. So, in theory, yes, it could.

20 MR. PERRONE: Could you tell us about
21 any present or possible future renewable energy
22 subsidies, particularly for Connecticut?

23 THE WITNESS (Paterno): Yes,
24 absolutely. The biggest subsidy, obviously, that
25 we currently have is the ITC or PTC, investment

1 tax credit, or production tax credits, which are
2 basically tax rebates to renewable developers to
3 offset their capital costs. Those were renewed
4 last year, and are set to expire over the next
5 couple years. The PTC being fully extinguished, I
6 believe, by the late teens, early twenties, and
7 then the ITC stepping down to a value of
8 approximately 10 percent by the early 2020s. And
9 what that means by stepping down to a 10 percent
10 value would mean, let's just say hypothetically in
11 2022, if I was to build a wind plant, my capital
12 cost would be offset by 10 percent from a tax
13 rebate.

14 MR. PERRONE: As far as energy --

15 THE WITNESS (Paterno): Apologies, Mr.
16 Perrone. Just to correct my previous example,
17 that would be for a solar plant, not for a wind
18 plant associated with the ITC.

19 MR. PERRONE: Okay. Moving on to
20 energy storage. Is most of the existing energy
21 storage in New England pump storage?

22 THE WITNESS (Paterno): Yes. And the
23 biggest one would be Northfield Mountain, which I
24 believe Mr. Ashton has referred to previously.

25 MR. PERRONE: As far as upcoming energy

1 storage, I see on page 22 of the regional
2 electricity outlook, it notes 94 megawatts of
3 battery storage is being proposed. Are you aware
4 of any other storage?

5 THE WITNESS (Paterno): I am not. And
6 I would note there's been two recent RFPs held in
7 New England, one a tristate RFP, of which
8 Connecticut is a member, along with Massachusetts
9 and Rhode Island, as well as an RFP held by DEEP
10 for small resources, renewable resources. And
11 battery storage was not selected in either of
12 those two particular RFPs, which just concluded
13 this fall. Though, they still have to negotiate
14 contracts with the short list of bidders.

15 MR. PERRONE: And just one technical
16 clarification. I know we have extensive
17 discussion on capacity factor. Does that utilize
18 the summer rating of the plant for the megawatts
19 when you calculate capacity factor?

20 THE WITNESS (Paterno): It depends.
21 Really, when you calculate capacity factor, you
22 can either do it off of the nameplate, the summer,
23 or summer/winter average. Typically when thinking
24 about thermal generation resource, or really any
25 kind of resource, you want to do it off your

1 summer capacity, because that's what's being used
2 to meet peak electricity demand, which is what
3 keeps the lights on at the end of the day.

4 MR. PERRONE: Mr. Paterno, on page 3 of
5 your rebuttal testimony it talks about power
6 purchase agreements. Generally speaking, if a
7 power plant participants in the FCA, they don't
8 seek a PPA. Is it generally one or the other?

9 THE WITNESS (Paterno): No. I think
10 you could certainly see both and, in particular,
11 just using a wind plant as an example, I don't
12 think it would be imaginative to assume that a
13 wind plant could receive a PPA, yet still seek to
14 bid into the forward capacity auction to realize
15 the capacity of revenues that would result if it
16 was to clear.

17 MR. PERRONE: If NTE does not clear the
18 FCA auction, and I understand, if approved, they
19 would still build a plant anyway; if you haven't
20 cleared FCA, are you still eligible to participate
21 in the energy and other ancillary markets of ISO?

22 THE WITNESS (Paterno): Yes, you are.
23 You just do not have a commitment to. It is your
24 option.

25 MR. PERRONE: Would there still be a

1 public benefit to participate in those markets
2 absent the FCA?

3 THE WITNESS (Paterno): Yes, absolutely
4 they would. All else equal, if you were to see
5 Killingly bid into the day-ahead electricity
6 market, you would see, all else equal, lower
7 electricity prices resulting.

8 MR. PERRONE: ISO notifies sponsors of
9 new resources engaged in the qualification
10 process, whether its resource has been accepted to
11 participate into FCA no later than 127 days before
12 each FCA. Does that sound correct?

13 THE WITNESS (Paterno): I believe so,
14 yes, subject to check.

15 MR. PERRONE: Have you received
16 notification from ISO that you've been accepted
17 for participation in FCA 11?

18 THE WITNESS (Bradley): Yes, we have.

19 MR. PERRONE: Did you receive that
20 around early October? If you have a date on that,
21 that would be great.

22 THE WITNESS (Bradley): It was either
23 September 30th or October 1st. I don't quite
24 remember.

25 MR. PERRONE: I understand FCA is a

1 descending clock auction, and your projected final
2 clearing price is about \$6.19. How is the initial
3 starting price determined, generally?

4 THE WITNESS (Paterno): The initial
5 starting price would be a function of what the ISO
6 determines is the net cost of new entry, or net
7 CONE, basically what monies are needed by what the
8 ISO deems to be the marginal capacity plant in
9 order to make it whole, or make it profitable to
10 enter the market, and the starting price would be
11 a multiple of that. I think for FCA 11 the
12 starting price is somewhere in the neighborhood
13 \$15 to \$20 per kW month.

14 MR. PERRONE: So they start out with
15 that number, and they gradually lower it until
16 they've reached the lower possible price where you
17 meet or exceed NICR?

18 THE WITNESS (Paterno): They lower it
19 until the supply curve intersects with the
20 downward sloping demand curve, which can be at or
21 in excess of NICR, and has been in excess of NICR
22 for FCA's 9 and 10, which are the first two
23 auctions to use the sloped demand curve.

24 MR. PERRONE: And I understand the
25 projection of \$6.19 per kilowatt month, so that

1 would be multiplied by the summer rating of the
2 plant, about 500,000 kW?

3 THE WITNESS (Paterno): That would be
4 correct, yes.

5 MR. PERRONE: Just to briefly revisit
6 that cost issue. So as you move to the right on
7 the demand curve, my understanding is the
8 megawatts goes up and the price goes down. Is
9 that correct?

10 THE WITNESS (Paterno): That is
11 correct. And as you increase the megawatts and
12 you move downwards on that demand curve to the
13 right, you're actually decreasing the loss of load
14 expectation. So that demand curve -- I don't know
15 if you guys want to revisit my terrible drawing
16 from this morning -- but where that demand curve
17 intersects with the x-axis has a loss of load
18 expectation or probability number assigned to it,
19 and that is 1-in-87, which basically means one day
20 in 87 years you would have a loss of load.

21 MR. PERRONE: So if you end up higher
22 than NICR, how is that lower cost for the
23 ratepayer? Is it just lower on a per kW basis or
24 in total?

25 THE WITNESS (Paterno): If you ended up

1 less than NICR, all else --

2 MR. PERRONE: Greater. I'm sorry.

3 THE WITNESS (Paterno): I'm sorry.

4 Greater than NICR, you would be increasing the
5 reliability for the ratepayers, all else equal.

6 MR. PERRONE: Now, I'd like to get into
7 reliability relative to FCA. I understand there
8 may be some possible disagreement about whether a
9 plan is quote/unquote reliable if it clears FCA,
10 but yet you still have a surplus in excess of
11 NICR. Is it NTE's position that if more megawatts
12 clears than NICR, any plant that clears is still
13 needed, even though the total went over NICR?

14 THE WITNESS (Paterno): Yes, because
15 you're making the system more reliable, and that
16 is inherent within the downward sloping demand
17 curve construct, which was approved by FERC and
18 put forth by ISO New England.

19 MR. PERRONE: So even though you
20 exceeded NICR, it's a binary question. It's not
21 saying, oh, this plant may be 85 or 90 percent
22 needed, it's more binary, it's needed or it's not?

23 THE WITNESS (Paterno): That's correct,
24 yes.

25 MR. PERRONE: How would the annual

1 reconfiguration auction affect need? For example,
2 if you clear FCA, could the results of ARA
3 potentially reverse that?

4 THE WITNESS (Paterno): I'm not sure I
5 entirely understand the question.

6 MR. PERRONE: The annual
7 reconfiguration auction, is that like,
8 essentially, a truing up process of what was done
9 in FCA?

10 THE WITNESS (Paterno): Yes. The
11 primary purpose of the annual reconfiguration
12 auctions, of which there are three, and they're
13 held at various points preceding the capacity
14 commitment period, or when the actual FCA
15 deliverability happens, is primarily a balancing
16 market to true up, more or less, power plants that
17 either have less capacity than they committed to
18 sell in that FCA, or have excess capacity that
19 they can try to sell to power plants that have
20 less capacity. But it is a balancing market, in
21 my opinion.

22 MR. PERRONE: What I was asking is, so
23 if you cleared FCA, would there be any risk of the
24 ARA procedure showing the plant is no longer
25 needed?

1 THE WITNESS (Paterno): No, not in my
2 view. If you clear FCA, you are determined to be
3 needed. And more importantly, the ISO will hold
4 you to that. And by the time you arrive at that
5 capacity commitment period, you'll be required to
6 honor that FCA commitment by bidding into the
7 day-ahead energy market.

8 MR. PERRONE: Also, Mr. Paterno, on
9 page 15 of your rebuttal testimony you discuss the
10 Northern Pass project. What is your position on
11 the likelihood of the Clean Energy Link going
12 forward?

13 [REDACTED]
14 [REDACTED]
15 [REDACTED]
16 [REDACTED]
17 [REDACTED]
18 [REDACTED]
19 [REDACTED]
20 [REDACTED]
21 [REDACTED]
22 [REDACTED]
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MR. PERRONE: Next, I'd like to get into a little bit where the ICR comes from. One item that I see in the integrated resource plan -- and it's covered in the Siting Council forecast as well -- is resource unavailability. Is it your understanding resource unavailability is based on maintenance outages?

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THE WITNESS (Paterno): And it could also be -- the technical nomenclature is EFORD, or equivalent forced outage rate of demand. So you turn on a plant, and it does not turn on, which can and does happen.

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MR. PERRONE: So how is such resource availability figured into ICR?

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THE WITNESS (Paterno): All else equal, it's what I would say is an inverse relationship. So as resources become more unavailable, the ICR needs to increase to offset for their unavailability. Conversely, as resources become more available, i.e., have a lower EFORD, your ICR would decrease.

24

25

MR. PERRONE: But does ICR take into account a projection for that?

1 THE WITNESS (Paterno): It is a
2 forward-looking projection for the purposes of the
3 FCA, but it's based on historical actual
4 operations in the market.

5 MR. PERRONE: Another question about
6 ICR. Looking at this a few times, it appears to
7 include a 50/50 forecast. Is that correct?

8 THE WITNESS (Paterno): That is
9 correct.

10 MR. PERRONE: Could you explain why
11 they use a 50/50 versus a more conservative 90/10
12 in the ICR calculation?

13 THE WITNESS (Paterno): I don't know
14 the exact reason why. It's been a little while
15 since I've read, sort of, ISO New England's view
16 on that. I think it's actually varied, sort of,
17 when they first set the ICR, which goes back eight
18 to nine years. But what I can say on that is
19 using a 50/50 forecast is not unique to ISO New
20 England, and is the forecast of choice in
21 determining ICR or the equivalent of other power
22 markets in PJM, NYISO, and all the other
23 independent system operators.

24 MR. PERRONE: Is it perhaps because
25 it's the most likely scenario?

1 THE WITNESS (Paterno): Yes. I think
2 that as well. It has an equal chance of being
3 higher or lower, so it is the mean, if you would,
4 or the range of potential outcomes. You said it
5 much better than I did.

6 MR. PERRONE: Back to the regional
7 energy outlook, page 9 -- I'm sorry, 11. Page 11
8 is where we have the closed or retiring versus the
9 at-risk. I was looking at these, and I'd like to
10 square that up with a table in the Fagan report,
11 so that we have the unit numbers and the
12 megawatts.

13 THE WITNESS (Paterno): Certainly. Let
14 me just pull up Mr. Fagan's testimony.

15 MR. PERRONE: Sure. That is page 26 in
16 the Fagan report. So look at that vis-a-vis with
17 page 11 of the regional electricity outlook. And
18 I went through here, and all the ones that are in
19 circles, the at-risk generation, that appears to
20 be on this table. And my understanding is, you
21 could neglect Brayton, because that's already x'd.
22 So other than Brayton Point, is it correct that
23 everything on table 4 shows up as at-risk on the
24 regional energy outlook?

25 THE WITNESS (Paterno): Yes, it does

1 appear so. That would be the one thing that I
2 would want to check a little bit more would be the
3 -- so there's no unit numbers here, obviously.
4 But from an aggregate megawatt standpoint, if you
5 removed Brayton Point from Mr. Fagan's Table 4,
6 you'd get about 6,000 megawatts. So, yes, I think
7 that's a fair characterization.

8 MR. PERRONE: The 6,000 is kind of
9 rough, right, because you've got about -- so
10 you're going to take the 7,047 and take out the
11 1,473?

12 THE WITNESS (Paterno): Yes. And you
13 get to about 5,500 megawatts, with roundings
14 6,000.

15 MR. PERRONE: Okay. On page 7 of the
16 Fagan report, it notes that this at-risk
17 generation has already indicated their
18 participation in FCA 11 and, thus, assuming they
19 clear, they're not expected to retire before then.
20 Does NTE agree with that?

21 THE WITNESS (Paterno): Yes. All else
22 equal, I would agree with that. I would note that
23 of the 6,000 megawatts of at-risk retirements,
24 1,622 megawatts has indicated the potential to
25 retire at a certain capacity price. And those

1 would be the price sensitive static De-list bids
2 that I mentioned a little bit ago.

3 MR. PERRONE: Okay. So of the 6,000,
4 you have about 1,600 that you expect to retire and
5 another approximately 4,400 that could potentially
6 be on until 2020, 2021?

7 THE WITNESS (Paterno): That's correct,
8 yes. I would note that the capacities above the
9 NICR in FCA 10 was only 1,400 megawatts. So all
10 else equal, using that same capacity in excess of
11 the NICR in FCA 11, and you take out 1,600
12 megawatts, you are now 200 megawatts deficit of
13 the NICR.

14 MR. PERRONE: One of the Fagan
15 exhibits, the analysis group report, it was
16 identified as Exhibit 7. On page 5 of that
17 report, it indicates an EE solution set with new
18 transmission of renewable resources could generate
19 wholesale electric price savings to the extent
20 that imports displace higher priced marginal
21 resources, and such imports would need to be
22 backed by firm capacity commitments, including
23 delivery at the time of winter peak.

24 So the question is, would KEC be more
25 cost effective than imports due to its firm

1 contract for gas at the time of winter peaks?

2 MR. RAY: I just want to make sure that
3 he's got the document you're referring to.

4 MR. PERRONE: Sure.

5 THE WITNESS (Paterno): Sorry, Mr.
6 Perrone. Is there a page number to that?

7 MR. PERRONE: Page 5 on the analysis
8 group report. They started with the Roman
9 numerals so it will be V.

10 MR. RAY: Roman Numeral V or --

11 MR. PERRONE: Yes, Roman Numeral V,
12 yes.

13 THE WITNESS (Paterno): Mr. Ray, do you
14 recall what exhibit that was?

15 MR. RAY: Seven.

16 THE WITNESS (Paterno): Thanks. I only
17 have five through this book.

18 MR. PERRONE: And, I'm sorry, Mr.
19 Perrone. Could you repeat again where you're
20 referencing on that?

21 MR. RAY: Maybe you could let him know
22 what section you're referring to.

23 MR. PERRONE: Absolutely.

24 (Pause.)

25 MR. PERRONE: I'll restate the

1 question. So it indicates an EE solution set with
2 new transmission of renewable resources could
3 generate wholesale electric price savings to the
4 extent that the imports displace higher priced
5 marginal resources and such imports would need to
6 be backed by firm capacity commitments, including
7 delivery at the time of winter peak. Would KEC
8 have the potential to be more cost effective than
9 imports?

10 THE WITNESS (Paterno): Yes,
11 absolutely. Sorry for how long it took to answer.

12 MR. PERRONE: No problem. It was a
13 complicated question. Now, as far as NTE's firm
14 gas contract, is that year-round or seasonal?

15 THE WITNESS (Bradley): It's
16 year-round.

17 MR. PERRONE: As far as the 2015 ISO
18 regional system plan, page 162, it notes that
19 solar PV will eventually have an impact on system
20 operations, such as the need for increased
21 reserve, regulation and ramping. How would KEC
22 factor into that?

23 THE WITNESS (Bradley): KEC factors in,
24 because KEC provides all of those services to ISO
25 New England due to its quick ramp rate, flexible

1 operation, et cetera. It's a very responsive,
2 quick start, quick ramping unit.

3 MR. PERRONE: As far as ISO's solar PV
4 forecast, I understand for solar PV they estimated
5 their capacity factor at about 14 percent. Does
6 that sound about right?

7 THE WITNESS (Paterno): Yes, I believe
8 that's correct.

9 MR. PERRONE: So with that capacity
10 factor, how could the region rely on solar as the
11 dominant resource to provide 50 plus percent of
12 its capacity in 2050?

13 THE WITNESS (Paterno): You would need
14 a tremendous amount of solar, would be sort of the
15 short glib answer, at the end of the day. And
16 just to build that point out, I believe last time
17 we were all here we discussed an exhibit in
18 Mr. Fagan's testimony, but also from a Connecticut
19 DEEP presentation, that talked about the
20 mitigation, the pie charts. And if the Council
21 can recall, there was a very large yellow section
22 in one of those presentations. And long story
23 short, that particular forecast, just taking into
24 account the 14 percent capacity factor,
25 contemplated over 100 square miles of solar PV.

1 So it would involve a tremendous amount
2 of solar PV, at the end of the day, at a 14
3 percent capacity factor, which would be more
4 efficient for facilities like Killingly with their
5 60-plus percent capacity factor for energy, but
6 their nearly 100 percent capacity value for the
7 contribution that the facility contributes towards
8 meeting electricity peak demand.

9 THE WITNESS (Bradley): And to add to
10 Mr. Paterno as well. Looking at the 14 percent
11 capacity factor and 50 percent of the energy, 50
12 percent of the energy does not occur in 14 percent
13 of the hour. So, in addition, there would have to
14 be a tremendous amount of energy storage in place
15 in the market, which today is just not there and
16 not available and not commercially viable in that
17 large quantity. So that's the other piece of that
18 as well.

19 THE WITNESS (Paterno): And just to
20 clarify. It's figure 13 in Mr. Fagan's testimony
21 that I was referring to the large yellow slice.

22 MR. PERRONE: On page 11 of the Fagan
23 report it notes that NTE does not assert that the
24 proposed plant would enable or enhance
25 transmission security. Is that correct? Is KEC

1 not intended to enable or enhance transmission
2 security?

3 THE WITNESS (Bradley): I don't recall
4 anywhere in the application or our testimony that
5 we addressed specifically transmission security,
6 per se, but a facility such as KEC inherently
7 places capacity on the system, which fundamentally
8 strengthens the overall system from a reliability
9 perspective. So from that aspect, I think it
10 would increase the overall reliability of the
11 system, which should inherently have some benefits
12 to the transmission system as well. Does that
13 answer your question?

14 THE WITNESS (Paterno): I actually have
15 something to add to that.

16 MR. PERRONE: So it could potentially
17 have some transmission reliability benefits?

18 THE WITNESS (Paterno): Absolutely. If
19 I could paraphrase Mr. Fagan's testimony on page
20 11, in particular lines 7 through 9ish.

21 "Transmission security means having a system that
22 can withstand contingencies, such as the loss of a
23 transmission line." Virtual underscore there.
24 Killingly, by being built in Connecticut, would
25 add more native generation within the Connecticut

1 supply pool, and therefore decrease its need from
2 imports from adjacent states. And because of
3 that, it would reduce the potential impact of a
4 transmission line going down importing power into
5 the state.

6 THE WITNESS (Bradley): And one thing
7 to add to that as well that's key, but goes back
8 to one of your previous questions regarding the
9 potential retirements of the static De-list units
10 that are for FCA 11. We don't know the exact
11 generators, but we do know the entity that filed
12 for the static De-list, and the vast majority of
13 that 1,600 megawatts is actually located in
14 Connecticut.

15 THE WITNESS (Paterno): And the reason
16 we know that is because the entity that filed
17 those static De-lists is NRG Power Marketing,
18 which, as the Council, I'm aware, is aware, owns
19 quite a bit of generation within Connecticut and,
20 in particular, owns the Montville and Middletown
21 facilities, which are amongst the 6,000 megawatts
22 that's at risk identified by ISO New England.

23 MR. PERRONE: Would NTE need to apply
24 to the ISO New England reliability Committee for a
25 determination of no significant adverse impact to

1 the transmission system?

2 THE WITNESS (Paterno): Yes,
3 absolutely.

4 MR. PERRONE: Is that associated more
5 with the plan itself, or is that more of a
6 switchyard and interconnection issue?

7 THE WITNESS (Paterno): I believe it's
8 both at the end of the day. I think the way that
9 physically manifests itself is you need an
10 executed system impact study. And to the extent
11 ISO New England identifies any issues with the
12 Killingly plant operating, such as transmission
13 security, it would identify those to Killingly,
14 and Killingly would need to remedy those.

15 MR. PERRONE: Also, going back to the
16 Fagan report, page 20, it's another table I'd just
17 like to go through. Does NTE generally agree with
18 the data on this table, on Table 3, or if there's
19 any that you disagree with?

20 THE WITNESS (Paterno): The one thing I
21 -- couple things I would note, but amongst the
22 biggest ones would be the install capacity
23 requirements, or ICR, as of October 2016. So what
24 that reflects is not the ICR that was actually
25 used in that forward capacity auction, but is a

1 reflection of the current load forecast from ISO
2 New England.

3 In addition to that, Mr. Fagan does not
4 identify what new demand or import resources could
5 come into the FCAs. He provides a range in the
6 second to last row on this table.

7 And perhaps, most importantly, Mr.
8 Fagan admits that if this existing -- I'm sorry.
9 He admits that if the 1,622 megawatts of price
10 sensitive De-list bids were, in fact, to retire,
11 that you'd have a surplus in the market of 317 to
12 540 megawatts. I don't necessarily agree with
13 that exact number, but what I did do in my
14 rebuttal testimony is to calculate what the
15 estimated capacity price would be at those values.
16 And perhaps, unsurprisingly, the capacity prices
17 that would result from that little of capacity and
18 greater than the NICR, is well in excess of the
19 capacity price that would result from Killingly
20 being in the market.

21 I believe we forecasted \$6.19 per kW
22 month with Killingly in the market. And if we are
23 going to use Mr. Fagan's analysis, I believe that
24 cost would be somewhere between \$7 to \$9 a kW
25 month, which is thereby increasing wholesale

1 capacity costs, and therefore retail electricity
2 rates for Connecticut ratepayers, while
3 simultaneously resulting in a less reliable
4 electricity system, because it would have less
5 capacity on the system.

6 MR. PERRONE: Mr. Bradley, on page 3 of
7 your rebuttal testimony it's noted that increased
8 demand for natural gas can reduce or perhaps
9 eliminate, at times, natural gas supplies to
10 plants with interruptible contracts. Are most
11 natural gas fired plants in New England using
12 interruptible service?

13 THE WITNESS (Bradley): Many of them
14 are. We don't know exactly which facilities are,
15 but we do know that many of them do use
16 interruptible service.

17 MR. PERRONE: Has firm gas been
18 traditionally uncommon?

19 THE WITNESS (Bradley): Firm gas has
20 been traditionally uncommon with electric
21 generators.

22 MR. PERRONE: Was that because of a
23 cost issue?

24 THE WITNESS (Bradley): I think it was
25 a combination of both a cost and an availability

1 issue.

2 MR. PERRONE: On page 8 of
3 Mr. Bradley's rebuttal testimony it notes that
4 KEC's operations and thus its capacity factor
5 would decrease over time as new, more efficient
6 forms of generation enter the market in the 2020
7 to 2050 time period.

8 What types of generation does NTE
9 foresee in that time period that could potentially
10 be more efficient than a combined cycle plant?

11 THE WITNESS (Paterno): It's really a
12 mix of things at the end of the day. It could be
13 the utility scale solar, as well as wind, as well
14 as behind the meter PV, all of which are reflected
15 in PA's analysis. Those obviously being zero
16 dispatched cost resources, which as more of those
17 are added to the market, would decrease operations
18 from Killingly, therefore decrease CO2 emissions
19 and the like, and it could also be new, more
20 efficient combined cycles as well. As you add
21 more combined cycles out in time, I don't think
22 Mr. Bradley, nor anybody from NTE, would disagree
23 that turbine efficiency is likely to improve,
24 perhaps not to the improvements we've seen over
25 the past ten years, but certainly probably better

1 than what we see today, not dissimilar to mileage
2 on cars. So it's a combination of both, more
3 efficient, better technology thermal resources
4 that aren't going to get added tomorrow, but,
5 again, we're talking 2020 to 2050, over a long
6 time horizon, as well as more renewable resources
7 coming in as well.

8 THE WITNESS (Bradley): It goes back to
9 the same discussion that we had in one of the
10 earlier hearings regarding as newer, more
11 efficient facilities come online, that older,
12 existing facilities step up. Thirty years down
13 the road Killingly will be higher in the dispatch
14 stack, certainly, than it is today.

15 MR. PERRONE: Pages 59 and 60 of the
16 Fagan report indicates concerns about greenhouse
17 gas reductions associated with KEC beyond the
18 2020, 2024 time period. Would KEC still provide
19 net CO2 reductions after 2024?

20 THE WITNESS (Paterno): Yes,
21 absolutely. And it would come from displacing
22 more inefficient forms of power generation in the
23 market, which could be older, combined cycles, as
24 well as older coal, older steam gas, older oil,
25 and the like. When KEC enters the market, I

1 believe it will be one, or two, or three combined
2 cycles using the latest and greatest Siemens
3 H-class turbine technology, and it will continue
4 to enjoy CO2 savings because of that.

5 THE CHAIRMAN: After 2024 will there
6 even be any coal or oil plants in New England?

7 THE WITNESS (Paterno): So there's
8 really three coal plants right now that operate.
9 You have, obviously, Bridgeport Harbor Unit 3 here
10 in Connecticut, but you also have Schiller and
11 Merrimack, which are up in my home state of New
12 Hampshire. ISO certainly thinks that they'll be
13 retiring between now and 2020, 2021, and the like.
14 Those facilities have not currently announced
15 whether they're going to retire or not, but that
16 could be perhaps posturing, because Eversource is
17 currently in the sale process to divest those
18 assets.

19 But even if those come out of the
20 market, those facilities don't operate a lot
21 today, and Killingly still realizes CO2 savings to
22 the region even by displacing other combined
23 cycles, and combined cycles make up about 8,000
24 megawatts of the 35,000 megawatt systems within
25 New England so --

1 THE CHAIRMAN: But your initial answer
2 mentioned all three. You're really talking after
3 2024 about the older combined cycles, you're
4 talking about coal and oil.

5 THE WITNESS (Paterno): I think the
6 older combined cycles, as well as the older steam
7 gas, would contribute to that. Mr. Chairman, you
8 are right, probably by, if not 2024, 2030, most of
9 the coal will be gone. I'm sorry. By "most," it
10 will be gone at the end of the day.

11 MR. PERRONE: On page 69 of the Fagan
12 report there's some questions regarding the heat
13 rate of the plant, because there's a range where
14 they're using duct burners, or were not using duct
15 burners. Could you explain why NTE uses the
16 approximately 6,500 as more of a typical value?

17 THE WITNESS (Paterno): Because that's
18 going to be the primary operating state for the
19 facility is that 6,500 heat rate. Duct burner,
20 Mr. Bradley, please feel free to weigh in, is
21 really during peak system conditions, I would say,
22 for the most part, which should be either peak
23 summer electricity conditions, or peak winter
24 electricity conditions, like very cold
25 temperatures we're about to experience here in the

1 next hour or two. But yes, so the majority of the
2 operating state is going to be at that 6,500 heat
3 rate, which is why we show Killingly's heat rate
4 at that 6,500.

5 THE WITNESS (Bradley): And from a
6 simplistic point, you can really look at it as
7 almost two power plants in one, a baseload
8 combined cycle, and a peaking facility, thus, the
9 reason for the lower heat rate over the vast
10 majority of the time.

11 MR. PERRONE: The Fagan report also
12 mentions possible effects due to startup and
13 shutdown. Is it fair to say that while your heat
14 rate may vary slightly during startup and
15 shutdown, you're taking more of a long-term
16 average with that number of 6,500?

17 THE WITNESS (Bradley): Yes, that's
18 correct.

19 MR. PERRONE: Page 58 of the Fagan
20 report states that the PA modeling methodology is
21 flawed because it only considers the change of one
22 variable, that is, with KEC and without KEC, and
23 there's the potential that without KEC another
24 resource could take its place in the capacity
25 market. Could you respond to that?

1 THE WITNESS (Paterno): Yeah,
2 absolutely. So I would not say that that is a
3 flawed analysis to only change a single variable.
4 My Econ 101 classes back when I was an undergrad,
5 that's exactly what you do is you change one
6 variable at a time to assess the impact of that
7 one variable.

8 So in the particular case of KEC, we
9 removed KEC from the market to figure out what was
10 the impact from KEC. And I would say to the point
11 of whether there could be somebody else in the
12 market that could take KEC's place, if it was
13 absent, well, those benefits would accrue, the
14 benefits to the system, I'm sorry, the lower
15 wholesale electricity costs and CO2 savings would
16 accrue to that particular facility. But at the
17 end of the day, they need to accrue to somebody,
18 and KEC is here making the commitment to enter the
19 market, and therefore our model reflects the
20 benefits that derive from that.

21 MR. PERRONE: One conceptual load
22 forecasting question. I understand also in the
23 report there was some comparison to peak load data
24 in ISO forecasts. In general, when you compare
25 historical peaks to a 50/50 forecast, do you need

1 to weather normalize the historical peaks?

2 THE WITNESS (Paterno): Yes,
3 absolutely. It is crucial when evaluating
4 historical peak demand that it be weather
5 normalized.

6 MR. PERRONE: And my final question for
7 NTE. Regarding the Massachusetts Energy Storage
8 Initiative, it mentions an energy storage
9 initiative RFP. Are you aware of that RFP, or do
10 you know the status?

11 THE WITNESS (Paterno): I am aware of
12 it. I do not know the status of it.

13 MR. PERRONE: Is it NTE's position that
14 the 600 megawatts of proposed energy storage would
15 require such an RFP to go forward?

16 THE WITNESS (Paterno): Yes,
17 absolutely. And I would also note that of the 600
18 megawatts -- and this is actually kind of
19 interesting -- of the 600 megawatts, that is not a
20 capacity value rating. So that isn't 600
21 megawatts of battery storage that can contribute
22 to peak electricity demand, at least the way the
23 current forward capacity auction works. And the
24 reason is this. Within the forward capacity
25 auction, you need approximately a two-hour

1 operating duration to have a claimed capability
2 report, which is the ISO checking up on you and
3 saying can you provide the megawatts that you've
4 sold into the forward capacity auction.

5 Approximately 72 percent of the battery
6 or energy storage contemplated in that report on
7 Figure 4.4 is short duration, which is
8 approximately zero to one hour of discharge, and
9 therefore would be precluded from the forward
10 capacity auction, as the way it currently
11 operates. Therefore, the capacity value, 600
12 megawatts -- I'm sorry. Therefore, of the 600
13 megawatts, the capacity value will be
14 significantly less.

15 MR. PERRONE: Thank you. That's all I
16 have for NTE.

17 THE CHAIRMAN: Okay. We're now going
18 to go through questions from the Council members,
19 again, related to the redacted portions.

20 Senator Murphy.

21 SENATOR MURPHY: I have no questions,
22 Mr. Chairman.

23 THE CHAIRMAN: Mr. Ashton?

24 MR. ASHTON: No.

25 THE CHAIRMAN: Mr. Hannon?

1 MR. HANNON: One. This is a question,
2 I'm not even sure you can answer it.

3 THE WITNESS (Paterno): I'll try.

4 MR. HANNON: There's been a lot of
5 discussion about solar and where that may be going
6 into the future. And looking at a recent article
7 yesterday, maybe, where there's talk about the
8 General Assembly in Connecticut looking at taking
9 some of the money from the Green Bank, which is
10 used to try and promote solar. The Chairman
11 raised this issue earlier, so I can't be blamed
12 for it. Based on the current scenario that is
13 going on in D.C. where it seems to be more of a
14 promotion of oil, gas, and coal, and not so much
15 solar, and given the fact that there are tax
16 incentives, things of that nature, for solar, what
17 do you see happening with the solar market in
18 general?

19 THE WITNESS (Paterno): So speculating
20 here, obviously, but it is an excellent question.
21 And probably you're the tenth person I've had ask
22 that since President Elect Trump was elected last
23 month. The arrow is certainly not pointing up on
24 solar from a growth standpoint. That is not to
25 say that you won't see more solar enter the

1 market, absolutely, but I think you can say under
2 a President Trump administration, a Mr. Rick Perry
3 EPA administration, that renewable forms of
4 generation are probably not going to get the same
5 promotion that coal, oil, natural gas, and sort of
6 your hard natural resources will be, which will
7 likely retard both solar and wind growth to a
8 certain extent over time. But you will still see
9 more come into the market, but probably not at the
10 same rapid rate that you would have otherwise
11 seen.

12 MR. HANNON: Because I'm looking at it
13 from the perspective of having solar panels on my
14 house. And two of the reasons why we went that
15 way was, one, because of the grant that was
16 provided by the state; and second, was the tax
17 incentive.

18 THE WITNESS (Paterno): Yes.

19 MR. HANNON: Otherwise, I probably
20 still would have been saying, you know, it would
21 be nice to some day do that. But it's because of
22 some of the incentives. So I'm just curious if
23 the incentives dry up.

24 THE WITNESS (Paterno): Absolutely.
25 And you can actually see that in my home state of

1 Colorado -- well, my new home state. I'm
2 originally from New Hampshire -- adopted state.
3 Colorado has seen a tremendous amount of
4 proliferation of rooftop solar, not unlike what
5 you're contemplating, Mr. Hannon, probably in the
6 2010, '11, '12 time frame. And that was primarily
7 driven by Xcel Energy rebates, which is the local
8 electric utility up there. Once those rebates
9 were cut, guess what happened to solar rooftop
10 installation? They severely decreased.

11 And it was interesting in that once
12 those rebates were originally proposed to be cut
13 by Xcel Energy, all of the solar installers got up
14 in arms and said you're going to destroy my
15 business, because I'm not going to be able to
16 install these facilities anymore because nobody is
17 going to want them because there's no rebates. So
18 Xcel actually came back under pressure from the
19 PUC and increased the rebates. So less of a cut,
20 and sort of grandfathered that in over time. But
21 the proliferation of rooftop solar in Colorado
22 really peaked three or four years ago because
23 those rebates, as you know, aren't there with the
24 same proclivity that you had before. And rooftop
25 solar in and of itself, without any rebates,

1 doesn't make economic sense, in my opinion, which
2 is why I don't have those on my house today, much
3 to my wife's protesting.

4 MR. HANNON: The only reason I'm asking
5 is because there's some pretty interesting numbers
6 in terms of where solar is being projected to be
7 several years out. So that's why I'm asking the
8 question.

9 THE WITNESS (Paterno): Absolutely.
10 And I would wage you that the majority of
11 forecasters are probably going to be lowering what
12 they view as long-term solar penetration. We
13 probably haven't seen that yet, because people are
14 still figuring out what the Trump presidency and
15 the Perry EPA means at the end of the day --
16 department of energy. I'm sorry -- at the end of
17 the day, but it is going to come down.

18 MR. HANNON: It's not much better at
19 EPA.

20 (Laughter.)

21 MR. HANNON: I'm only saying that
22 because my former boss is still the administrator
23 down there.

24 THE CHAIRMAN: You referenced the poor
25 chairman at the beginning of your statement. For

1 some of us four years may seem like a long time,
2 but for the life of the planet a lot of things
3 could change after four years, hopefully.

4 Mr. Silvestri.

5 MR. SILVESTRI: Yes. Thank you,
6 Mr. Chairman. I have one topic.

7 Mr. Bradley, I want to go back to your
8 rebuttal testimony, if I can, specifically on page
9 6 where you have a chart there, or a table, about
10 the winter capacity for ISO. I've been looking at
11 this, and a recent press release that ISO came out
12 with, regarding the winter 2016/2017 reliability
13 forecast. At that point with the release, they
14 came out and forecasted about 21,340 megawatts at
15 what they call normal temps of 7 degrees
16 fahrenheit, or roughly 22,028 megawatts at what
17 they call an extreme temperature of 2 degrees
18 fahrenheit. That's their forecast for the winter.

19 Now, when they compared that to the
20 2015/2016 winter peak, that demand was 19,000
21 change. So you look at that and say it's higher,
22 but it's also below the old time peak of about
23 22,800 megawatts that happened back in 2004.

24 So I'm looking at numbers where you
25 have on your table 33,015 megawatts winter

1 capacity. I'm looking at ISO's forecast, which is
2 coming up before you round it off at about 22,000
3 megawatts. So I'm looking at that, and I'm saying
4 we've got an 11,000 megawatt excess for the
5 wintertime, at least going forward to 2016/2017.
6 First of all, would you agree with that?

7 THE WITNESS (Bradley): I think the
8 question -- and I'm going to refer this question
9 to Mr. Paterno, actually -- is the basis for the
10 ISO's 22,000 number. That's the piece that I'm
11 not familiar with.

12 THE WITNESS (Paterno): The 22,000 was
13 their purported winter electricity peak demand?

14 MR. SILVESTRI: The 22,000 megawatts
15 that were in their press release, if you will, was
16 a forecast for this winter at extreme temperatures
17 of 2 degrees fahrenheit. Their all-time peak was
18 22,818 that they experienced on January '15 to
19 2004.

20 So, again, I'm looking at what we have
21 right now for winter capacity. I'm looking at we
22 had for either projected peak, or an all-time
23 peak, I'm saying we have about 11,000 megawatts
24 excess, unless I'm reading something incorrectly.

25 THE WITNESS (Paterno): So one point of

1 that would be, there's a reserve market at the end
2 of the day. So the 22,000 is the electricity
3 demand, but there's approximately that 15 to 17
4 percent cushion that the ISO would want to operate
5 under, given the plant availability and the like.
6 Obviously, that doesn't bridge the 11,000 megawatt
7 gap that we're talking about, but it chews away at
8 it, if you understand what I'm saying.

9 And then from there, what we also see
10 is there's some more retirements coming out of the
11 market as well. So we currently see here in 2016
12 is Brayton Point, which is about 1,500 megawatts,
13 is still in the market. Pilgrim, which is about
14 700 megawatts, is still in the market. Noting
15 that neither of those two fuels burn gas.
16 Obviously, Pilgrim, in particular, and then
17 Brayton Point, is primarily coal. So that chews
18 up your margin, as well, at the end of the day.

19 And then -- this is obviously the
20 million-dollar question -- when you think about
21 system operating conditions at 2 degrees
22 fahrenheit and the like, and the electricity peak
23 demand, but also the potential unavailability of
24 interruptible gas supplies, is really where
25 Killingly, and dual fuel units like Killingly,

1 benefit the system in that they are able to pivot
2 away from their natural gas supply and burn FO2 or
3 ultra low sulfur diesel, thereby freeing up those
4 gas supplies to go to otherwise interruptible gas
5 units that could then operate. Obviously, there
6 needs to be ISO system conditions for that to
7 happen, as Mr. Sellers pointed out in the last
8 hearing, due to Killingly's air permit, but that
9 is the primary benefit at the end of the day.

10 MR. SILVESTRI: Again, I'm looking at
11 the raw numbers, and to me I see 11,000. I hear
12 what you're saying about contingencies, if I could
13 use that expression, but to me that's a big
14 number.

15 The other thing I'm looking at, though,
16 there's a slight difference in what we have for
17 winter capacity in that table and what ISO kind of
18 calls generating capacity. They're talking 31,000
19 megawatts, as opposed to 33 that we have in the
20 table, whatever number you want to use. But
21 they're also mentioning that they have 11,500
22 megawatts of proposed generating capacity. So now
23 I'm starting to look at, if you take the 31,000
24 megawatt number, take this 11,500 number that they
25 have, and then put in all the 4,200 non-gas units

1 that are expected to retire, and anything else
2 that might be going out, plus, roughly 1,200
3 megawatts, that I know of, coming into Connecticut
4 with Bridgeport 5 and Towantic, and I'm having a
5 hard time balancing that there's a need.

6 THE WITNESS (Paterno): So part of the
7 11,000 megawatts is obviously the Killingly
8 facility. And what they're looking at, I would
9 imagine, ISO New England, is just the
10 interconnection queue, and not necessarily
11 facilities that have an executed system impact
12 study, but just those facilities that have paid
13 whatever the charge is to get into the
14 intersection queue, which I don't think is a
15 tremendous amount of money.

16 So the proposed facilities is an
17 interesting one, because you can chart this
18 through the history of ISO New England. Very
19 little of the actual proposed list will ultimately
20 get built. It's indicative of interest in the
21 market, to a certain degree, but not necessarily
22 indicative of how many facilities will physically
23 put iron in the ground at the end of the day.

24 And I realize, all else equal, you're
25 talking about big numbers, 10,000 megawatt deltas

1 and the like. I guess I would -- and this builds
2 off of what Mr. Bradley and I talked about at the
3 last hearing, there's comments being made by the
4 ISO that there is a winter reliability need, and I
5 don't think you see that need for 2016, as you
6 correctly point out, but I think once you see
7 Pilgrim retire, Brayton Point retire, you will
8 start to see that need.

9 And Mr. vanWelie I believe, president
10 and CEO of ISO New England, has reiterated that
11 need most recently in his November 17th
12 presentation, as well as various presentations he
13 made in October and September. So that's a part
14 of the need that we are seeing, at the end of the
15 day, is you have the president of ISO New England
16 saying that things are going to get difficult.
17 And I believe he used the word "precarious" winter
18 reliability after 2019.

19 MR. SILVESTRI: I know also there's
20 been ISO's move for strengthening the winter
21 reliability with assuring that, say, dual fuel
22 units that have oil have sufficient oil on site to
23 carry them through that part of it. But, like I
24 said, I am wrestling with these numbers, because I
25 see a surplus.

1 THE WITNESS (Bradley): Right. And I
2 think if you just look at the pure math, you do
3 see a surplus. But when you look at the
4 operations side of the math, for example, units
5 that are included in that total that doesn't have
6 firm natural gas supply, they have interruptible
7 gas but don't have dual fuel, so those units are
8 listed but may not be available.

9 You've got coal units, which although
10 they're going to be retiring, could have issues
11 with frozen coal piles. So those may not be
12 available. So in the wintertime, there are a lot
13 more contingencies for resources that may not be
14 operational at 2 degrees, or zero degrees, that
15 would be very reliable during, say, the time of
16 the summer peak. So that's what causes in the
17 wintertime, especially somewhere like New England,
18 that you need a much larger buffer of capacity to
19 ensure system reliability.

20 And then also in the very large number
21 of planned, as Mr. Paterno said, those are just
22 units that are in some point in the
23 interconnection process that may drop out. For
24 example, that 11,000 megawatt number, the Panda
25 unit that was recently canceled may very well be

1 included in that 11,000 megawatt number. So I
2 think anything that's planned through the
3 interconnection queue is included in that 11,000
4 megawatt number.

5 MR. SILVESTRI: Thank you. That's all
6 I have, Mr. Chairman.

7 THE CHAIRMAN: Mr. Lynch?

8 MR. LYNCH: No questions.

9 THE CHAIRMAN: We'll continue with
10 cross-examination of the applicant by the grouped
11 parties.

12 MR. BALDWIN: Mr. Chairman, while they
13 come up, could we take a two-minute bathroom
14 break?

15 THE CHAIRMAN: I was going to hold off
16 till 3:30, but I was going to make it at least
17 five. But I guess now we'll take a five-minute
18 break.

19 MR. BERMAN: Mr. Chairman, I was
20 actually going to say, since Mr. Fagan came down,
21 I'm not sure how late you're planning on going.
22 If it makes sense to the Commission, perhaps it
23 would make sense to do cross-examination of
24 Mr. Fagan while he's here. I worry that if we do
25 additional cross-examination of the applicant's

1 witnesses now, it may push him into January and
2 he'll have to come back.

3 THE CHAIRMAN: Well, that was one of my
4 questions to you --

5 MR. RAY: He's going to have to come
6 back anyway.

7 THE CHAIRMAN: -- if you wanted to have
8 an opportunity to cross-examine your witness. And
9 you're saying that he will not be coming back?

10 MR. RAY: We expect to only
11 cross-examine Mr. Fagan on the confidential
12 portions of his testimony.

13 MR. BERMAN: We understood this session
14 to be --

15 THE CHAIRMAN: I don't have hours of
16 cross-examination, but I do have questions, and
17 maybe other members of the panel do too.

18 MR. BERMAN: So I think I wasn't part
19 of these conversations. It sounds like there was
20 a misunderstanding. Our understanding was that
21 Mr. Fagan is here to be cross-examined on his
22 testimony, not on specific portions of his
23 testimony today. And we thought that having this
24 in the context of the confidential session made
25 sense because his testimony incorporates a number

1 of references to confidential material that was
2 provided to him.

3 THE CHAIRMAN: The memo apparently that
4 was sent out said it would be on the closed
5 portions of his testimony today and not the
6 full --

7 MR. BERMAN: Okay. That's fine. I
8 still think, just to ensure that he is able to get
9 out of here, I'm going to get through, at least,
10 the confidential portion. I don't know, it's up
11 to you guys how you want to do this. I'm happy to
12 do my cross now. Again, I defer to you guys.

13 THE CHAIRMAN: Let's take a five-minute
14 break and try to figure this out.

15 (Whereupon, a recess was taken from
16 3:22 p.m. until 3:29 p.m.)

17 THE CHAIRMAN: Just, again, to try to
18 make it clear. We really want to see if we can
19 finish the closed portion of the hearing today, so
20 then when we go back, the public gets a chance.
21 Plus, we've got that out of the way. That's why
22 we're trying to do it this way. So we, also,
23 therefore, want to keep the subject matter to the
24 redacted portions.

25 MR. BERMAN: Understood. Thank you.

1 Josh Berman on behalf of the Sierra
2 Club. Good afternoon, again.

3 So picking up on a comment that was
4 just made, Mr. Paterno, you mentioned that in
5 response to a question from Council staff that you
6 changed your assumption regarding the retirement
7 date for Bridgeport Harbor Station Unit 3. Is
8 that correct?

9 THE WITNESS (Paterno): That is
10 correct. And to be clear, we have not rerun the
11 analysis of Killingly. But if I was to, that
12 would be one important assumption that would
13 change.

14 MR. BERMAN: I understood. That's what
15 I wanted to confirm. So you have not conducted
16 updating modeling reflecting that changed
17 assumption?

18 THE WITNESS (Paterno): No, I have not.

19 MR. BERMAN: Just another point of
20 confirmation. In response to the interrogatories
21 from NAPP, which requested information for a
22 number of parameters for all years model, you
23 provided modeling results through 2024. Did your
24 modeling end at 2024?

25 THE WITNESS (Paterno): Yes.

1 MR. BERMAN: If you could turn to
2 attachment 1 of the confidential discovery
3 response to NAPP interrogatories?

4 THE WITNESS (Paterno): Yes.

5 MR. BERMAN: Great. And there's three
6 tables. The third one is net imports, demand side
7 resources, and generic renewable summary.
8 Correct?

9 THE WITNESS (Paterno): That's correct.

10 MR. BERMAN: In this third table you
11 identified incremental summer capacity additions
12 by year for imports, demand side resources and
13 generic renewables. Correct?

14 THE WITNESS (Paterno): That's correct.

15 MR. BERMAN: And what was the basis for
16 your assumptions regarding the incremental
17 renewable additions between 2020 and 2024?

18 THE WITNESS (Paterno): Sure. That was
19 our view of renewable additions coming into the
20 market to meet various state-level renewable
21 portfolio standards within ISO New England.

22 MR. BERMAN: So with these additions,
23 are all of these state renewable portfolio
24 standards in New England fully subscribed through
25 2024?

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10 MR. BERMAN: Okay. Can you turn to
11 your response to NAPP interrogatory number 3?

12 THE WITNESS (Paterno): Yes, sir.

13 MR. BERMAN: And that interrogatory
14 requested the source and date of the load forecast
15 used in the Aurora Modeling, and you stated that
16 the load forecast used in the Aurora Model was
17 based on the 2016 ISO New England CELT Report. Is
18 that correct?

19 THE WITNESS (Paterno): That is
20 correct.

21 MR. BERMAN: And did it update in any
22 ways the January version of the 2016 CELT? There
23 may be no update to that. I just want to confirm.
24 It is using a January 2016 version of the ISO New
25 England CELT. Is that correct?

1 THE WITNESS (Paterno): Yes, it's using
2 -- the basis of our load forecast is the latest
3 and greatest view of ISO New England's load from
4 ISO New England.

5 [REDACTED]

6 [REDACTED]

7 [REDACTED]

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9 [REDACTED]

10 [REDACTED]

11 [REDACTED]

12 [REDACTED]

13 [REDACTED]

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25 MR. BERMAN: Can you turn to attachment

1 3 of your confidential responses to NAPP's
2 interrogatories?

3 THE WITNESS (Paterno): Yes.

4 MR. BERMAN: Thank you. Can you tell
5 me what the third column in this table represents?

6 THE WITNESS (Paterno): Sure. It
7 represents the capacity value contribution, or the
8 capacity contributing to electricity peak demand
9 from passive demand response across ISO New
10 England, passive demand response in the technical
11 nomenclature for energy efficiency within the
12 forward capacity market.

13 MR. BERMAN: And I don't know if you
14 have in front of you Table 1.1 from the 2016 CELT,
15 but, if not, I have a copy.

16 THE WITNESS (Paterno): I do not.
17 Would you mind providing it?

18 MR. BERMAN: This one is not
19 highlighted.

20 THE WITNESS (Paterno): I like the
21 highlight.

22 MR. BERMAN: Sorry.

23 MR. RAY: This was included in Mr.
24 Fagan's report.

25 MR. BERMAN: That's also an

1 administrative noticed item. He did include, I
2 believe, some version of it.

3 You have Table 1.1 from the 2016 ISO
4 New England CELT in front of you. Correct?

5 THE WITNESS (Paterno): I do.

6 MR. BERMAN: And if you look at line
7 1.2.1, it says "Passive DR (PDR) used in system
8 planning." Is that correct?

9 THE WITNESS (Paterno): Yes, that's
10 correct.

11 MR. BERMAN: And is that analogous --
12 those values analogous to the values that are in
13 attachment 3, third column -- I mean, do they
14 represent the same thing? Whether or not the
15 numbers are the same is a separate issue. But do
16 they represent the same thing in your modeling?

17 THE WITNESS (Paterno): Yes, they do.

18 [REDACTED]

19 [REDACTED]

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15 [REDACTED]

16 MR. BERMAN: Thanks. Did PA Consulting
17 conduct any sensitivities to its modeling?

18 THE WITNESS (Paterno): No, we did not.

19 MR. BERMAN: So your modeling relied on
20 a single set of assumptions about resource
21 additions. Correct?

22 THE WITNESS (Paterno): That is
23 correct.

24 MR. BERMAN: And also about
25 retirements. Correct?

1 THE WITNESS (Paterno): That is
2 correct.

3 MR. BERMAN: And also about fuel
4 prices. Correct?

5 THE WITNESS (Paterno): That is
6 correct.

7 MR. BERMAN: And about load. Correct?

8 THE WITNESS (Paterno): That is
9 correct.

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[REDACTED]

MR. BERMAN: Okay. In your rebuttal testimony I believe you reference the Massachusetts act to promote energy diversity. Is that correct?

THE WITNESS (Paterno): That is correct.

[REDACTED]

[REDACTED]

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1 [REDACTED]

2 [REDACTED]

3 MR. BERMAN: In turning back to
4 attachment 1 again for a moment, attachment 1 to
5 NAPP's interrogatories, looking now at the second
6 table, retirement summary. Tell me when you're
7 there. I think this was covered, to some extent,
8 by the questions you were asked by CSC staff, but
9 I just want to confirm. Are the retirements that
10 are identified in this table an output of the
11 model, or are they a preselected input?

12 [REDACTED]

13 [REDACTED]

14 [REDACTED]

15 [REDACTED]

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[Redacted text block containing approximately 24 lines of obscured content]

MR. BERMAN: Thanks. That's all I

1 wanted to ask for now.

2 THE CHAIRMAN: Does Connecticut Fund
3 for the Environment have any additional
4 cross-examination?

5 MR. LOONEY: Our cross-examination is
6 scheduled for the 10th of January, so I'll defer
7 to that date.

8 THE CHAIRMAN: Do you have any
9 questions on the confidential information?

10 MR. LOONEY: No, sir.

11 THE CHAIRMAN: Okay. Now we can start
12 the cross-examination of --

13 MR. RAY: Mr. Chairman, may I interrupt
14 for one moment? May we ask just two brief
15 redirect questions on the confidential to the
16 panel?

17 THE CHAIRMAN: Okay.

18 REDIRECT EXAMINATION

19 MR. RAY: Thank you.

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MR. RAY: Thank you, Mr. Chairman.

24

THE CHAIRMAN: Thank you.

25

I believe, Mr. Fagan. Attorney Berman.

1 (Witnesses excused.)

2 THE CHAIRMAN: We have to start by
3 swearing in your witness.

4 R O B E R T M. F A G A N,

5 called as a witness, being first duly sworn
6 by Ms. Bachman, was examined and testified on
7 his oath as follows:

8 DIRECT EXAMINATION

9 MR. BERMAN: Mr. Fagan, do you have in
10 front of you a copy of the direct testimony of
11 Robert Fagan, Synapse Energy Economics, which was
12 filed in this proceeding on November 15, 2016,
13 together with 18 accompanied exhibits?

14 THE WITNESS (Fagan): Yes, I do, the
15 confidential version. I don't have all of the
16 exhibits in front of me, but I have the testimony.

17 MR. BERMAN: And did you prepare,
18 assist in, or supervise in the preparation of this
19 direct testimony?

20 THE WITNESS (Fagan): Yes.

21 MR. BERMAN: And do you have any
22 corrections, modifications, or revisions to offer
23 to your direct testimony at this time?

24 THE WITNESS (Fagan): Yes.

25 MR. BERMAN: Please go ahead.

1 THE WITNESS (Fagan): I have three
2 minor typos, and then one single sentence
3 correction. The minor typos: On page 15, at line
4 8, add the phrase "three-year forward" in front of
5 "FCM."

6 The second typo is on page 23, at line
7 8. At the very end of the line, add the word, in
8 quotation marks, "normal."

9 The third typo on page 27, line 2,
10 where it currently says, "offshore wind," add the
11 word "onshore and" prior to the word "offshore."

12 And lastly, at page 58, lines 6 and 7,

13 [REDACTED]
14 [REDACTED]
15 [REDACTED]
16 [REDACTED]
17 [REDACTED]
18 [REDACTED]
19 [REDACTED]
20 [REDACTED]
21 [REDACTED]
22 [REDACTED]
23 [REDACTED]
24 [REDACTED]

25 corrections, is the information contained in your

1 direct testimony true and accurate to the best of
2 your knowledge?

3 THE WITNESS (Fagan): Yes.

4 MR. BERMAN: And are you able to speak
5 to the content of the exhibits that were attached
6 to your direct testimony?

7 THE WITNESS (Fagan): Yes.

8 MR. BERMAN: At this time I offer Mr.
9 Fagan's direct testimony and accompanying exhibits
10 for admission.

11 THE CHAIRMAN: Is there any objection
12 from any of the parties or intervenors?

13 (No response.)

14 THE CHAIRMAN: Hearing and seeing none,
15 this exhibit is admitted.

16 (NAPP and Sierra Club Exhibit III-B-9:
17 Received in evidence - described in index.)

18 MR. BERMAN: Thank you.

19 Mr. Fagan, have you had the opportunity
20 to review the rebuttal testimony of Mr. Paterno
21 and Mr. Bradley?

22 THE WITNESS (Fagan): Yes, I have.

23 MR. RAY: Mr. Chairman, isn't it time
24 for cross-examination?

25 MR. BERMAN: We would respectfully

1 request we believe it would be expeditious and
2 efficient for the Council if Mr. Fagan had the
3 opportunity to give a concise response to the
4 rebuttal testimony that was filed.

5 MR. RAY: We object, Mr. Chairman.

6 THE CHAIRMAN: We have to do the
7 cross-examination. So hopefully through the
8 cross-examination he will be able to provide the
9 material you want, but that's just the way we do
10 it. We'll start with the cross-examination by
11 staff.

12 CROSS-EXAMINATION

13 MR. PERRONE: Thank you, Mr. Chairman.

14 THE CHAIRMAN: You can still provide it
15 in writing, or redirect.

16 MR. BERMAN: Thank you.

17 MR. PERRONE: Mr. Fagan, on page 9 of
18 the report, the report notes, "KEC is a relatively
19 ineffective resource for greenhouse gas emissions
20 mitigation."

21 Are you saying that broadly across the
22 whole projected life of the plant, or just the
23 first five years, or later?

24 THE WITNESS (Fagan): Across the whole
25 life of the plant, certainly. This specifically

1 refers to table 9 of my testimony.

2 MR. PERRONE: As far as import of
3 Canadian Hydro, for example, if Northern Pass or
4 the Clean Energy Link project is completed and put
5 into service, would that affect the formula for
6 NICR, would it affect the tie benefits, or would
7 NICR stay the same, and those could potentially be
8 capacity resources?

9 THE WITNESS (Fagan): That would depend
10 on how they account for that, but it's easy to
11 notionally think of it as not affecting NICR, as
12 just being a source of additional supply that can
13 meet NICR.

14 MR. PERRONE: Next, I'd like to talk
15 about reserve requirements. On page 5 of your
16 report you note a reserve margin of 15 percent.
17 Would that 15 percent remain fixed for, say, the
18 next ten years, or would that be expected to
19 increase?

20 THE WITNESS (Fagan): That would be
21 expected to change slightly, depending upon
22 different parameters, mostly around forced outage
23 rates, for example, but generally that number is
24 in the right ballpark. It's not going to change
25 significantly.

1 MR. PERRONE: And I had asked NTE about
2 this. Regarding 600 megawatts of battery storage
3 to be installed in Massachusetts, there's mention
4 of an energy storage initiative RFP. Would you
5 know the status of that RFP?

6 THE WITNESS (Fagan): I think the RFP
7 is scheduled to be released next year. That's my
8 understanding.

9 MR. PERRONE: Is it your position that
10 the 600 megawatts would depend on the results of
11 that RFP?

12 THE WITNESS (Fagan): Most likely for
13 next year, to the extent that there's going to be
14 more storage resources in New England, that will
15 probably come about as a result of an RFP. At
16 this point in time, although, and currently the
17 capacity market construct is undergoing evolution
18 at FERC, as it always has been, and likely always
19 will, and FERC has just begun a process of
20 revising the rules to make it easier or more fair
21 for energy storage resources to participate in all
22 of the New England wholesale markets. So at some
23 point in time, and it's hard to say exactly when,
24 the presence of that notice of proposed rule
25 making will lead to changes in the ISO New England

1 wholesale markets.

2 Now, at the same time, commercially
3 energy storage resources are undergoing
4 transformation where their costs are getting
5 lower, so they may be able to participate in ISO
6 New England's capacity market even before the next
7 evolution of the capacity market occurs that might
8 give them fairer treatment.

9 MR. PERRONE: And just jumping back to
10 the reserve margin again, the 15 percent, roughly
11 how is that determined? Does it depend heavily on
12 the largest generating unit in New England?

13 THE WITNESS (Fagan): Reserve margins
14 are based on -- there's two major things that go
15 into reserve margins, uncertainty around the load
16 forecast, and uncertainty around the availability
17 of resources, or forced outage rates. So to the
18 extent that forced outage rates sort of in
19 aggregate for the fleet change, the reserve market
20 can change. And to the extent that load forecast
21 uncertainty changes, those things can change.
22 That's the reserve margin for planning purposes
23 for NICR for how much capacity do we need.

24 That's sort of different from operating
25 reserves, which is sort of the day-to-day what do

1 I need to have available if we lose a generating
2 unit. So 15 percent of the peak load in New
3 England is significantly greater than the
4 day-to-day operating reserve that they need to
5 hold in case you lose a unit, like last year when
6 you lost Millstone -- last summer. Excuse me.

7 MR. PERRONE: And also I had asked NTE
8 this, but I'd like your opinion on this too, why
9 the 50/50 forecast is used in NICR?

10 THE WITNESS (Fagan): NTE's response
11 was incorrect. NICR uses a probabilistic load
12 input to compute the capacity requirement. So the
13 capacity requirement reliability need for
14 resources in New England takes into account
15 directly the probability distribution associated
16 with load, that 10 percent of the time it might be
17 more than a certain amount, 10 percent of the time
18 it might be less than a certain amount, and 50
19 percent of the time it's going to be at that 50/50
20 level. But it's incorrect to say that the 50/50
21 forecast is what drives NICR. NICR is based
22 directly on the probability of distribution of
23 what the peak load might be.

24 MR. PERRONE: On page 14 of your report
25 you talk about the annual reconfiguration auction

1 or the ARA. In order to participate in the ARA,
2 do you have to be selected in the FCA?

3 THE WITNESS (Fagan): No, you can enter
4 into the ARA even if you haven't been selected as
5 a resource in the FCA. So, for example, if one of
6 the new resources from Canada missed the deadline
7 for participating in the FCA, or they were
8 uncertain if they were going to be in for a
9 particular point in time, they can still jump into
10 the ARA. Now, they're likely not going to get as
11 much money for a given year. And then the
12 following year they would participate in the FCA.
13 But you don't have to have cleared in the FCA to
14 participate in subsequent reconfiguration
15 auctions.

16 And, you know, an important point, if
17 you're a resource that tends to -- you don't need
18 much of a lead time to be available for a
19 particular summer year's capacity needs, you might
20 only be able to come in closer in time. You might
21 not be able to have that certainty three years out
22 that you're going to be able to grab 100 megawatts
23 of demand response, but you might get that
24 certainty one year out, depending on conditions.

25 MR. PERRONE: How historically has the

1 ARA process, how has it impacted FCA results? Has
2 it significantly changed those results?

3 THE WITNESS (Fagan): I've not analyzed
4 the results of the ARA auctions since they've been
5 instituted. They wouldn't change the result of
6 the FCA. What they would just do is they would
7 rebalance, and they would use revised input
8 assumptions on NICR, for example, which is an
9 important point.

10 So, for example, when Footprint Power
11 Plant in Massachusetts, which is a roughly 600
12 some-odd megawatt combined cycle plant that's due
13 to go into operation next summer, when it first
14 won FCA, it was supposed to come into service in
15 2015, I believe, but it used that ARA process and
16 other ISO New England processes to effectively be
17 able to become a resource two years later than it
18 had first thought it was going to be a resource.

19 MR. PERRONE: Could you explain the
20 basis of your statement that the region already
21 has enough capacity for the FCA 11 commitment
22 period?

23 THE WITNESS (Fagan): Sure. In short,
24 it's Table 3 of my testimony, but let me take a
25 moment. The existing resources available for FCA

1 11, as this table indicates, is 34,505 megawatts.
2 That number is greater than the requirements that
3 are projected right now for 2020. It's 430
4 megawatts greater. But even that level of
5 resources, the 34,505, as I have in Table 3,
6 doesn't include what's likely to clear as new
7 import and demand side resources in FCA 11.

8 And, traditionally, those resources,
9 they're not uncertain. ISO New England has on the
10 order of 4,000 megawatts of intersite capacity,
11 and that intersite capacity doesn't find its way
12 into the auction until -- it doesn't find its way
13 in until the auction. So it's a fairly certain
14 increase that you're going to get, you know, the
15 import amounts that show up in each of these
16 forward capacity auctions.

17 MR. PERRONE: At page 37 when you talk
18 about energy efficiency, does that refer just to
19 passive resources like light bulbs and appliances,
20 generally?

21 THE WITNESS (Fagan): Energy efficiency
22 is certainly a lot more than light bulbs. That
23 refers to ISO New England's accounting of the
24 effect of energy efficiency resources on both peak
25 demand and actual energy requirements. That's

1 what I'm referring to. This is information that
2 is sourced directly from ISO New England's
3 database, public.

4 MR. PERRONE: And on page 40 when you
5 have the 40 percent of the nameplate AC rating for
6 solar, so basically that de-rates the nameplate to
7 compensate for the fact that when the sun is to
8 the west and not really overhead, that coincides
9 more with the peak?

10 THE WITNESS (Fagan): Yes, it's a
11 function of the characteristics of the sun's path
12 across the sky, absolutely. But I'll note the
13 applicant used a much lower value, and it's
14 somewhat inexplicable. ISO New England uses a 40
15 percent number now, and they're projecting that
16 that number will slowly decline over time. That
17 number of 40 percent, if you think about it, in
18 the summertime at 3 or 4 p.m., the output of solar
19 PV resources won't be as high as what the output
20 would be at solar noon or 12 or 1 p.m. That's why
21 they have a 40 percent number in there, because
22 they know that the peak occurs at 3 or 4 o'clock;
23 it doesn't occur when the sun is highest in the
24 sky.

25 And they know that over time the

1 presence of all the PV on the system is going to
2 change the nature of when their system peaks. So
3 the more people who put solar PV on their roofs,
4 the lower the net load is that is seen by ISO New
5 England. So while we have historically the peak
6 has occurred between 2 and 4 p.m., that will
7 gradually shift over time to 3 to 5 p.m.,
8 eventually 4 to 6 p.m., and the projected
9 progression of that capacity credit value from 40
10 percent to, on the order of 35 percent, reflects
11 that.

12 I'm sorry. And that number is not to
13 be confused with the average annual capacity
14 factor of solar PV resource, which just reflects
15 how much energy you get out of a solar panel
16 given -- with respect to its maximum output.
17 Those are two different numbers. One is important
18 for energy reasons. This one is important for
19 capacity accounting reasons.

20 MR. PERRONE: And also, would it be
21 fair to say taking 40 percent is also based on the
22 assumption that most solar are fixed panels? Do
23 you expect --

24 THE WITNESS (Fagan): I believe that
25 ISO New England does that. I mean, yes, if you

1 had more solar resources that were on tracking
2 devices, that number would be a little bit higher.

3 So to the extent that future solar
4 tends to be utility scale solar, or a lot more of
5 it, you might begin to see, or they already have
6 begun to see this in California, much greater use
7 of tracking devices, because it just extracts a
8 little bit more of the value if you use tracking
9 to basically get more energy from the solar panels
10 that you install.

11 MR. PERRONE: Page 51 of your report.
12 It talks about, Table 7, the winter capability.
13 And the footnote down at line 10, "Gas/oil units
14 are not necessarily fully operable on both fuels."
15 Could you explain what that means?

16 THE WITNESS (Fagan): Sure. This is
17 taken directly from ISO New England. This is ISO
18 New England's table with some aggregation by me,
19 but then the notes are word-for-word from ISO New
20 England CELT. And it means exactly what it says.
21 They won't necessarily be fully operable on both
22 fuels. If there is a situation where gas is
23 restricted, or they don't have a firm capacity to
24 gas, it might not be fully operable on gas. It
25 might need to turn to oil. And it will make the

1 choice to turn to oil, depending on what it has
2 committed to in terms of ISO New England's winter
3 reliability policy for the next couple of years,
4 and then in terms of what it intends to commit to
5 for ISO New England's market-based mechanism, the
6 so-called pay-for-performance mechanism, that will
7 kick in beginning the winter of 2018/2019.

8 MR. PERRONE: Are there also some cases
9 where you have multiple units on one site and
10 maybe only two of the three have dual fuel?

11 THE WITNESS (Fagan): Oh, I presume
12 that that's possible. I would have to look at the
13 data.

14 MR. PERRONE: Sure.

15 THE WITNESS (Fagan): It's a pretty
16 straightforward issue. ISO New England is
17 concerned about fuel availability to you and to
18 New England. They're not concerned about the
19 amount of megawatt generating capacity we have
20 sitting in units all across New England. And all
21 of their work over the last few years, more than
22 that, has been geared towards making sure those
23 units that would have the capability to burn oil
24 secure oil supplies in order to do that, or secure
25 LNG in order to do that. I mean, it's very

1 straightforward. It's a fuels concern.

2 And they would love to see an expanded
3 natural gas pipeline system in New England, but
4 that's not before the Council in this case. It's
5 just understanding that the basics of this is what
6 is ISO New England doing to have a market
7 structure that makes sure that units have oil in
8 their tanks. And if there are other units that
9 don't have tanks and they need to get tanks, well,
10 they better put them in and get some oil, or
11 they're not going to clear in the capacity market.

12 And that's what the analysis group
13 winter reliability report, which I attached to my
14 testimony, basically reflects. You don't need new
15 megawatt generating capacity; you need fuel
16 security. And as one of the Council members
17 pointed out, and I pointed out in my testimony,
18 there's a very significant reserve margin in the
19 wintertime right now, electrical generating
20 capacity reserve margin far in excess of the
21 requirement.

22 MR. PERRONE: Just going back a little
23 bit. Between page 41 and 42, your report
24 discusses that solar PV costs have dropped
25 dramatically and are expected to continue. Could

1 you explain why that is happening?

2 THE WITNESS (Fagan): Sure.

3 Technological improvement. Various outfits report
4 on the improving technological characteristics and
5 cost improvements on solar PV resources. Their
6 costs have continued to decline, and are projected
7 to continue to decline, and it has nothing to do
8 with the presence of the ITC or the PTC.

9 The presence of the ITC and the PTC was
10 particularly valuable in the early portion when
11 solar resources were initially \$15 or \$20 a watt,
12 but now they're \$2 to \$3 to \$4 a watt. Cost
13 improvements have been made. Those policies are
14 phasing out based on a congressional action last
15 year. That doesn't change the market environment
16 for installing additional solar resources, because
17 the fundamental cost of them has declined so
18 dramatically.

19 And I think someone may have pointed
20 out on the Council, oftentimes it's state policies
21 that drive some of the perturbations in how much
22 solar gets installed when, but it's a bit of a
23 stretch to think that a new administration is
24 going to have a significant impact on that general
25 market trend of the much lower cost resource.

1 MR. PERRONE: So it's more about
2 producing them at a lower cost, not so much an
3 effect of subsidies or other incentives?

4 THE WITNESS (Fagan): Absolutely. I
5 mean, there's tombs of material written on this.
6 Yes, they have been subsidized on this past, just
7 like fossil fuel resources and nuclear resources
8 have been subsidized in the past. But what's
9 happened, in particular, over the last five to six
10 years or so is that the technological improvements
11 have borne fruit, and now the resource is just a
12 lot less expensive. And I cite that in my
13 testimony.

14 MR. PERRONE: This is just a very minor
15 possible technical correction. Page 67, footnote
16 91, "One US ton is equivalent to 1.1 metric tons."
17 Would it be vice versa?

18 THE WITNESS (Fagan): It might be, but
19 subject to check. I'd be careful with that.

20 MR. PERRONE: Sure.

21 THE WITNESS (Fagan): I will check that
22 out.

23 MR. PERRONE: In the RGGI report,
24 Exhibit 14, it basically predicts 2030 CO2
25 emissions about 23 percent lower than 1990

1 emissions. Is that roughly consistent with the
2 goals of GC3?

3 THE WITNESS (Fagan): I'm sorry. Could
4 you repeat the beginning portion of that question,
5 please?

6 MR. PERRONE: The RGGI report, page 4,
7 it predicts in 2030 the CO2 emissions will be 23
8 percent lower 1990 levels. Is that roughly
9 consistent with GC3?

10 MR. BERMAN: Is that the reference
11 case?

12 MR. PERRONE: Yes, just pure reference
13 case.

14 THE WITNESS (Fagan): Can I have the
15 report to look at that? And you said page 4?

16 MR. PERRONE: Yes.

17 MR. BERMAN: Is your question whether
18 23 percent decline off of 1990 levels is
19 consistent with the range of scenarios that the
20 GC3 is considering?

21 MR. PERRONE: Yes.

22 THE WITNESS (Fagan): I would have to
23 put this side by side with the GC. It sounds
24 reasonable, but I need to look at it a little bit
25 more carefully and take some time to do that

1 comparison properly.

2 MR. PERRONE: That's okay.

3 MR. BERMAN: Just to clarify, because I
4 don't know if he's answering the question you're
5 asking. Are you asking about the reference case
6 assumptions that the GC3 is using, or about the
7 policy scenarios that the GC3 is going to be
8 recommending?

9 MR. PERRONE: If the baseline
10 reductions in RGGI would be roughly comparable to
11 what's being recommended in the GC3.

12 MR. BERMAN: I see. So you're asking
13 whether a 23 percent reduction off of 1990 levels
14 is consistent with the range of policy scenarios
15 that the GC3 may recommend in 2030?

16 MR. PERRONE: Yes.

17 MR. BERMAN: Okay. Sorry. I don't
18 know if that was the question you were answering.

19 THE WITNESS (Fagan): The GC report at
20 a high level, Connecticut's GWSA, Global Warming
21 Solution Act, requires a decline to 2050, such
22 that your emissions in 2050 are dramatically
23 lower. That trajectory is definitely steeper than
24 the current RGGI targets. RGGI would need to be
25 tightened up significantly in order to bring those

1 in line with the 2050 targets.

2 MR. PERRONE: That answers my question.

3 Thank you. That's all I have for Mr. Fagan.

4 THE CHAIRMAN: Okay. There's a
5 follow-up question from Mr. Hannon.

6 MR. HANNON: While we're talking about
7 RGGI, in Exhibit 7 on page 67, about halfway down
8 the page, it talks about emission costs. And I
9 believe this is from Massachusetts. It says, We
10 developed a base case CO2 price forecast using the
11 most recent RGGI auction results of \$6.02 a ton,
12 and assumed that the price has increased 2 and a
13 half percent real term. I just was looking at
14 that, an article, and the most recent RGGI results
15 came in at 3.55 a ton. What impact will that
16 have?

17 THE WITNESS (Fagan): The most recent
18 RGGI results came in at \$3.55 a ton?

19 MR. HANNON: Yes.

20 THE WITNESS (Fagan): For which RGGI
21 case?

22 MR. HANNON: I'm reading an article
23 that basically came out the other day. "RGGI
24 Carbon Auction Prices Dropped 22 Percent." Nearly
25 14.8 million allowances were sold at a clearing

1 price of 3.55, down from the 4.54 they netted in
2 September in the last quarterly auction."

3 THE WITNESS (Fagan): That's indicative
4 of the current RGGI targets, which were tightened
5 up a few years back. They did a readjustment.
6 That number, that's a particularly low number.
7 That doesn't come close to what you're going to
8 need to see in order to reach your 2050 goals. I
9 mean, that's reflective of RGGI now, which is
10 trending down to 2020, and then stops. When RGGI
11 gets tightened, if RGGI gets tightened up to -- if
12 it gets tightened up and it gets extended beyond
13 2020, you would need to see carbon prices that are
14 most likely higher than that. But I should be
15 careful. This country has found a way to sort of
16 meet emission cap type requirements at much lower
17 levels than was first projected. So while it's
18 easy to say, you probably need \$20 or \$30 or \$40 a
19 ton in order to reach your targets in 2050. That
20 may not necessarily be the case.

21 MR. HANNON: So the 3.55, so if you're
22 seeing the price going down instead of the price
23 going up, that's not going to be a good thing.
24 You're saying, in essence, that the requirements
25 really need to be ramped up in order to try to

1 meet the 2050 goals?

2 THE WITNESS (Fagan): Yes to the latter
3 part. That the price went down, that's not
4 necessarily a bad thing. That means that the
5 market is responding and is able to provide the
6 amount of carbon reduction at a lower price than
7 the previous auction. What's important is the
8 degree to which that target gets changed so that
9 the region can be working on a steeper downward
10 slope in actual emissions. And that price is just
11 an artifact of the current construct for what the
12 emission reduction targets are.

13 MR. HANNON: Because the reason I bring
14 it up is because in the supporting documentation
15 you provided, it talks about the 6.02, assuming
16 the prices are going up. So with that being the
17 case, it seems like we're going in the opposite
18 direction we're supposed to.

19 THE WITNESS (Fagan): Well, we're going
20 in the opposite direction right now, because the
21 targets need to be much tighter. That price is
22 going to be determined by what the targets are,
23 and then what the technologies are that are
24 meeting those targets. If energy efficiency and
25 solar PV finds its way onto the grid much more

1 quickly, as we have seen, which is documented in
2 my testimony, that means it's going to be a lot
3 cheaper to meet the rest of the load, so there's
4 not going to be nearly as many allowances that are
5 going to have to be procured by generators that
6 are meeting the net load. If the net load in New
7 England and New York is a few percentage points
8 less for a given year than was projected, all of
9 that folds into the accounting. So it's this
10 combination of what's the need that has to be met
11 by the wholesale level generators that have to buy
12 allowances.

13 If that need is lower, the allowance
14 price is going to drop. And then another variable
15 that you toss into there is, well, how about if we
16 ratchet these emission limits down further, what
17 will that do? Well, it will raise the price. The
18 price will bump up until the price is able to
19 equilibrate, depending on what's coming on in the
20 market with the resources that are used to reduce
21 emissions.

22 MR. HANNON: Thank you.

23 THE CHAIRMAN: Now, questions from any
24 of the commissioners?

25 SENATOR MURPHY: I have no questions.

1 MR. ASHTON: One quick question. In
2 looking at your future, do you anticipate any
3 presence for fuel cells? I'm not trying to make
4 it complicated for you.

5 THE WITNESS (Fagan): Yes, yes. My
6 analysis and testimony is not necessarily
7 addressing the whole -- well, I guess, in short,
8 no, I have not --

9 MR. ASHTON: Okay.

10 THE WITNESS (Fagan): -- thought about
11 fuel cells at all. You're talking about natural
12 gas-fired fuel cells?

13 MR. ASHTON: We're seeing a ton of them
14 come into Connecticut here, 400 kW units. They
15 have to be made here, but there are others that
16 are made elsewhere that are coming in also. And
17 one of the questions that raises is, A, what is
18 the forced outage rate of these units; and B, then
19 how does this affect your install reserve, which I
20 well understand? If you've got a high forced
21 outage rate, that means maybe you're going -- I
22 mean, if you've got a high forced outage rate of
23 the fuel cell, conceivably that could bump up your
24 forced outage reserve in the future.

25 THE WITNESS (Fagan): It depends on how

1 ISO New England treats fuel cells. It's possible
2 that a lot of the fuel cells you're seeing are
3 behind the meter at industrial sites, for example.
4 To the extent that they are sort of wholesale grid
5 connected, ISO New England probably has a set of
6 forced outage rates that it applies to them.

7 MR. ASHTON: No question that they are
8 eliminating central station supply for onsite
9 supply, and many of them are taking advantage of
10 the heat aspect too. It's unclear, in my mind,
11 yet, how this is going to play out in 2020, or
12 especially 2030. And like it or not, the judgment
13 we apply has got to recognize the realities of
14 those 10 to 20-year futures.

15 THE WITNESS (Fagan): A fuel cell is a
16 type of distributed resource. My testimony is
17 focused on the capacity value of solar PV as a
18 distributed resource, and certainly ISO New
19 England directly looks at that. I don't know,
20 offhand, what sort of capacity value is given to
21 fuel cells by ISO New England. It would fall into
22 the mix.

23 MR. ASHTON: Okay.

24 THE WITNESS (Fagan): And it certainly
25 is -- you know, it's a relatively --

1 MR. ASHTON: My point is the mix is
2 going to change, depending on who you are and
3 where you are, and I just wonder if you had any
4 insight. It's not right or wrong. We're still at
5 the stage of trying to understand it.

6 THE WITNESS (Fagan): Well, fuel cells
7 are a relatively small part of the overall
8 capacity profile in New England. So they will
9 have an effect when you do the accounting,
10 absolutely. I don't know that they are -- I mean,
11 beyond that, that's really all I can say. I
12 haven't done sort of a careful analysis on how
13 fuel cells --

14 MR. ASHTON: They're going into
15 schools; they're going into businesses; they're
16 going in at retail establishments, at restaurants,
17 and they're going in all over the lot. So I
18 suspect, it's my guess, that we're probably
19 putting them in at a faster rate than we are
20 megawatts of solar.

21 THE WITNESS (Fagan): Then in that
22 case, what they'll do is they'll contribute to a
23 net peak load reduction in the regions where
24 they're going in. So it's just that much less
25 that has to be supplied from the wholesale level

1 grid.

2 MR. ASHTON: Thank you.

3 THE CHAIRMAN: They also emit CO2.

4 THE WITNESS (Fagan): They do, indeed.

5 THE CHAIRMAN: Mr. Hannon.

6 MR. HANNON: Thank you, Mr. Chairman.

7 I've got a couple other questions.

8 In looking at the report that you
9 submitted, there's a lot of comment about the
10 storage. This is going to be, hopefully, a new
11 thing. The article from Massachusetts that you
12 also provided, energy storage is recognized as a
13 game changer in the electric sector.

14 And I guess the question I have is,
15 also in that Massachusetts report, it talks about
16 the optimized amount of storage is estimated to
17 cost 970 million to 1.35 billion. It's on page 9,
18 Roman Numeral IX -- I'm sorry, Roman Numeral XI on
19 that. But then it says considering the
20 Massachusetts ratepayer benefits alone of 2.3
21 billion. I'm lost on what you're trying to say or
22 what this report is trying to say.

23 THE WITNESS (Fagan): All that I was
24 doing by including references to the storage
25 situation in Massachusetts and the presence of

1 that report is to indicate that within the
2 industry storage is a resource that has begun to
3 gain commercial traction, and is now available,
4 will become probably more commercially available
5 over time, and can serve as a resource for meeting
6 peak load needs, or meeting some ancillary service
7 needs.

8 I think the thrust of my testimony does
9 not depend on storage becoming, you know, a
10 particularly cost effective peak-shaving resource,
11 because there are renewable resources and energy
12 efficiency available that, based on the accounting
13 that I've done and analysis that I've done, are
14 more than sufficient to maintain reliability. But
15 I think given the trend in the industry, it would
16 be important to take into account, especially when
17 we're looking out four, five, six, ten years and
18 beyond, to take into account the fact that this is
19 a very important resource. It is beginning to be
20 installed in different parts of the country. It's
21 actually been in place in the PJM region, and it's
22 certainly in place in the California region, and
23 continuing to be installed in greater amounts in
24 California. And it's beginning to show up, at
25 least in the interconnection queues, in New

1 England. And FERC has taken notice of it, and
2 gives it quite a bit of attention and saying make
3 sure your market rules fairly treat this resource
4 and all of its capabilities.

5 So it's just important to keep that in
6 mind when you think about what are the resources
7 that would be available to ensure reliability.
8 It's there, and it's becoming more commercial, and
9 the rules are beginning to, at least the
10 authorities that make the rules, are beginning to
11 realize that they have to make sure that those
12 rules reflect the characteristics of that resource
13 and don't present a barrier to access into the
14 wholesale markets.

15 MR. HANNON: I do have one other
16 question. On page, the bottom of 77, and top of
17 78 there's a comment, "The current fleet of
18 combined cycle generation in New England is
19 already relatively fuel efficient, and when
20 considered with the new plants coming online, they
21 are more than sufficient to meet the declining
22 natural gas generation needs expected in New
23 England." But then you say, "The KEC plant, whose
24 emissions were modeled only out to 2024, will not
25 be an effective contributor."

1 And, I guess, where I'm having a
2 problem with that statement is if some of the new
3 plants that are coming online are supposed to be
4 highly sufficient and help meet -- if this plant
5 is basically being constructed in the same vein as
6 some of those other new plants, why would this one
7 be singled out as not being an effective
8 contributor?

9 THE WITNESS (Fagan): Well, those other
10 plants are likely not effective contributors also.

11 MR. HANNON: That's not what the
12 statement says, because it says, "and when
13 considered with the new plants coming online, they
14 are more than sufficient to meet the declining gas
15 needs." But now all of a sudden, out of I'm not
16 sure where, you're saying this one would not be.

17 And so, I mean, granted you're dealing
18 with greenhouse gas emissions, but you don't say
19 anything about that in the earlier part of the
20 sentence. So I'm not sure what you're comparing.
21 It's apples and oranges to me.

22 THE WITNESS (Fagan): Let me parse it,
23 if I can. The first sentence is not passing
24 judgment on -- it's just showing that there are a
25 set of existing resources that are -- well,

1 they're more than sufficient to meet whatever the
2 need might be. I mean, generation, if you think
3 that New England is truly going to meet its GWSA
4 goals for 2050, what you need is you need to see a
5 dramatic increase in the level of renewable energy
6 and the level of energy efficiency in New England.
7 That's what the ISO New England economic studies
8 show that I include in here.

9 So you start from the premise that in
10 order to get to where we need to go in 2050, we
11 need to put a lot more carbon free resources onto
12 the grid. So starting there, that directly
13 implies, and the DEEP information about what the
14 gas generation -- natural gas generation in
15 Connecticut needs to do, decline out to 2050, it
16 basically means that we're going to be producing
17 less electricity from gas over the coming decades.
18 That's what that first sentence is saying.

19 What I'm saying in the next sentence in
20 reference to a plant that has not yet been built,
21 is I'm saying it will not be an effective
22 contributor to emission reduction, and that's
23 based on the information I have in my testimony
24 that relative to energy efficiency and renewable
25 energy, it does a very poor job of reducing

1 greenhouse gas emissions.

2 So what I'm saying in the second
3 sentence is just that. I mean, if we're at a
4 point where we need to be reducing over the next
5 few decades electricity that's generated from
6 natural gas-fired generation, then we shouldn't be
7 putting in a resource that's relatively
8 ineffective compared to the other options that we
9 have in front of us. That's what those two
10 sentences are saying.

11 MR. HANNON: Shouldn't that second
12 sentence really be referring to maybe all of the
13 recently-approved power plants, rather than
14 singling one out when they're all basically
15 operating under the same principles? You know,
16 they're kind of all lumped together to start with,
17 and then --

18 THE WITNESS (Fagan): That's a
19 different analysis. That's not an analysis that I
20 did. It's true, you can begin to compare this to
21 Towantic, Bridgeport Harbor 5, Burrillville, but
22 where you start with is those are further along
23 the road. I mean, Towantic is under construction.
24 Bridgeport Harbor, I understand, already has its
25 approval from the Siting Council. Burrillville

1 has its capacity supply obligation from ISO New
2 England. It does not have its approval from Rhode
3 Island yet. Footprint in Massachusetts will be
4 starting operation next summer.

5 So there could be a separate analysis
6 about we've got four or five new plants coming
7 online, and we have a whole slew of existing
8 plants that have been in operation for 5 to 15 and
9 20 years or so. That's a different analysis
10 looking at where do we go from here.

11 What I'm looking at is on the margin do
12 we need this plant? No, absolutely not. You can
13 ask me the next question. Well, do we really need
14 Burrillville? And I could think about it, and I
15 probably would answer the same question, no, we
16 don't need Burrillville for all the reasons that I
17 talked about when I went before the Rhode Island
18 Siting Council. And then the next question would
19 be, well, do we need CPV Towantic, do we need
20 Salem Harbor? And the answer changes, as you walk
21 your way down the stack. I don't think it's the
22 right question. I think the question is, what do
23 we have to do to move forward? Well, we certainly
24 don't have to build new gas-fired combined cycle
25 plants. We don't need them for reliability

1 purposes, and they don't support our greenhouse
2 gas emission goals.

3 So what should we do? Well, let's make
4 sure we get renewable energy installed on the
5 grid, and let's make sure that the energy
6 efficiency policies that are in place throughout
7 New England, pretty much among the best in the
8 nation, continue or expand over time.

9 MR. HANNON: Thank you.

10 THE WITNESS (Fagan): Am I missing
11 something? Because this is an important point. I
12 mean, I did not address whether or not CPV
13 Towantic should be built. I'm addressing KEC.

14 MR. HANNON: This is how I read it.
15 It's just how this is phrased where you lump in
16 everything else, but then single this one out.
17 You have very similar facilities. That's all I'm
18 getting at.

19 THE WITNESS (Fagan): Okay. I mean, I
20 lumped in everything else because they're online
21 and they're operating.

22 MR. HANNON: But they're not online.
23 That's okay. You gave me the answer I needed.
24 Thank you.

25 THE WITNESS (Fagan): Okay.

1 THE CHAIRMAN: Mr. Silvestri?

2 MR. SILVESTRI: No questions, Mr.

3 Chairman.

4 THE CHAIRMAN: Mr. Lynch?

5 MR. LYNCH: No.

6 THE CHAIRMAN: Now we go to the --

7 MR. ASHTON: Does the Chair have any
8 questions?

9 THE CHAIRMAN: I actually do have
10 questions, but that's why you're coming back,
11 because we want to finish this closed portion,
12 hopefully.

13 Attorney Baldwin, are you ready for
14 cross-examination?

15 MR. BALDWIN: We are, Mr. Chairman.
16 Mr. Ray is going to be handling the
17 cross-examination of Mr. Fagan.

18 THE CHAIRMAN: However you want.

19 MR. RAY: Thank you, Mr. Chairman. And
20 good afternoon, everyone.

21 Good afternoon, Mr. Fagan.

22 THE WITNESS (Fagan): Good afternoon.

23 MR. RAY: My name is James Ray. And,
24 along with Attorney Baldwin, I represent NTE.

25 Before preparing your testimony, you

1 reviewed the application. Correct?

2 THE WITNESS (Fagan): Yes.

3 MR. RAY: And you reviewed the PA
4 Consulting reports that were included in Appendix
5 B?

6 THE WITNESS (Fagan): Yes, I did.

7 MR. RAY: And your clients here are Not
8 Another Power Plant and the Sierra Club. Is that
9 correct?

10 THE WITNESS (Fagan): Yes.

11 MR. RAY: And Not Another Power Plant
12 submitted interrogatories to NTE asking for, among
13 other things, information about the assumptions
14 and input that went into PA's model. Right?

15 THE WITNESS (Fagan): Yes, that's
16 correct.

17 MR. RAY: And you reviewed a copy of
18 the complete responses to those interrogatories.
19 Correct?

20 THE WITNESS (Fagan): Yes, I did.

21 MR. RAY: And one of the things that
22 you take issue with is the input assumptions that
23 PA used in its model. Right?

24 THE WITNESS (Fagan): Yes, that's
25 correct.

1 MR. RAY: Now, for example, in your
2 original testimony that was provided on November
3 15, you stated that the input assumptions do not
4 include any new Maine Wind resources. Correct?

5 THE WITNESS (Fagan): Yes. That's
6 correct.

7 MR. RAY: And that's the subject of
8 your changed testimony today. Correct?

9 THE WITNESS (Fagan): That's the
10 subject of the one sentence that I changed, yes.

11 MR. RAY: And in making that change,
12 you're acknowledging that the initial report was
13 incorrect. Right?

14 THE WITNESS (Fagan): No, I'm not
15 acknowledging that the initial report was
16 incorrect. I'm acknowledging that, yes, there was
17 an oversight on that specific thing. The report
18 did not indicate specific Maine Wind; it said
19 generic Maine Wind. But I did miss that. There's
20 a lot of stuff to look at in all of this. The
21 fact that I did miss that doesn't change any of
22 the conclusions that I draw. In the broad, the
23 critical assumptions are still flawed. There's no
24 sensitivity testing done.

25 MR. RAY: I haven't asked you about

1 sensitivity testing. I just asked you about the
2 Maine Wind resources. And in the responses to the
3 interrogatories there was a column for generic
4 wind. Correct?

5 THE WITNESS (Fagan): That's correct.

6 MR. RAY: And that showed additional
7 wind resources being added from one year to the
8 next, with the possible exception, I believe, of
9 the first or second year. Correct?

10

11

12

13 MR. RAY: I'm just asking what -- I'm
14 not asking you to --

15 THE WITNESS (Fagan): -- of Maine Wind.
16 I know, but the context of this --

17 MR. RAY: If your attorney wants to ask
18 you about the context, he can do so. Okay.

19 Now, you also stated in your initial
20 report that PA did not appear to include any new
21 utility scale solar PV resources. Right?

22 THE WITNESS (Fagan): Yes.

23 MR. RAY: And, similarly, that was
24 incorrect and is the subject of the change you
25 made today. Correct?

1 THE WITNESS (Fagan): That's correct.

2 [REDACTED]

3 [REDACTED]

4 [REDACTED]

5 MR. RAY: And you were here this
6 morning -- or were you here when Mr. Paterno was
7 testifying this afternoon?

8 THE WITNESS (Fagan): I've been here
9 since about -- yes, this afternoon, after lunch, 2
10 o'clock.

11 [REDACTED]

12 [REDACTED]

13 [REDACTED]

14 [REDACTED]

15 [REDACTED]

16 [REDACTED]

17 [REDACTED]

18 [REDACTED]

19 [REDACTED]

20 [REDACTED]

21 [REDACTED]

22 [REDACTED]

23 [REDACTED]

24 [REDACTED]

25 MR. RAY: Did you read Mr. Paterno's

1 rebuttal testimony?

2 THE WITNESS (Fagan): I did read his
3 testimony.

4 [REDACTED]

5 [REDACTED]

6 [REDACTED]

7 [REDACTED]

8 [REDACTED]

9 [REDACTED]

10 [REDACTED]

11 [REDACTED]

12 [REDACTED]

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9 [REDACTED]

10 MR. RAY: And the bill you're referring
11 to, is that the act to promote energy diversity,
12 the Massachusetts state law?

13 THE WITNESS (Fagan): Yes, I believe
14 so. I actually can't tell you that that's the
15 exact phrasing for it.

16 MR. RAY: And that law provides for
17 entering into -- distribution companies entering
18 into contracts with offshore wind. To the extent
19 they receive reasonable proposals, then they shall
20 enter into cost effective contracts. Correct?

21 THE WITNESS (Fagan): Yes. In the
22 main, yes, that's what the law says.

23 MR. RAY: Now, can you point out to me
24 in your report anywhere where you discuss the
25 economics of offshore wind?

1 THE WITNESS (Fagan): No, that's not
2 the thrust of my testimony. My testimony is
3 focused on reliability and emissions.

4 MR. RAY: Okay. So your testimony
5 doesn't have anything to do with the cost of
6 those -- some of the capacity resources that you
7 talk about?

8 THE WITNESS (Fagan): The cost of
9 capacity resources and the capacity market
10 construct in New England is part of the context of
11 my report, but my report was not an assessment of
12 is offshore wind cost effective. The point that
13 I'm making here is that when you are modeling what
14 might be going on in the New England system in
15 2024, you need to take that into consideration
16 regardless what you might believe about the cost
17 effectiveness with or without externalities of
18 offshore wind. You need to recognize that there's
19 a law in Massachusetts, and that's what they're
20 trying to do, get more offshore wind installed.
21 So, at a minimum, you do some testing and see,
22 well, what happens to my modeling results if they
23 do indeed have a portion of their offshore wind in
24 place by 2024, and PA did not do that.

25 MR. RAY: You're familiar with the

1 Clean Energy RFP that was put out by the States of
2 Connecticut, Rhode Island, and the Commonwealth of
3 Massachusetts. Right?

4 THE WITNESS (Fagan): Yes, at a high
5 level I'm familiar with it.

6 MR. RAY: And those three states
7 solicited bids for Clean Energy. Right?

8 THE WITNESS (Fagan): That's my
9 understanding, yes.

10 MR. RAY: And in October of this year,
11 they selected seven projects for a total of about
12 460 megawatts of Clean Energy for the New England
13 market. Right?

14 THE WITNESS (Fagan): Sure. Subject to
15 check, sure. I don't remember the number offhand.

16 MR. RAY: And there were no offshore
17 wind projects selected as part of that. Correct?

18 THE WITNESS (Fagan): No.

19 MR. RAY: And the Connecticut
20 Department of Energy and Environmental Protection
21 also issued what it called a small resources Clean
22 Energy RFP. Correct?

23 THE WITNESS (Fagan): That's correct.

24 MR. RAY: And they were looking for --
25 they received over 100 bids for projects under 20

1 megawatts. Right?

2 THE WITNESS (Fagan): That's correct.

3 I think that's correct. I should be careful.

4 I've only glanced at the material.

5 MR. RAY: And late last month DEEP
6 announced that it selected 25 projects as a result
7 of that RFP. Right?

8 THE WITNESS (Fagan): If you say so.
9 My testimony does not address that. My testimony
10 is addressing other things.

11 MR. RAY: I'm just asking if you're
12 familiar with it.

13 THE WITNESS (Fagan): Yes. I know that
14 they -- absolutely, they selected a whole bunch of
15 solars, and I believe there's some wind resources
16 in there. They did not select anything from
17 Canada. And that's the gist of it.

18 MR. RAY: They didn't select any
19 offshore wind either. Correct?

20 THE WITNESS (Fagan): They did not. I
21 don't know to what extent an offshore resource --

22 THE CHAIRMAN: I have a question just
23 for clarification. Are we talking about -- I know
24 a little about the RFP. Is that for projects for
25 the period 2020 to 2024, or is that for projects

1 to move forward now?

2 MR. RAY: I don't know the exact timing
3 of them. And they may differ for some of the
4 different projects, depending on the scale and so
5 on. I think the three-state projects were larger
6 projects, which would likely have a larger lead
7 time involved.

8 THE CHAIRMAN: Okay.

9 MR. RAY: There were no battery storage
10 projects selected as part of the three-state RFP.
11 Correct?

12 THE WITNESS (Fagan): I don't know.
13 That doesn't sound unreasonable that that would be
14 the outcome.

15 MR. RAY: And no Canadian Hydro either.
16 Right?

17 THE WITNESS (Fagan): That's correct.

18 MR. RAY: Mr. Chairman, that's all I
19 have with respect to the confidential portion.
20 Obviously, we'll have, as you will, additional
21 questions in the next open session.

22 THE CHAIRMAN: Okay. Thank you.
23 Do you have redirect?

24 MR. BERMAN: I have no redirect.

25 THE CHAIRMAN: My boss says that I'm

1 allowed to say that we will close this portion of
2 the hearing, and that we'll continue the
3 evidentiary session of the hearing, which will be
4 the open portion, at the same location here on,
5 Tuesday, January 10, 2017, at 11 a.m. Copies of
6 the transcript of this closed hearing will be
7 filed in accordance with the protective order and
8 with the information that Attorney Bachman
9 provided at the beginning of the hearing.

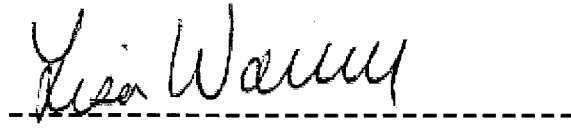
10 And I hereby declare this portion of
11 the hearing closed. Thank you all for your
12 participation and get home safely.

13 (Whereupon, the witness was excused,
14 and the above proceedings concluded at 4:47 p.m.)
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CERTIFICATE

I hereby certify that the foregoing 133 pages are a complete and accurate computer-aided transcription of my original stenotype notes taken of the Closed Council Meeting in Re: DOCKET NO. 470, APPLICATION OF NTE CONNECTICUT, LLC FOR A CERTIFICATE OF ENVIRONMENTAL COMPATIBILITY AND PUBLIC NEED FOR THE CONSTRUCTION, MAINTENANCE AND OPERATION OF A 550-MEGAWATT DUAL-FUEL COMBINED CYCLE ELECTRIC GENERATING FACILITY AND ASSOCIATED ELECTRICAL INTERCONNECTION SWITCHYARD LOCATED AT 180 AND 189 LAKE ROAD, KILLINGLY, CONNECTICUT, which was held before ROBERT STEIN, Chairman, at Ten Franklin Square, New Britain, Connecticut, on December 15, 2016.



Lisa L. Warner, L.S.R., 061

Court Reporter

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I N D E X

WITNESSES MICHAEL BRADLEY PAGE 695

ETHAN PATERNO

EXAMINERS:

Mr. Perrone

Mr. Silvestri

Mr. Hannon

Mr. Ray

WITNESS ROBERT M. FAGAN PAGE 774

EXAMINERS:

Mr. Berman

Mr. Perrone

Mr. Hannon

Mr. Ashton

Mr. Ray

The Chairman

NAPP AND SIERRA CLUB EXHIBIT

(Received in evidence.)

EXHIBIT	DESCRIPTION	PAGE
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III-B-9	NAPP and Sierra Club's Unredacted	776
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testimony of Robert Fagan (subject to NTE's Protective Order, dated November 3, 2016), dated November 15, 2016, and accompanying attachments 1-18

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